



Defense Primer: RDT&E

Advanced technology plays a critical role in ensuring U.S. national security. To maintain technological superiority on the battlefield, the Department of Defense (DOD) relies on scientific and technical knowledge developed in large measure through research, development, test, and evaluation (RDT&E) funded by the department and performed by industry, universities, federal laboratories, and others. DOD also relies increasingly on technology developed by the private sector for commercial markets. This In Focus describes DOD’s RDT&E appropriations structure and funding levels.

DOD appropriations are provided annually through the defense appropriations act, one of the 12 regular appropriations acts. DOD RDT&E funding is generally provided in four of this act’s titles (see box). Congress also sometimes provides DOD RDT&E funding through supplemental appropriations acts. DOD reports FY2020 total obligational authority (enacted) of \$108.6 billion.

RDT&E by Organization

RDT&E Appropriations Under Title IV

Approximately 97% of DOD’s RDT&E funding is appropriated in Title IV (Research, Development, Test, and Evaluation), which includes appropriations for the Army, Navy, Air Force, Space Force, a Defense-wide RDT&E account, and the Director of Operational Test and Evaluation. Space Force is a new account included in the FY2021 request. The Defense-wide account includes the Missile Defense Agency (MDA), Defense Advanced Research Projects Agency (DARPA), Office of the Secretary of Defense, and 15 other DOD organizations. Within each of these accounts are program elements (PEs) that provide funding for particular activities.

RDT&E Under Other Titles

RDT&E funds are also appropriated for programs in other titles of the defense appropriations act. For example, RDT&E funds are also appropriated in Title VI as part of the Chemical Agents and Munitions Destruction Program, the Defense Health Program, and the Inspector General. In some years, RDT&E funds have been provided in Title V as part of the National Defense Sealift Fund.

In some years, RDT&E funds have also been appropriated in Title IX as part of DOD’s funding for Overseas Contingency Operations (OCO). Typically, the RDT&E funds appropriated for OCO activities support specified PEs in Title IV, though they are requested and accounted for separately. Alternatively, they may be provided to a transfer fund. Congress establishes transfer funds for a particular purpose, and may authorize DOD to transfer a portion of these funds to other accounts, such as RDT&E, to help achieve that purpose.

Defense Appropriations Act Titles That Fund RDT&E

Title IV: Research, Development, Test, and Evaluation

- Army
- Navy
- Air Force
- Space Force
- Defense-wide
- Operational Test and Evaluation

Title V: Revolving and Management Funds

- National Defense Sealift Fund

Title VI: Other Defense Programs

- Chemical Agents and Munitions Destruction
- Defense Health Program
- Inspector General

Title IX: Overseas Contingency Operations

- Any of the above
- Transfer Funds

RDT&E by Character of Work

While DOD Title IV funds are appropriated only by organization, DOD budget justifications and congressional appropriations reports and explanatory statements also typically describe this funding by the character of the work to be performed. This characterization consists of eight categories, each with a budget activity code (6.1 through 6.8) and a description. (See **Table 1.**)

Table 1. DOD RDT&E Budget Activity Codes

Code	Description
6.1	Basic Research
6.2	Applied Research
6.3	Advanced Technology Development
6.4	Adv. Component Development and Prototypes
6.5	System Development and Demonstration
6.6	RDT&E Management Support
6.7	Operational Systems Development
6.8	Software and Digital Technology Pilot Programs

Source: Department of Defense, *Financial Management Regulation (DoD 7000.14-R)*, Volume 2B, November 2017; email communications between CRS and Office of Management and Budget.

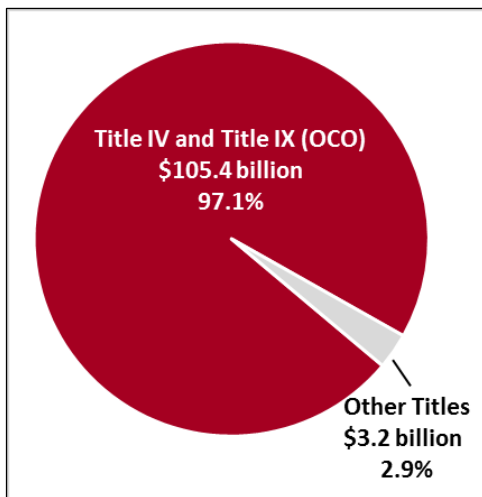
Funding in codes 6.1 to 6.3 is referred to by DOD as the science and technology (S&T) budget. This portion of DOD RDT&E is often singled out for attention by analysts, as it is seen as the pool of knowledge necessary for the development of future military systems. In contrast, 6.4, 6.5, and 6.7 funds are focused on the application of existing scientific and technical knowledge to meet current or near-term operational needs. The funds in 6.6 are for RDT&E management and support work in any of the other RDT&E

budget accounts. DOD added budget activity 6.8 in its FY2021 budget request; no description was available at time of publication. Within the S&T program, basic research (6.1) receives special attention, particularly by the nation’s universities. DOD spends nearly half of its basic research budget at universities. DOD is a substantial source of university R&D funding for certain fields of engineering, such as aerospace, aeronautical, and astronautical (40%); electrical, electronic, and communications (40%); industrial and manufacturing (29%); mechanical (28%); and metallurgical and materials (24%); as well as for computer and information sciences (30%).

Funding Profile of DOD RDT&E

Total DOD RDT&E for FY2020 is \$108.6 billion, of which Title IV and Title IX (OCO) funding accounts for \$105.4 billion (97.0%). (See **Figure 1.**)

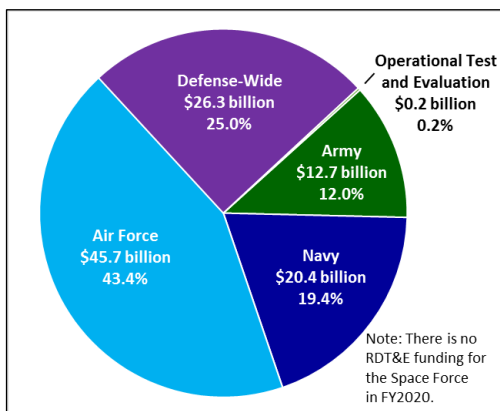
Figure 1. Title IV/Title IX (OCO) Share of Total DOD RDT&E, FY2020



Source: CRS analysis of FY2021 DOD R-I.
Note: Percentages may not add to 100% due to rounding.

The composition of FY2020 DOD RDT&E provided by Title IV and Title IX (OCO) is shown by organization in **Figure 2.**

Figure 2. Title IV and Title IX (OCO) RDT&E by Organization, FY2020

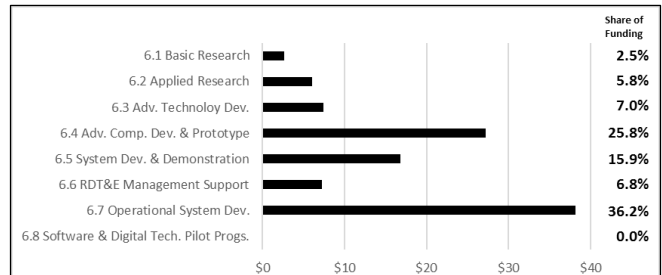


Source: CRS analysis of FY2021 DOD R-I.
Note: Percentages may not add to 100% due to rounding; dollar figures may not sum to total due to rounding.

Figure 3 illustrates FY2020 Title IV and Title IX (OCO) RDT&E funding by character of work. DOD S&T funding (6.1-6.3) accounted for \$16.12 billion (15.3%) of this funding. RDT&E funds provided in other DOD appropriations titles and supplemental acts are not included in this analysis as they are not parsed by character of work.

Figure 3. Title IV and Title IX (OCO) RDT&E by Character of Work, FY2020

Budget authority, in billions of current dollars



Source: CRS analysis of FY2021 DOD R-I.
Note: Percentages may not add to 100% due to rounding. Funding for the Director of Operational Test and Evaluation is included in 6.6; funding for classified research is included in 6.7. There is no funding for 6.8 in FY2020.

Relevant Statutes

- Title 10, U.S. Code, Chapter 139—Research and Development
- Title 10, U.S. Code, Chapter 133—Under Secretary of Defense for Acquisition, Technology, and Logistics
- Title 10, U.S. Code, Chapter 138(b)(8)—Assistant Secretaries of Defense—Assistant Secretary of Defense for Research and Engineering)

CRS Products

- CRS Report R44711, *Department of Defense Research, Development, Test, and Evaluation (RDT&E): Appropriations Structure*, by John F. Sargent Jr.
- CRS Report R45715, *Federal Research and Development (R&D) Funding: FY2020*, coordinated by John F. Sargent Jr.
- CRS Report R45403, *The Global Research and Development Landscape and Implications for the Department of Defense*, by John F. Sargent Jr. and Marcy E. Gallo.
- CRS Report R44010, *Defense Acquisitions: How and Where DOD Spends Its Contracting Dollars*, by John F. Sargent Jr. and Christopher T. Mann.

Other Resources

- Under Secretary of Defense (Comptroller), DOD Budget Request
- Department of Defense Research, Development, Test, and Evaluation Programs (R-I), FY2020

John F. Sargent Jr., Specialist in Science and Technology Policy

Disclaimer

This document was prepared by the Congressional Research Service (CRS). CRS serves as nonpartisan shared staff to congressional committees and Members of Congress. It operates solely at the behest of and under the direction of Congress. Information in a CRS Report should not be relied upon for purposes other than public understanding of information that has been provided by CRS to Members of Congress in connection with CRS's institutional role. CRS Reports, as a work of the United States Government, are not subject to copyright protection in the United States. Any CRS Report may be reproduced and distributed in its entirety without permission from CRS. However, as a CRS Report may include copyrighted images or material from a third party, you may need to obtain the permission of the copyright holder if you wish to copy or otherwise use copyrighted material.