



James J. Rowley Training Center 2017 Master Plan

May 3, 2018

Fiscal Year 2016 Report to Congress



Homeland
Security

U.S. Secret Service

Foreword/Message from the Director

May 3, 2018

I am pleased to provide the following “James J. Rowley Training Center 2017 Master Plan,” (JJRTC Master Plan), which was prepared by the U.S. Secret Service (Secret Service).

The attached JJRTC Master Plan was approved by the National Capital Planning Commission on December 7, 2017, and is submitted pursuant to language in the Joint Explanatory Statement and Senate Report 114-68 accompanying the Fiscal Year 2016 Department of Homeland Security Appropriations Act (P.L. 114-113). This cover report was compiled by the Secret Service’s Office of Training.



Operational training is an essential part of the Secret Service’s mission success. As the Secret Service continues to meet its strategic hiring goals, the agency’s training facility must accommodate new recruit throughput as well as the in-service training required to keep its dedicated special agents and Uniformed Division Officers mission-ready. The JJRTC Master Plan and the JJRTC Capital Infrastructure Improvement Plan that was submitted to the Committees on Appropriations on August 26, 2016, provide a comprehensive guide for required capacity growth and incremental development of our training facility over the next decade and beyond.

Pursuant to congressional requirements, this report is being provided to the following Members of Congress:

The Honorable John R. Carter
Chairman, House Appropriations Subcommittee on Homeland Security

The Honorable Lucille Roybal-Allard
Ranking Member, House Appropriations Subcommittee on Homeland Security

The Honorable Shelley Moore Capito
Chairman, Senate Appropriations Subcommittee on Homeland Security

The Honorable Jon Tester
Ranking Member, Senate Appropriations Subcommittee on Homeland Security

Inquiries relating to this report may be directed to me at (202) 406-5700, or to the Department's Acting Chief Financial Officer, Stacy Marcott, at (202) 447-5751.

Sincerely,



Randolph D. Alles
Director
U.S. Secret Service



James J. Rowley Training Center 2017 Master Plan

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I. Legislative Language

This report has been prepared pursuant to language in the Joint Explanatory Statement and Senate Report 114-68 accompanying the Fiscal Year (FY) 2016 Department of Homeland Security (DHS) Appropriations Act (P.L. 114-113).

The Joint Explanatory Statement states:

Facilities - Not later than 60 days after the date of enactment of this Act, the Secret Service shall provide to the Committees a revised master plan for the James J. Rowley Training Center, as described in the Senate report, and a capital infrastructure investment plan for fiscal year 2016 through fiscal year 2020, as described in the House report.

Senate Report 114-68 states:

The Secret Service is directed to submit a revised master plan for the Center with the fiscal year 2017 budget proposal.

II. Background

The mission of the U.S. Secret Service (Secret Service) is to ensure the security of the President, the Vice President, their families, the White House, the Vice President's residence, national and visiting world leaders, former Presidents, and events of national significance. The Secret Service also protects the integrity of our currency and investigates crimes against our national financial system. The investigation of these threats to our financial systems requires a sophisticated approach to individuals and criminal enterprises that primarily act in cyberspace and frequently are located outside of the territorial United States.

The James J. Rowley Training Center (JJRTC) is the primary training academy for the Secret Service. Currently, it comprises 493 square acres of land, 6 miles of roadways, and 36 buildings featuring multiple classrooms, firearms ranges, physical fitness facilities, tactical villages, and a protection operations driving pad. The JJRTC infrastructure is intended to reflect the critical nature of the Secret Service mission and to provide the facilities necessary to train personnel to an elite level of performance. The continued development of the JJRTC infrastructure is essential to foster an exceptional training environment for both new recruits and current special agents, uniformed officers, and support personnel.

As the Secret Service continues to meet its strategic hiring goals, JJRTC will be challenged to meet the demanding pace required to train new hires, which is expected to continue through FY 2025. JJRTC will be responsible for 23 Special Agent Training Courses (SATC) and 14 Uniformed Division Training Courses (UDTC) in FY 2018—totaling 864 new law enforcement hires. In FY 2019, 20 SATCs and 12 UDTCs are expected—totaling 720 new law enforcement hires. Additionally, JJRTC facilities provide a vital training environment for conducting joint exercises with our federal, state, and local law enforcement partners. This training is foundational to the successful execution of our protective mission in the National Capital Region and around the world. These exercises are also critical to the success of national special security events and during presidential campaign cycles.

The original JJRTC Master Plan was approved by the National Capital Planning Commission (NCPC) in 1982, and subsequent updates to the plan were approved in 1985, 1996, and again in 2012. The JJRTC 2017 Master Plan is the most recent update and provides a guide for continued incremental development of the campus over the next 10 to 15 years. Estimates of probable costs contained in the document do not reflect a budget request or a resource commitment from DHS.

III. JJRTC 2017 Master Plan

The JJRTC 2017 Master Plan documents the physical requirements and proposed engineering and architectural direction for the continued development of a world-class training campus for the Secret Service. This update of the JJRTC Master Plan revises the previous plan to include renovations to existing structures and newly proposed specialized training facilities that will support current mission requirements by providing an environment to train effectively to counter evolving trends in terrorist tactics and other factors that threaten the Secret Service protective mission. Furthermore, buildout of the JJRTC 2017 Master Plan will support training programs associated with critical cyber threats to our financial systems, strengthen continuity plans, and further the agency's role within DHS. The JJRTC 2017 Master Plan will guide the Secret Service through a phased development of the JJRTC infrastructure. The proposed development would provide infrastructure improvements that are essential to the future success of the organization.

The JJRTC 2017 Master Plan includes improvements that would result in a more efficient and effective use of the facility. These objectives include:

- Increasing space for instruction to accommodate training requirements adequately—more specifically, additional space for basic training, in-service training, and specialized programs;
- Significantly improving functional physical fitness facilities and firearms ranges to eliminate severe facility bottlenecks created by increased training requirements for current employees and new hires;
- Accommodating more effective external and intercampus transportation;
- Creating differentiated secured and nonsecured areas to promote flexible use and improved facility operation;
- Establishing architectural design guidelines to achieve coherent architectural and environmental development campuswide;
- Identifying the priorities within a phased approach for development under the JJRTC 2017 Master Plan; and
- Coordinating with regional review agencies, including NCPC and the Maryland-National Capital Park and Planning Commission.

IV. Analysis/Discussion

The proposed construction in the JJRTC 2017 Master Plan is vital to accommodate increased training requirements of the Secret Service. The plan provides a detailed path forward to improve the current facility and to provide a training environment that more effectively meets current-day training requirements and provides capabilities and flexibility to provide enhanced training to meet evolving threats.

Much of the significant new construction proposed in the last approved JJRTC 2012 Master Plan has not been initiated yet. Nearly all of those unbuilt requirements remain in the updated JJRTC 2017 Master Plan. The need to implement the JJRTC 2017 Master Plan has become more urgent because of the projected increase in trainee population and the lack of training facilities to support that growth adequately. Also, facilities to support the related requirements for additional staff are needed urgently.

Since the last approved Master Plan in 2012, training requirements have increased significantly to address emerging physical and cyber threats as well as lessons learned from real-world incidents. Among the priority projects in the JJRTC 2017 Master Plan is construction of a White House Training Facility. This facility would allow considerably more realistic and effective training of our tactics at the White House complex. It would provide a first-of-its-kind environment to test and improve our protective tactics in a setting that closely resembles the actual White House and grounds. The construction of the White House Training Facility is intended to follow the work that currently is underway to rebuild and improve our Canine Training Facility and Kennels, as well as our outdoor shooting ranges for both rifle and pistol training. Renovations to the outdoor rifle range and tactical areas were completed in September 2017. Groundbreaking for the Canine Training Facility and Kennels occurred on November 29, 2017.

The JJRTC 2017 Master Plan incorporates pertinent information from the earlier master plan reports, updated facilities and environmental assessments, and programming information collected in 2006. It has been reviewed thoroughly by Secret Service leadership and is intended to be a guide for continued development of the JJRTC campus. The JJRTC 2017 Master Plan does not require the acquisition or lease of any additional land. The proposed new buildings are compatible with existing uses on the campus.

Guidelines for the development of the campus are provided to support:

- Establishment of a coherent campus architecture based on the architectural palette of materials and colors used in the signature buildings;
- Completion of a signature heart of the campus consisting of key campus buildings surrounding a formal outdoor space;
- Reinforcement of JJRTC's character as a wooded campus;

- Improvement of campus access and security;
- Achievement of sustainability and resource management goals through reuse of existing buildings and equipment and prescriptive guidelines for performance of new systems and buildings; and
- Management of stormwater and delineated wetlands.

The NCPC approved the JJRTC 2017 Master Plan at the December 7, 2017, commission meeting. The JJRTC 2017 Master Plan is For Official Use Only (FOUO) and will be transmitted to the Committees in a manner pursuant to limitations placed upon the sharing of FOUO information.

V. Conclusion

The Secret Service completed the JJRTC 2017 Master Plan and received approval from the NCPC at the December 7, 2017, commission meeting. Execution of the JJRTC 2017 Master Plan would result in improvement of the current aging infrastructure and provide a training facility to accommodate current and future training requirements. It would improve the overall capabilities of the Secret Service to meet current and emerging threats, and provide a training environment reflective of our vital mission. Estimates of probable costs contained in the document do not reflect a budget request or a resource commitment from DHS.

VI. Appendix: Abbreviations

DHS	Department of Homeland Security
FOUO	For Official Use Only
FY	Fiscal Year
JJRTC	James J. Rowley Training Center
NCPC	National Capital Planning Commission
P.L.	Public Law
SATC	Special Agent Training Course
UDTC	Uniformed Division Training Course