



APRIL 14, 2016

# THE MISSILE DEFEAT POSTURE AND STRATEGY OF THE UNITED STATES – THE FY17 PRESIDENT’S BUDGET REQUEST

UNITED STATES SENATE, COMMITTEE ON ARMED SERVICES, SUBCOMMITTEE ON STRATEGIC  
FORCES

ONE HUNDRED FOURTEENTH CONGRESS, SECOND SESSION

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**STATEMENT OF  
RDML EDWARD CASHMAN, USN  
DIRECTOR  
JOINT INTEGRATED AIR AND MISSILE DEFENSE ORGANIZATION  
BEFORE THE  
HOUSE ARMED SERVICES COMMITTEE  
SUBCOMMITTEE ON STRATEGIC FORCES  
14 APRIL 2016**

Thank you, Chairman Rogers, Ranking Member Cooper, and distinguished members of the subcommittee. I appreciate the opportunity to testify. It is an honor to discuss how the Joint Staff and the Joint Integrated Air and Missile Defense Organization (JIAMDO) contributes to the Air and Missile Defense mission.

**JIAMDO's Role in Integrated Air and Missile Defense (IAMD) as part of the Joint Staff**

As a part of the Joint Staff, JIAMDO supports the Chairman of the Joint Chiefs of Staff, through the Director for Resources, Force Structure, and Assessments (J8), in his responsibility to coordinate development of Joint Air and Missile Defense requirements and capabilities. JIAMDO facilitates collaboration between Services, Combatant Commands (CCMDs), and Agencies to identify existing and emerging capabilities and supports integration through simulations and technology demonstrations.

In support of the Chairman and the Joint Staff, JIAMDO provides expertise, analysis, and coordination across the CCMDs and the Services. JIAMDO is focused on assisting the Department in delivering capabilities that support CCMD operational plans and address air and missile defense capability gaps. JIAMDO's activities are aligned along three main lines of effort

– Requirements Development; Simulations and Analysis; and Doctrine, Architecture, and Concept of Operations (CONOPs) Development.

Regarding requirements, JIAMDO provides Air and Missile defense expertise and coordinates with CCMDs and Services as part of the Joint Capabilities Integration and Development System (JCIDS) process, which includes regular assessment of Capability Gaps, Force Sufficiency, and Portfolio Management. These processes assist the Chairman in his responsibility to provide military advice in areas such as risk assessment and program recommendations. In support of JIAMDO's role in the Joint Staff capabilities and requirements processes, we have liaison personnel at Central Command, European Command, Pacific Command, Northern Command, and U.S. Forces Japan. These liaisons provide a direct link between JIAMDO and the CCMDs as they work air and missile defense issues.

Working with the CCMDs, Services, and the Missile Defense Agency (MDA), JIAMDO also helps develop and assess the doctrine, CONOPs, and architectures needed to guide the development and employment of the Joint Force. Activities include coordination of revisions to Joint Doctrine publications, development of operational concepts, and completion of Capabilities Based Assessments, which translate CONOPs into capability requirements. JIAMDO also works closely with the Missile Defense Agency – in its role as the IAMD Technical Authority – to develop technical requirements leading to incremental improvements in IAMD and to support synchronized development, integration, and fielding of those improvements in the existing programs of record. Lastly, as representative to the NATO Air and Missile Defense Committee, JIAMDO supports alignment and development of capabilities and policies with our NATO Allies.

Through the Simulation and Analysis line of effort, JIAMDO executes studies which require integration of multiple modeling and simulation tools in order to inform Service programs and CCMD plans and requirements, such as the recently completed Joint Capability Mix IV (JCM IV) Study to assess the evolving regional ballistic missile capability and capacity of potential adversaries. Additionally, NIMBLE FIRE is a classified operator-in-the-loop simulation where Service tactical experts come together to execute joint air and missile defense missions using program of record systems and capabilities in a near-future scenario developed in support of and approved by a CCMD. This yields data to inform capability gaps, requirements, concepts, and in some instances, employment techniques. The simulation executes a combined air, cruise missile, and ballistic missile defense event which has run in conjunction with MDA's Missile Defense Integrated Operations Center simulation at Colorado Springs.

JIAMDO also sponsors the annual Black Dart Counter-UAS technology demonstration – a Joint, interagency, live fly/live fire event which includes participation from international partners and industry representatives who have the ability to bring emerging Counter UAS technologies and demonstrate them to Service, Combatant Command, and interagency representatives. This venue enables testing and evaluation of sensors, data link and command and control systems, as well as kinetic and non-kinetic negation capabilities.

## **Integrated Air and Missile Defense topics of interest**

### **Emerging left-of-launch capability**

IAMD is designed to first deter an adversary from employing their aircraft and missile capabilities, and failing that, to prevent an adversary from effectively employing them. Air and Missile Defense operations can be broken down into three phases – Prevent, Defeat, and Minimize. Prevention of an adversary from launching an intended attack – through kinetic or

non-kinetic means; Defeating an attacking aircraft or missile after it has been launched; and Minimizing the impact on friendly force operations if an attack occurs. Each of these tenets is necessary, and each is insufficient without the others.

Prevention – sometimes referred to as “left of launch” operations – is the process of neutralizing an adversary's missile forces through strikes on their launchers, storage, support, or C2 systems. “Prevent” operations are an essential part of air and missile defense because of the size of potential adversary weapons inventories and because no “defeat” capability will be 100% effective. This link between offensive and defensive operations for IAMD is critical. Defense system capability and capacity must provide Commanders with time and space to bring offensive systems to bear in order to achieve military objectives – defense alone cannot prevail in a campaign. Neutralizing an adversary’s offensive capabilities – or their willingness to employ them – is the only practical means to defeat an adversary with a large inventory of offensive weapons.

Though the prevention concept and the imperative of defeating adversary air and missile threats “left of launch” is not new, we continue to be challenged by the use of mobile launchers, camouflage and deception, and the employment of hardened or deeply buried storage and support facilities. The use of dedicated tactical aircraft, Special Forces, and UAVs in western Iraq to neutralize mobile SCUD launchers in 1991 and again in 2003 are the most recent examples. Our adversaries developed these passive defense measures in response to the overwhelming superiority the United States enjoyed for decades in long range, precision strike capability. They understand that fixed systems are inherently vulnerable, even when protected by active defense systems.

Attack Operations – designed to degrade an adversary’s air and missile capabilities – are an integral part our doctrine, CONOPS, and plans. Prioritization of specific targets – missile storage, support facilities, and C2 – is part of the work intelligence analysts and operational planners conduct continuously. Modeling, estimating, and predicting the impact of Attack Operations on adversary air and missile capabilities is complex and uncertain. The process to destroy mobile ballistic and cruise missile launchers is part of the Time Sensitive Targeting (TST) process. Again, there is well established doctrine and procedure to conduct TST. The resources a Joint Commander dedicates to TST versus degrading known, fixed targets, will vary over time and is a function of variables such as the threat they pose compared to other objectives, our ability to detect and target these mobile systems, and the degree to which we have degraded an adversary’s air defense systems and established freedom of action in the airspace above potential storage and launch sites.

Overcoming these passive defense measures requires the right combination of persistent sensors tied to a rapid processing and fusion of visual, electromagnetic, and other data to produce target-quality locating information in support of an engagement decision, as well as the precision weapons with the speed and range required to complete the kill chain in a timeframe measured in minutes.

### **The cruise missile threat to the homeland**

The missile threat to the homeland has historically been limited to Russian and Chinese ICBMs. Our defense against these weapons was – and remains – our own strategic nuclear deterrent. As North Korea worked to develop nuclear weapons and long-range ballistic missiles, the United States decided not to rely on deterrence alone, but rather to build a limited defensive capability against these ICBMs – a capability which will also provide defense against a potential

future limited Iranian ICBM threat. Advances in long-range, precision cruise missiles now bring the United States within range of these conventional and nuclear-capable weapons. We are entering an era where many potential threats – not only advanced, long range cruise and ballistic missiles, but also cyber and other threats – now have worldwide reach. As this trend continues to develop, our national policy, plans, and force structure should be reviewed to determine how best to balance the ability and utility of providing active defense of the United States with the capability to hold potential adversaries at risk in order to deter and defeat these potential threats overseas.

As those plans take shape, JIAMDOD remains engaged with NORAD and their work to develop prioritized homeland air defense systems. The Joint Air Defense Operations Center maintains oversight of the National Capital Region Integrated Air Defense System, which consists of surveillance and fire-control radars as well as communication with fighters on alert and surface-to-air missile systems. The Joint Staff is actively engaged with NORAD in further defining the requirements and improving the capabilities of our homeland defense capabilities.

### **The organization and oversight structure of missile defense programs**

The traditional definitions and threat characteristics which have defined our capability development and organizational structures are breaking down. With the development of depressed-trajectory ballistic missiles, guided and maneuvering re-entry vehicles, hypersonic glide weapons, as well as supersonic and very-long-range subsonic cruise missiles, the threats present a complex and nearly continuous threat spectrum across the characteristics of altitude, speed, propulsion type, and range. We also expect potential adversaries to employ these weapons in a coordinated fashion, with evolving manned and unmanned platforms.

While our interceptors are typically optimized for one type of threat or another, most of our sensors, C2 systems, and air and missile defense platforms and units are multi-functional, designed to operate either across the threat spectrum or as part of a “system of systems.” Our organizational structures, which were originally based on these traditional definitions of “Ballistic Missile Defense” or “Air and Cruise Missile Defense,” will continue to evolve into specific roles within the “Integrated Air and Missile Defense” mission area. I do not suggest any single organization will or should have overall responsibility, merely that they will have defined roles and responsibilities in the IAMD mission area. Services will continue to have the mission to field, train, deploy, and sustain warfighting capabilities, focused on their unique operational environments and core missions. MDA is a superb research, development, testing, and fielding organization, and has already been designated as the IAMD Technical Authority, working on not only Ballistic Missile Defense capabilities but also on architectures to support Air and Cruise Missile defense requirements. The Combatant Commands focus on operational plans and C2 of forces, while identifying capability gaps caused by our adversaries’ investment in new air and missile systems. JIAMD, as part of the Joint Staff, supports the Chairman in his responsibility to provide best military advice to the President and Secretary, and by facilitating Joint IAMD coordination, information sharing, simulation, and analysis.

I look forward to answering the committee’s questions. Thank You.

**STATEMENT OF**  
**ADMIRAL WILLIAM E. GORTNEY, UNITED STATES NAVY**  
**COMMANDER,**  
**UNITED STATES NORTHERN COMMAND**  
**AND**  
**NORTH AMERICAN AEROSPACE DEFENSE COMMAND**



**BEFORE THE HOUSE ARMED SERVICES COMMITTEE**

**STRATEGIC FORCES SUBCOMMITTEE**

**APRIL 14, 2016**

## INTRODUCTION

Chairman Rogers, Ranking Member Cooper, and distinguished members of the Committee, I appreciate the opportunity to appear before you today to discuss the posture of United States Northern Command (USNORTHCOM) and North American Aerospace Defense Command (NORAD). I am here representing the Commands' Soldiers, Sailors, Airmen, Marines, Coast Guardsmen, National Guardsmen, Reservists, and civilians safeguarding our nation amidst the most diverse and challenging security atmosphere in our history. Brave men and women are confronting this rapidly changing defense environment head-on. It is an honor and a privilege to serve alongside them and I am grateful to the Committee for the support you provide.

North America is increasingly vulnerable to a vast array of evolving threats--from highly capable, national powers to disaffected individuals who act in response to extremist propaganda. These threats are growing and becoming much more diffuse and less attributable. Moreover, I believe that many of the crises originating as regional conflicts elsewhere in the world are rapidly manifesting themselves here at home and they continue to challenge our ability to warn and defend.

The complexity and volatility of our strategic environment demands that we advance and sustain the capabilities to protect our Homelands. I believe the President's FY17 budget represents a balanced approach to maintaining our strategic advantage within the realities of a fiscally-constrained environment. We are still feeling the impacts of sequestration, primarily because the majority of the Services' cuts were from the operations and maintenance accounts, which directly impedes their ability to provide trained and equipped service members to

Combatant Commands. I thank the Committee for your support in passing the Bipartisan Budget Act of 2015, which represents another important step toward permanent relief from the sequestration caps in the Budget Control Act of 2011.

We are resolute in our commitment to deter, prevent, and defeat attacks against the United States and Canada. We stand ready to provide rapid and robust support to the primary lead agencies responding to domestic disasters and the law enforcement agencies (LEAs) charged with combating transnational organized crime. And we continue to strengthen our regional and homeland partnerships; they are our center of gravity.

## **STRATEGIC ENVIRONMENT**

The expansive complexity of the contemporary security environment makes defending the Homeland a continual challenge. The spectrum of threats to our national security ranges from traditional nation-state military capabilities to individuals with access to increasingly destructive technologies. The diffusion of capability, the inexact art of predicting intent, and the complications of attribution all contribute to a blurring of lines between traditional military threats and asymmetric threats that trigger military support or response. Technological advances and proliferation coupled with pockets of instability will generate a growing array of potential threats against which we must posture ourselves. Many of our potential adversaries are pursuing advanced weapons development not seen in decades. Individually, they pose serious concerns to our national security and the international community. Collectively, they represent a vast spectrum of complex and volatile threats that I believe will only continue to grow and threaten the homeland if we hesitate to act decisively.

## **RUSSIA**

A resurgent Russia continues to assert itself on the world stage. No longer content merely to pursue primacy within its near abroad, Russia's forays into Syria highlight Vladimir Putin's willingness to employ military power to advance his agenda outside Russia's near abroad. Last year I stated that Russia is progressing toward its goal of deploying long-range, conventionally armed cruise missiles comparable to Western systems. In 2015 these efforts came to fruition, as Russia employed heavy bombers, surface vessels, and a submarine to launch advanced conventional cruise missiles at targets in Syria. These operations served as a proof-of-concept for weapons systems and tactics ultimately intended to provide flexible deterrent options in a future crisis.

Russia's strategic nuclear forces remain the only foreign military threat that could imperil our nation's existence, and Moscow continues to spend significant resources to modernize its nuclear arsenal and delivery systems. While Russia seeks to avoid a strategic conflict with the United States, Moscow perceives itself to be threatened by a coordinated Western effort to erode its sovereignty, weaken its economy, and undermine its regime. I am concerned these threat perceptions could prompt Russia's leaders to misinterpret our intentions in a crisis, leading to inadvertent escalation.

## **CHINA**

As part of its long-term, comprehensive military modernization program, China continues to modernize and expand its strategic forces with a focus on improving its ability to survive a first strike and penetrate United States' missile defenses. Concerned that that United States precision strike and missile defense capabilities undermine its strategic deterrent, Beijing is

working to improve the survivability of its nuclear force to ensure a credible second-strike capability.

China continues to supplement its modest silo-based intercontinental ballistic missile (ICBM) force with a growing number of road-mobile ICBMs and is now in the process of operationalizing its first viable class of ballistic missile submarines, which, if successful, would be China's first sea-based strategic nuclear deterrent. China is also developing a range of anti-access and area-denial weapons which, along with its cyber, counter-space, and strategic nuclear capabilities, are designed to discourage United States intervention in a regional crisis. Meanwhile, Beijing's diplomatic strategy appears to be focused on limiting U.S. options by denying physical and political access in key regions around the globe.

## **NORTH KOREA**

North Korea's recent hostile cyberspace activity, nuclear testing, and continued ballistic missile development represent a dangerous threat to our national security. North Korea's recent nuclear test and satellite launch demonstrate Kim Jong Un's commitment to developing strategic capabilities, as well as his disregard for United Nations Security Council resolutions. The regime's efforts to develop and deploy the road-mobile KN08 ICBM have profound implications for homeland missile defense, primarily because the missile obviates most of the pre-launch indicators on which we have traditionally relied to posture our defenses. While the KN08 remains untested, modeling suggests it could deliver a nuclear payload to much of the Continental United States. We assess Kim Jong Un is unlikely to attack our Homeland unless he perceives an imminent threat to his regime's survival. However, we are concerned the possession of a nuclear ICBM could embolden the regime's intransigence below the nuclear threshold and complicate our response to a crisis on the peninsula. While I do not believe that

North Korea's efforts to develop a submarine-launched ballistic missile represent a near-term threat to the U.S. Homeland, the program underscores the level of effort and resources the regime is willing to devote to developing advanced weapon systems. As the combatant commander charged with defending the homeland, I take this threat very seriously, particularly in light of North Korea's unpredictable leadership.

## IRAN

Iran poses multiple significant security concerns to the United States, and I remain wary of its strategic trajectory. Last year's conclusion of the Joint Comprehensive Plan of Action was a welcome development, but, Iran's continuing pursuit of long-range missile capabilities and ballistic missile and space launch programs, in defiance of United Nations Security Council resolutions, remains a serious concern. Iran has successfully orbited satellites using a first-generation space launch vehicle and announced plans to orbit a larger satellite using its ICBM-class booster as early as this year. In light of these advances, we assess Iran may be able to deploy an operational ICBM by 2020 if the regime chooses to do so. Additionally, Iran has invested in developing advanced offensive cyberspace capability and has demonstrated cyberspace operations that could threaten our critical civil infrastructure.

## LINES OF OPERATION

In my statement last year, I described the unique aspects of USNORTHCOM as the nation's homeland geographic combatant command (GCC) and NORAD as the nation's oldest bi-national

### **USNORTHCOM and NORAD**

#### **Lines of Operation**

- Defense of our Homelands
- Defense Support of Civil Authorities
- Homeland Partnerships
- Regional Partnerships
- The Arctic
- Professionalism and Excellence
- Warfighters and Families

command. I explained the importance of prioritizing our complementary and individual functions with a focus on our shared end states. Our key Lines of Operation are more critical than ever to our mission success. We map all of our activities to these Lines of Operation, which shape our activities and effort.

## **DEFENSE OF OUR HOMELANDS**

As the Commander of USNORTHCOM and NORAD, my primary task is to defend the homelands. *Defense of our Homelands* is our dominant line of operation, and it is the core focus of USNORTHCOM and NORAD primary missions. We are ever mindful of the supreme responsibility we have of defending the security of the United States, our citizens, and our allies and partners. In 2015, we celebrated NORAD's 57th year defending North America against attack through our no-fail aerospace warning and aerospace control missions. NORAD was born in the Cold War and expanded to an internal threat focus after 9/11. By contrast, USNORTHCOM was born in the aftermath of 9/11 and shaped by the seminal nature of those attacks. Both Commands are ever-adapting within the strategic environment, and we work hard to develop our capabilities to outpace threats.

## **MISSILE DEFENSE**

USNORTHCOM's most prominent homeland defense mission is *Ballistic Missile Defense (BMD)*. Currently, our BMD architecture is designed primarily to defend against limited long range ballistic missile attacks from North Korea and Iran. In light of an evolving threat and the increasingly enigmatic and unpredictable nature of North Korea's dictator, Kim Jong Un, I believe it is imperative that the United States continue to develop more capable forces and broader options for effective ballistic missile defense. Our BMD architecture is comprised of a group of independent, yet interrelated components that form a complex and unified

defensive network. This system of systems cannot be modernized and maintained sequentially; each component must be improved concurrently to outpace the evolving threat. I agree with and support the modernization priorities set by Vice Admiral Jim Syring and his team at the Missile Defense Agency (MDA), including improvement in our discrimination sensors, lethality of our kill vehicles, sustainment of the BMD architecture, and development of our kinetic and non-kinetic options. I am grateful to this committee for your support and commitment to modernizing our Ballistic Missile Defense System (BMDS).

We are on the right path to improving our sensors through the development and deployment of the new Long Range Discrimination Radar (LRDR). This critical midcourse sensor is expected to provide persistent sensor coverage and vastly improve our target tracking and discrimination capability. The LRDR will help us evaluate our countermeasure options and increase the capability of our Ground-based Midcourse Defense (GMD) interceptors.

We remain on track to deploy the final 14 interceptors in Alaska, which will give us 44 missiles in the ground by the end of 2017. Finishing the inventory is a big step toward the robust BMDS of the future, but it is critical that we not stop there. We need to continue working on enhancements to the current Exo-atmospheric Kill Vehicle (EKV), and investments in the future Redesigned Kill Vehicle (RKV). We need to invest in the lethality of our kill vehicles, and in ways to get us to the right side of the cost curve. Our adversaries are developing relatively inexpensive technologies, which we assess can reach the homeland. By contrast, our interceptors are vastly more expensive. Today, our BMDS is investing in new technologies and adapting current technologies to new purposes which will enable us to meet the advancing threat and lower the cost per round.

I believe that homeland defense is fundamentally an “away game”, and missile defense is no exception. Today’s GMD system is designed to intercept incoming threats after the launch is initiated. While that approach offers us sufficient decision space, we need to augment our defensive posture with one that is designed to defeat ballistic missile threats in the boost phase as well as before they are launched, known as “left of launch.” In concert with our public and private stakeholders, MDA is working on an emerging technology that will enable us to employ non-kinetic methods to defeat ballistic missile threats when we receive indications that a launch is imminent. I believe this technology will reduce the overall cost of engagement-based missile defense and provide us options to defeat ballistic missiles that continue to proliferate around the world.

We work closely with other GCCs, functional combatant commands, and partner nations to leverage capabilities that enable us to protect the Homeland. Thanks to agreements with the government of Japan, United States Pacific Command (USPACOM) was able to deploy a second Army Navy/Transportable Radar Surveillance and Control Model 2, or AN/TPY-2 to Japan, which dramatically improved our ability to “defend forward.”

In addition to the proliferation of ballistic missile threats, I am deeply troubled by the development of advanced long-range cruise missiles and the growing threat they represent to North America. Russia possesses both conventional and nuclear cruise missiles with the range to reach North America and it has proliferated some advanced cruise missile technologies to other actors. This threat is real and it is imperative that we develop effective response options to outpace the threat and enhance our deterrence. We are working with the Joint Integrated Air and Missile Defense Organization (JIAMDO), MDA, and other stakeholders to improve our *Cruise Missile Defense (CMD)* capabilities.

Effectively countering and defeating cruise missiles requires a layered and integrated architecture that can defend across the full spectrum of the engagement sequence. Cruise missiles represent a real operational challenge because of their increased standoff capability, low altitude and small radar signatures. Although no single system can counter all cruise missiles, we have confidence in our layered architecture to defend the homeland. To defeat this more capable threat, we are working on enhancements to each of the individual systems, including our Indications and Warnings capabilities, wide-area-surveillance, and advanced fire control infrastructure.

We are in the first segment of our three-phase Homeland Defense Design (HDD) effort, which will improve our capability to find, fix, track, target, and engage growing air threats, such as those posed by cruise missiles, low-slow aircraft, and long-range aviation. In this first phase, we are testing and evaluating advanced sensors as well as integrated command and control capabilities. In addition to the new Stateside Affordable Radar System (STARS), we had begun a three-year operational exercise of the Joint Land Attack Cruise Missile Defense Elevated Netted Sensor System (JLENS). This exercise had been an opportunity for us to see how well JLENS can fit into the existing Integrated Air Defense System (IADS) of the National Capital Region (NCR), including deployment of a JLENS Fire Control System aerostat, which is designed to work in tandem with the surveillance aerostat.

Unfortunately, on October 28, 2015, the JLENS Fire Control System aerostat detached from its mooring station on Aberdeen Proving Ground, Maryland, and eventually grounded in a wooded area in northeast Pennsylvania. The Army is now finishing up the last of their investigations to determine the root causes of the incident. However, with the recent congressional disapproval of the FY16 above-threshold-reprogramming request, termination of

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the JLENS operational exercise is now underway and the Department is working to determine the way ahead.

## **CONCLUSION**

We are very fortunate to be able to depend on the brave men and women who choose to wear the cloth of their nation and defend their fellow citizens, despite what is likely to be an onerous fight against increasingly diffuse threats. We embrace our no-fail mission at a time when our unique capabilities are needed most, and with your support, together with the exceptional men and women of USNORTHCOM and NORAD and our trusted partners, we will remain the greatest force for freedom, safety, and security for North America. I look forward to your questions.

Not for Public Release until Approved by the  
House Armed Services Committee

STATEMENT OF  
BRIAN P. MCKEON  
PRINCIPAL DEPUTY UNDER SECRETARY OF DEFENSE  
FOR POLICY

BEFORE THE HOUSE  
ARMED SERVICES  
SUBCOMMITTEE ON STRATEGIC FORCES

APRIL 14, 2016

Chairman Rogers, Ranking Member Cooper, members of the Subcommittee, thank you for the opportunity to testify on the Fiscal Year (FY) 2017 budget request for ballistic missile defense and the Defense Department's continuing efforts to sustain and modernize our homeland missile defense capability so that we remain ahead of the threat while providing effective, integrated, and interoperable regional ballistic missile defense (BMD) capability. I am grateful for your consistent attention to, and continuing support of, the critical mission of defending the homeland, our allies and partners, and our deployed forces from a growing ballistic missile threat.

I will begin with a discussion of ballistic missile threats and trends, and then focus on several key policy priorities: defending the United States against limited long-range ballistic missile attacks, strengthening defense against regional missile threats, fostering defense cooperation with allies and partners, and examining how to advance the missile defense technology base in a cost-effective manner. I will also briefly address issues associated with other non-BMD tools the Department is examining to assist in the broader effort to defeat ballistic missiles.

### Ballistic Missile Threats

Ballistic missiles continue to pose a significant security challenge as nations pursue efforts to make them more survivable, reliable, mobile, and accurate at greater ranges.

#### *North Korea*

North Korea's weapons and missile programs pose a growing threat to the United States and to our allies in East Asia. North Korea has conducted four nuclear tests. It is also seeking to develop longer-range ballistic missiles capable of delivering nuclear weapons to the United States, and continues efforts to bring its KN08 road-mobile ICBM to operational capacity. Although the reliability of an untested North Korean ICBM is likely to be very low, North Korea has used its Taepo-Dong-2 launch vehicle to put a satellite in orbit, thus successfully demonstrating technologies applicable to a long-range missile.

#### *Iran*

The Joint Comprehensive Plan of Action reached by the P5+1, the EU and Iran last summer effectively cuts off all of Iran's potential pathways to developing a nuclear warhead, thereby removing the greatest danger previously posed by Iran's ballistic missile program. At the same time, Iran already has the largest inventory of ballistic missiles in the Middle East and today can potentially reach targets throughout the region and into southeastern Europe. Iran is seeking to enhance the lethality and effectiveness of existing systems with improvements in accuracy and warhead designs. Iran also has an anti-ship ballistic missile that can potentially threaten maritime activity in the Persian Gulf and the Strait of Hormuz. Although Iran does not yet possess an intercontinental ballistic missile (ICBM), its progress on space launch vehicles

(SLV) – along with its desire to deter the United States and its allies and partners – provides Iran with the potential means and potential motivation to develop longer-range missiles, including an ICBM. Iran has stated publicly that it intends to launch the Simorgh SLV this year, which would be capable of ICBM ranges if Iran chose to configure it as a ballistic missile.

### *Syria*

Although Syria does not pose a ballistic missile threat to the U.S. homeland, the Assad regime does possess short-range ballistic missiles, and has shown a willingness to use them repeatedly against its own people. Syria has several hundred short-range ballistic missiles, all of which are mobile and can reach much of Israel and large portions of Iraq, Jordan, and Turkey from launch sites well within Syria.

### Other Trends, including Cruise Missiles

As Secretary Carter noted in his posture hearing before this committee, the Department confronts evolving challenges – China, Russia, North Korea, Iran, and countering terrorism – that are now driving the focus of the Department’s planning and budgeting. The first two of these challenges reflect a return to great power competition, and both China and Russia are investing in anti-access/area denial capabilities. China is introducing qualitative advances into its nuclear and conventional military capabilities as it continues its rise in the Asia-Pacific region, and is making significant investments in anti-ship ballistic and cruise missiles, which will improve China's ability to strike regional targets at greater ranges.

Russia is making significant investments in cruise missiles, including a cruise missile that violates the Intermediate-Range Nuclear Forces (INF) Treaty, which eliminated an entire class of U.S. and Russian missiles nearly three decades ago. In light of Russia’s INF Treaty violation and overall aggressive behavior, we are developing and implementing a strategy to address Russian military actions that includes modifying and expanding air defense systems to deny Russia offensive capabilities; placing an increased emphasis on working with allies and partners to improve our collective capability to counter complex cruise missile threats; working with other departments and agencies to encourage and facilitate allied acquisition of advanced capabilities by those most concerned with Russian behavior; and investing in the technologies that are most relevant to Russia’s provocations.

### Homeland Missile Defense

The U.S. homeland is currently protected against potential ICBM attacks from States like North Korea and Iran if it was to develop an ICBM in the future. To ensure that we stay ahead of the threat, we are continuing to strengthen our homeland defense posture and invest in technologies to enable us to address emerging threats more effectively in the next decade. This requires continued improvement to the Ground-based Midcourse Defense (GMD) system,

including enhanced performance of the Ground-Based Interceptor (GBI) and the deployment of new sensors.

We remain on track to deploy 14 additional interceptors in Alaska by the end of 2017. These interceptors, along with the 30 that are currently deployed, will provide protection against both North Korean and potential Iranian ICBM threats as they emerge and evolve. This year's budget request also reflects Department of Defense's (DoD's) commitment to modernizing the GMD system. It will move us towards a more reliable and effective defense of the United States. It includes funding for development of a new Long-Range Discrimination Radar (LRDR) being installed in Alaska. The LRDR will provide persistent sensor coverage and improve discrimination capabilities against North Korea. It also continues funding for the redesign of the kill vehicle known as Redesigned Kill Vehicles (RKV) for the GBI. Although we have addressed the causes of past failures in the GBI related to the Exoatmospheric Kill Vehicle, the RKV will have greater performance and discrimination capability.

As directed by statute, the Missile Defense Agency (MDA) is also preparing environmental impact statements (EIS) for sites in the eastern United States that could host an additional GBI missile field. The EISs will be completed later this year. No decision has been made to deploy an additional missile field in the United States. The highest priorities for the protection of the homeland are improving the reliability and effectiveness of the GBI and improving the GMD sensor architecture, which yield the greatest benefit against existing threats. The current GMD system provides coverage of the entire United States from North Korean and potential Iranian ICBMs. If an ICBM threat were to emerge in numbers that necessitated the deployment of additional interceptors, the steps being taken now, including conducting EISs, will shorten the construction timelines associated with deployment of a new missile defense site.

### Regional Defense

The Department's FY 2017 budget request also continues to deploy missile defenses that are tailored to the security circumstances in Europe, the Middle East, and the Asia-Pacific region. Our focus is on developing and fielding missile defense capabilities that are mobile and relocatable, which allows us to address crises as they emerge. Systems such as Patriot, Terminal High-Altitude Air Defense (THAAD), and our Aegis BMD ships allow us to have flexible, layered missile defense capabilities tailored to specific regional threats. We are also encouraging our allies and partners to acquire missile defense capabilities, and to strengthen operational missile defense cooperation. In a regional context, we know that we will not be able to purchase enough interceptors to rely purely on missile defense for the duration of a conflict. In such a situation, we must protect our most valuable assets while also drawing on our other capabilities to provide a comprehensive military approach to defeating the threat from ballistic missiles.

## *Europe*

We are continuing to implement the European Phased Adaptive Approach (EPAA), and we are working in close collaboration with our North Atlantic Treaty Organization (NATO) Allies to develop an advanced network of sensors and interceptors – on land and at sea – to protect NATO European territory and our military forces and facilities.

Technical capability of EPAA Phase II, which includes the Aegis Ashore site in Romania, was declared in December 2015. The site is undergoing operational readiness testing for integration into the NATO BMD architecture. The President's budget request also supports the Aegis Ashore site that will be deployed in Poland in the 2018 timeframe and the development of the SM-3 Block IIA interceptor that will be deployed on land and at sea later this decade. As these capabilities become operationally available, they will increase BMD coverage of NATO European territory.

The United States conducts exercises designed to hone our Alliance missile defense capabilities and integration. U.S. European Command is engaged with NATO in the development of a biennial NATO-led BMD exercise event that serves to reinforce and expand upon other, routine BMD training evolutions that take place on a quarterly and semi-annual basis.

Many NATO Allies also participate in the NIMBLE TITAN exercise, an unclassified, two-year, multinational, BMD campaign. The overarching purpose of NIMBLE TITAN is to serve as a venue for collaboration, exchange of views, and coordination of BMD policy and operational development among participating nations and organizations, along with U.S. Government departments, agencies, and military organizations. NIMBLE TITAN has 25 participating nations and organizations, including NATO.

Since 2011, the United States has operated a forward-based radar in Turkey and maintained a sea-based missile defense presence in Europe. And we now have a total of four U.S. Aegis BMD capable destroyers forward-deployed to the naval facility at Rota, Spain. These multi-mission ships support the missile defense mission, as well as other maritime missions.

Spain and Germany have committed Patriot PAC-3 systems to NATO missile defense as demonstrated through the ongoing NATO deployment in defense of Turkey. Spain recently replaced the Netherlands in the defense of Turkey mission through its deployment of a Patriot system, and is strengthening its air and missile defense capabilities by acquiring additional Patriot systems from Germany.

France is planning to provide its Spirale satellite detection system and a long-range radar for NATO territorial missile defense and has offered the SAMP/T air and missile defense system, which was fielded in 2013, to NATO BMD.

Several Allies have modern surface combatant ships that could be equipped with BMD sensor or interceptor capability upgrades. The Netherlands and Denmark have committed to upgrading the SMART-L radars on their frigates to contribute to NATO BMD.

Beyond hosting the second Aegis Ashore site in Europe, Poland has also announced its intention to spend up to \$8 billion to acquire advanced air and missile defense capabilities.

The United States will continue to encourage its NATO Allies to do more to cooperate and invest in missile defenses that will contribute to Alliance security.

### *Asia-Pacific*

In the Asia-Pacific region, our force posture includes Aegis BMD-capable ships, along with Patriot batteries deployed in Japan and South Korea. We have also maintained the THAAD battery deployment to Guam in response to North Korean provocations.

The cornerstone of our security and diplomacy in the region has been our strong bilateral alliances, including with South Korea, Japan, and Australia. All three of these nations play an important role in our regional efforts to achieve effective missile defense.

South Korea has an immediate, proximate stake in preventing missile strikes from North Korea. We have worked closely with South Korea to ensure that our alliance maintains the capacity to do just that. The United States deploys Patriot PAC-3 batteries in South Korea to defend U.S. and South Korean forces. In addition, South Korea is taking steps to enhance its own air and missile defense systems, which include sea- and land-based sensors and Patriot PAC-2 batteries. DoD has been consulting with South Korea about how it can upgrade its missile defense capabilities as part of an Alliance response to the growing North Korean missile threat. On February 7, 2016, in response to the evolving threat posed by North Korea, the United States and South Korea made an Alliance decision to begin formal consultations regarding improvements to the alliance missile defense posture, specifically exploring the viability of deploying to South Korea a THAAD system to be operated by U.S. Forces Korea.

Japan has its own layered missile defense system, which includes Aegis BMD ships with Standard Missile-3 interceptors, PAC-3 batteries, early-warning radars, and sophisticated command-and-control systems. Japan is upgrading two ATAGO-class Aegis destroyers to BMD capability with certification scheduled for Japan FY 2018 and Japan FY 2019, and plans to build two additional Aegis BMD ships, which would increase its inventory to a total of eight BMD-capable ships. Japan also hosts two U.S. missile defense radars.

Additionally, Japan is a critical international partner for BMD development. One of our most significant cooperative efforts is the co-development of an advanced version of the SM-3 interceptor, the SM-3 Block IIA.

The United States and Australia have forged a longstanding partnership on missile defense research and development – most notably with regard to sensors. In addition, Australia is involved in a trilateral discussion on missile defense in the Pacific involving the United States, Australia, and Japan.

We will continue to emphasize the importance of developing a regional ballistic missile defense system that includes the sharing of sensor data among allies to take full advantage of the benefits of system interoperability and integration.

### *Middle East*

We also maintain a robust missile defense presence in the Middle East, including land- and sea-based assets deployed in defense of our forward-deployed forces, and our allies and partners. This is in addition to our efforts to build the capacity of those allies and partners that will ultimately contribute to their ability to defend themselves.

The United States maintains a strong defense relationship with Israel, and our cooperation on missile defense has resulted in one of the most sophisticated missile defense systems in the world. Since 2009, the United States has provided more than \$3 billion in missile defense assistance to Israel, which has supported the joint development and production of David's Sling and the Arrow Weapon System as well as joint production of Iron Dome. This support, in conjunction with operational cooperation, gives Israel the ability to respond to simultaneous missile and rocket attacks from Hamas or Hezbollah, and from the longer-range ballistic missiles being developed by Iran. During the summer conflict in 2014, Iron Dome had a 90 percent success rate and saved countless Israeli lives. Missile defense was also the central focus of the JUNIPER COBRA exercise conducted in Israel last month – which is an important U.S.-Israeli military exercise that allows us to work through key interoperability challenges in responding to a potential missile crisis with Israel.

The United States is also working with a number of Gulf Cooperation Council (GCC) countries on missile defense, including supporting the purchase of missile defense systems through the Foreign Military Sales program. The United Arab Emirates (UAE) is procuring the THAAD system. This is in addition to the UAE's earlier purchase of Patriot systems. Saudi Arabia is in the process of upgrading its existing Patriot PAC-2 batteries to the PAC-3 configuration. Kuwait is also purchasing Patriot PAC-3 batteries. Qatar also joined the group of U.S. Patriot partners late last year, a group that includes Kuwait.

U.S. Air Forces Central Command maintains a series of regular exchanges between U.S. and GCC air defense officers at the Combined Air Operations Center located at Al Udeid Air Base in Qatar. These exchanges provide an opportunity for increased situational awareness of missile threats in the region as well as the potential for future BMD planning and operational cooperation.

As the GCC States begin to field more capable systems, the United States and its Gulf partners must work toward greater integration of those capabilities across the region. Following the Camp David Summit in 2015, the United States and GCC States agreed to study Ballistic Missile Early Warning System (BMEWS) requirements, including sensor and command and control architectures. The study will inform potential GCC-wide BMEWS acquisition plans. MDA has been working on the BMEWS architecture study since September – and is in the process of presenting results of the study to the GCC. The desired end-state is a regional missile defense architecture in which GCC Member States participate and contribute to the extent practical, leading to a networked, layered defense of key strategic centers that strengthens deterrence and increases our collective ability to defeat a ballistic missile attack.

### Technology Development

We must continue to look ahead. This means ensuring that our investment strategy and priorities balance the needs of addressing the most dangerous threats we confront today while positioning us to respond to threat developments in the next decade. Areas for priority technology investment include persistent discrimination in the current and future Ballistic Missile Defense System sensor architecture; high-power lasers for multiple BMD applications; common kill vehicle technology leading to a multi-object kill vehicle; advanced technology for high-risk/high-pay-off breakthroughs; and a rail gun to lower the cost per kill.

Additionally, we are looking to invest in our cruise missile defense architecture—especially as it relates to the National Capital Region. Given the threat facing the U.S. homeland, we require persistent surveillance and detection of cruise missiles. To that end, we are working with North American Aerospace Defense Command and others to identify technologies that give us this persistent surveillance and detection. We are also working closely with our Canadian partners to examine future technologies to cover the northern approaches.

As we confront the growing complexity and size of ballistic and cruise missile threats in the next decade, the Department will continue to fund investments in new technologies as well as adapting current technologies to new purposes. As Secretary Carter stated in his testimony in February on the President’s Budget request for FY 2017, the Department remains committed to continued investments directly supporting efforts to defeat missiles by using innovative technologies and operational concepts to lower the cost-per-round. This includes investments in directed energy/high-powered lasers, rail and powder guns, and enhanced munitions as well as employing systems like the Navy’s SM-6 interceptor that can operate not only against a range of tactical missiles (air and ballistic), but can support anti-surface ship capacity as well.

This leads to a larger point the Secretary has made – that today’s security environment is dramatically different than the one in which we have been engaged over the last 25 years. It requires new ways of thinking and acting. It also requires new ways of acquiring and employing capabilities. Given this new security environment, we must also look at new ways to support our

U.S. defense strategy. In the case of defeating ballistic missiles, we need to develop a wider range of tools and that includes the efforts underway to address such threats before they are launched, or “left of launch.” The development of left-of-launch capabilities will provide U.S. decision-makers additional tools and opportunities to defeat missiles. This will in turn reduce the burden on our “right-of-launch” ballistic missile defense capabilities. Taken together, left-of-launch and right-of-launch will lead to more effective and resilient capabilities to defeat adversary ballistic missile threats.

## **CONCLUSION**

The President’s FY 2017 Budget Request supports our strategies for protecting vital U.S. interests. It continues funding missile defense capabilities to ensure we remain well ahead of adversary ballistic and cruise missile defense developments and lays the foundation for investment in innovative programs to lower the cost-per-intercept and defeat emerging ballistic and cruise missile threats.

We request the Committee’s support for this budget.

Thank you for the opportunity to appear before you today. I look forward to your questions.

**RECORD VERSION**

**STATEMENT BY**

**MR. BARRY J. PIKE**

**U.S. ARMY  
PROGRAM EXECUTIVE OFFICER,  
MISSILES AND SPACE**

**BEFORE THE**

**COMMITTEE ON ARMED SERVICES  
STRATEGIC FORCES SUBCOMMITTEE  
UNITED STATES HOUSE OF REPRESENTATIVES**

**SECOND SESSION, 114<sup>TH</sup> CONGRESS**

**ON THE MISSILE DEFEAT POSTURE AND STRATEGY OF THE UNITED STATES –  
THE FY17 PRESIDENT’S BUDGET REQUEST**

**APRIL 14, 2016**

**NOT FOR PUBLICATION UNTIL RELEASED BY THE  
HOUSE ARMED SERVICES COMMITTEE**

Chairman Rogers, Ranking Member Cooper, and distinguished Members of this Subcommittee, thank you for the opportunity to testify before you today. Thank you for your continued support of our great Soldiers, civilians, and their families.

It is my privilege to provide my assessment of how the President's Fiscal Year 2017 (FY17) budget request for the Army Program Executive Office (PEO) for Missiles and Space programs ensures a robust and modernized integrated air and missile defense capability against emerging threats.

As the PEO, my responsibility is to lead the materiel development, production, fielding, and sustainment of missile and space systems for U.S. Army, Joint, and Coalition Warfighters that provide a decisive battlefield advantage. This includes centralized management for Army Air and Missile Defense (AMD) programs as well as other Army and Joint missile programs and designated space programs. We are responsible for the full life-cycle management of assigned systems and provide worldwide support of fielded weapon systems. We also serve as a key link between the Warfighter and the technology base.

To meet the Army's AMD materiel development needs, I lead a diverse, talented, and dedicated workforce committed to our Warfighters and our taxpayers. Our ability to meet the Army's AMD requirements and the needs of the Warfighter is only possible with the continued support of your Committee and other Congressional Committees.

To meet the Army's AMD requirements within our portfolio, we focus on the following four priorities: 1) support combat operations and homeland defense; 2) develop, deliver, and sustain best value products and services to the Army, Joint, and International Partners; 3) align and leverage investments in capabilities and technology development; and 4) continue to improve efficiency, effectiveness, and agility.

Air and Missile Defense is an inherently Joint and increasingly International Coalition mission. The Army AMD environment continues to evolve in terms of threats, operational demands, strategic guidance, and fiscal realities. Major changes include: the appearance of complex integrated air, missile, cyber, and electronic warfare attacks used in a synchronized manner; shifting geographical focus; budget uncertainty; major operations by state and non-state actors; rapid advancements in adversary air and missile technologies; anti-access/area denial challenges; and high operational demands

on the Army AMD force. These changes have increased the Army's emphasis in developing and fielding new AMD capabilities. Within the Army, there is an increased focus, as well as increased funding, to address the emerging threats. The risk that these threats pose and the urgency to field new capabilities to address them are clearly understood across the Department of Defense.

Although the environment continues to rapidly change, the Army's 2015 Waypoint #1 assessment of the 2012 AMD Strategy confirmed that the Army is investing in the right efforts and that the strategy remains valid and on track. Consistent with the Army's AMD Strategy, the FY17 President's Budget requests resources for PEO Missiles and Space to continue to develop, produce, modernize, and enhance capabilities for Army AMD forces that are integrated with Joint and Coalition partners, operate at all levels of war, and are effective across multiple domains to defeat our adversaries.

The FY17 budget request for AMD programs managed by PEO Missiles and Space is \$1.8 billion. This includes funding requests for the Army Integrated Air and Missile Defense (IAMD) Battle Command System (IBCS); PATRIOT Missiles and Ground System modernization and modification; the Lower Tier Air and Missile Defense Sensor (LTAMDS); the Indirect Fire Protection Capability (IFPC); Sentinel Radar improvements; Counter-Rocket, Artillery, and Mortar capability; and the Joint Tactical Ground Station (JTAGS).

By the end of 2016, we will complete the Engineering and Manufacturing Development (EMD) phase of IBCS including completion of the Limited User Test (LUT); field 92 PAC-3 Missile Segment Enhancement (MSE) missiles in addition to the over 1,400 PAC-3 missiles already fielded; and complete the IFPC Engineering Demonstration flight tests and Technology Maturation and Risk Reduction (TMRR) phase. We will continue to deliver PATRIOT Ground System improvements including Post Deployment Build software improvements (PDB-8), Radar Digital Processor (RDP), Modern Man Station (MMS), and additional PAC-3 Enhanced Launcher Electronic Systems (ELES) all of which enable our ability to maximize utilization of the latest PAC-3 MSE missile capabilities. Across all Army AMD programs, we are improving our resilience and ability to mitigate cyber and electronic warfare attacks.

The FY17 Budget Request continues IBCS development and begins Low Rate Initial Production (LRIP) toward an Initial Operational Capability in 2018. The IBCS remains the Army's number one priority AMD developmental effort and serves as the foundation for Army AMD modernization. The program will field an Integrated Fire Control Network that will integrate Army AMD sensors and shooters through a common mission command system. When fully fielded, IBCS will enable a tailorable, flexible, task-organized Army AMD force, breaking the current system-centric paradigm. The IBCS will also facilitate affordable, competitive modernization at the AMD component level. The IBCS common mission command system will be fielded to all echelons of Army AMD battlefield forces to defend against cruise missiles; manned and unmanned aircraft; air-to-ground missiles; tactical ballistic missiles; and Rockets, Artillery, and Mortars.

In early FY16, we successfully completed New Equipment Training, Collective Training, and Customer Test as well as search/track developmental tests in preparation for the IBCS Limited User Test that began in March and is scheduled to be completed in early May. In 2015, we successfully executed two IBCS developmental flight tests. In May 2015, IBCS was used as the mission command and integrated fire control system to successfully intercept a surrogate Tactical Ballistic Missile target utilizing a PATRIOT radar and interceptor. In November 2015, IBCS was used as the mission command and integrated fire control system to successfully intercept a surrogate Cruise Missile target utilizing Sentinel Radars and a PATRIOT interceptor. This was a first of its kind engagement with a PATRIOT missile intercepting an air target using composite track data from Sentinel radars. Ground test efforts were initiated in 2015 and are continuing in 2016 to demonstrate IBCS interoperability with the Ballistic Missile Defense System via IBCS and the Missile Defense Agency's Command, Control, Battle Management, and Communications (C2BMC) system. This capability for IBCS/C2BMC interoperability is scheduled to be available for fielding beginning in 2020. Additionally, integrated planning between the Terminal High Altitude Area Defense (THAAD) System planner and the IBCS integrated defense designer is anticipated in 2019.

Today, the Army's PATRIOT force continues to be the cornerstone of AMD protection for our deployed forces, friends, and allies. As such, PATRIOT is in high

demand with more than half of the force deployed, forward stationed, or on prepare to deploy orders. To relieve stress on the PATRIOT force, the Army initiated three efforts this year. Beginning next fiscal year, the Army will field five Dismounted PATRIOT Information Coordination Centrals (DPICCs) among three Army Air and Missile Defense Commands. The DPICC capability provides the ability to deploy a PATRIOT firing battery without a full battalion-level command and control element which provides the AMD force with greater strategic flexibility until IBCS is fully fielded in 2028. The second initiative is the acceleration of the planned modernization of the 35<sup>th</sup> Air Defense Artillery Brigade on the Korean peninsula, which reduces deployment of a PATRIOT Battalion from the U.S. The third initiative is the establishment of a dedicated Test Detachment in the first quarter of FY18 that will support AMD modernization in the high operational demand environment and return a PATRIOT Battalion to the operational force pool.

The Army initiated a modernization strategy several years ago that will completely replace PATRIOT's command and control hardware with IBCS and allow future competitive development of net-centric radar, launcher, and interceptor components. The result will be increased reliability, reduced operations and sustainment costs, and viability well into the future. Each element of the strategy is critical to our Nation's ability to provide our Combatant Commanders with more flexibility, innovation, and capability in the face of an ever-changing threat. Consistent with the strategy, the FY17 budget request supports two critical lines of effort for PATRIOT: near-term modification of existing components; and long-term competitive modernization.

The need for near-term PATRIOT ground system modifications before the Department of Defense makes a decision on a Lower Tier Air and Missile Defense Sensor is based upon the need to counter current threats that have created critical performance gaps in today's PATRIOT system. These performance gaps are exacerbated without funding for near-term PATRIOT modification efforts since an Analysis of Alternatives (AoA)-informed materiel solution is not expected to begin fielding until the late 2020s. Until the new or improved battlefield sensor is fielded in sufficient quantities, the Army must continue to incrementally modernize the existing PATRIOT capability to keep pace with the evolving threat. Stable, sufficient funding is

critical to enable the Army to modify the existing system to counter evolving threats in the near term while long term improvements are developed and tested. The Lower Tier Air and Missile Defense Sensor AoA is expected to be completed in April 2016 and will inform a program decision later this year.

A number of significant PATRIOT capability enhancements have been accomplished over the past year. We completed the planned fielding of Post Deployment Build-7 (PDB-7) software and the Modern Adjunct Processor to all fifteen PATRIOT battalions. Last October, we achieved the PAC-3 MSE First Unit Equipped two months ahead of schedule with initial fielding to 3-2 Air Defense Artillery. We are on track to achieve PAC-3 MSE Initial Operational Capability in First Quarter FY17. To make maximum use of the PAC-3 MSE missile and the radar upgrades, the Army is testing the next version of the PATRIOT ground system software, PDB-8. In developmental testing last November, both tactical ballistic missiles and air breathing threats were simultaneously engaged. More recently, on March 17, 2016, we successfully intercepted a tactical ballistic missile with a PAC-3 MSE in a ripple fire engagement with a PATRIOT GEM-T missile using PDB-8. Successful testing and fielding of this software will support the Full Rate Production decision for PAC-3 MSE.

Integration of Terminal High Altitude Area Defense (THAAD) and PATRIOT capabilities (such as Tactical Ballistic Missile engagement coordination) began in the 1990s. The concept of integration was initially implemented and fielded in PATRIOT Post Deployment Build – 5 (PDB-5) software in 1999. Since then, PATRIOT and THAAD have participated in joint flight testing and continue to look for opportunities to combine flight tests in the future. The Army and Missile Defense Agency (MDA) are coordinating for PATRIOT participation in the FY17 THAAD Flight Test-15/18 scheduled for Third Quarter FY17 (3QFY17). There are currently no identified barriers to PATRIOT participation in this flight test. Additionally, the PATRIOT P8-OT2&3 flight test scheduled for 3QFY17 will provide an opportunity for THAAD to participate in a PATRIOT operational flight test to demonstrate interoperability. Currently, there are no identified barriers to THAAD participation in this test. The Army and MDA are in the early planning stages for PATRIOT to participate in MDA's Operational Flight Test-03 in 2018. Finally, IBCS and PATRIOT routinely participate in the MDA-sponsored ground

test program to demonstrate interoperability among ballistic missile defense components.

The FY17 President's Budget requests funds to conduct IFPC Increment 2-Intercept (Inc 2-I) Engineering and Manufacturing Development. The IFPC Inc 2-I program is developing a mobile, ground-based weapon system designed to provide 360-degree protection capability to defeat Cruise Missile; Unmanned Aircraft System (UAS); and Rocket, Artillery, and Mortar threats. The IFPC Inc 2-I program will provide the first of three planned block capabilities (Cruise Missile Defense and Counter-UAS) in FY20. In 2016, we will complete the Technology Maturation and Risk Reduction phase of the program including completion of the Engineering Demonstration flight testing of multiple missiles from the Multi-Mission Launcher using IBCS as the common mission command/integrated fire control network capability and multiple sensors.

The Sentinel radar is employed in an air defense role against cruise missile, UAS, and fixed/rotary wing aircraft threats and in a force protection role in support of the Counter-Rocket, Artillery, and Mortar (RAM) capability. It is a highly mobile radar system that provides 360 degree coverage at shorter ranges and lower altitudes than the PATRIOT radar. The FY17 President's Budget requests funding for continued development and modification of the Sentinel radars to address capability gaps and obsolescence issues in target detection, tracking, net-readiness, electronic countermeasures, and counter-UAS/counter-RAM capabilities.

The Counter-Rocket, Artillery, and Mortar (C-RAM) program continues to provide sense & warn and intercept capabilities in support of Operation Freedom's Sentinel and Operation Inherent Resolve. The C-RAM capability is comprised of a combination of multi-service fielded and non-developmental item sensors, command and control equipment, warning systems, and a Land-Based Phalanx Weapon System (LPWS, a modified U.S. Navy gun system). The FY17 President's Budget requests funding for Advanced Electronic Protection Enhancements as well as continued software development, testing, and fielding of the Rocket, Artillery, and Mortar Warn (RAM Warn) and C-RAM Intercept (LPWS) programs of record.

The Joint Tactical Ground Station (JTAGS) provides ballistic missile warning message data for the AMD architecture and Theater Combatant Commanders. The

FY17 President's Budget requests funding for the fielding of the Block 2, Phase 1 capability, modernizing JTAGS, and the continued development and testing of the Block 2, Phase 2 capability which utilizes both scanning and staring sensors from the Space Based Infrared System (SBIRS) constellation of satellites.

Mr. Chairman, Ranking Member Cooper, and Members of this Subcommittee, thank you for the opportunity to provide insight into the AMD portion of the PEO Missiles and Space portfolio. I look forward to addressing your questions.

**Unclassified Statement of**

**Vice Admiral J.D. Syring, USN**

**Director, Missile Defense Agency**

*Before the*

**House Armed Service Committee**

**Subcommittee on Strategic Forces**

**Thursday, April 14, 2016**

*Embargoed Until Released by the  
House Armed Services Committee  
United States House of Representatives*

**Vice Admiral J.D. Syring, USN**  
**Director, Missile Defense Agency**  
**Before the**  
**House Armed Services Committee**  
**Strategic Forces Subcommittee**  
**April 14, 2016**

Good afternoon, Chairman Rogers, Ranking Member Cooper, distinguished Members of the subcommittee. I appreciate this opportunity to testify before you today.

Our current budget request of \$7.5 billion for Fiscal Year (FY) 2017 will continue the development of defenses for our Nation, deployed forces, allies, and international partners against increasingly capable ballistic missiles. The FY 2017 missile defense program will continue to support the Warfighter and needs of the Combatant Commanders with the development, testing, deployment, and integration of interceptors, sensors, and the command, control, battle management and communications (C2BMC) system for the Ballistic Missile Defense System (BMDS).

**Ballistic Missile Threat**

The threat continues to grow as potential adversaries acquire a greater number of ballistic missiles, increasing their range, incorporating BMD countermeasures, and making them more complex, survivable, reliable, and accurate. Space-launch activities involve multistage systems that further the development of technologies for intercontinental ballistic missiles (ICBMs). In addition to the Taepo Dong 2 space launch vehicle/ICBM, North Korea is developing and has paraded the KN08 road-mobile ICBM and an intermediate-range ballistic missile (IRBM) with a range greater than 3,000 km. Last October North Korea paraded a previously unseen, new, or modified road-mobile ICBM. North Korea has recently assumed an aggressive posture, having conducted rocket and ballistic missile launches in addition to the launch of the Taepo Dong 2

space launch vehicle/ICBM this past February. Today it fields hundreds of Scud and No Dong missiles that can reach U.S. forces forward deployed to the Republic of Korea and Japan.

Iran has successfully orbited satellites and announced plans to orbit a larger satellite using a space launch vehicle (the Simorgh) that could be capable of intercontinental ballistic missile ranges if configured as such. Iran also has steadily increased its ballistic missile force, deploying next-generation short- and medium-range ballistic missiles (SRBMs and MRBMs) with increasing accuracy and new submunition payloads. Tehran's overall defense strategy relies on a substantial inventory of theater ballistic missiles capable of striking targets in southeastern Europe and the Middle East, including Israel. Iran continues to develop more sophisticated missiles and improve the range and accuracy of current missile systems, and it has publicly demonstrated the ability to launch simultaneous salvos of multiple rockets and missiles. Demonstrating it is capable of modifying currently deployed ballistic missile systems, Iran has flight-tested a Fateh-110 ballistic missile in an anti-ship role. By adding a seeker to improve the missile's accuracy against sea-based targets, Iran could threaten maritime activity throughout the Persian Gulf and Strait of Hormuz.

### **Support for the Warfighter**

Our priority is to continue to deliver greater missile defense capability and capacity to the Warfighter for employment in support of Combatant Command priorities. This budget maintains the commitment to build out homeland defenses to 44 Ground Based Interceptors (GBIs) by the end of 2017 and enhance GBI reliability. To strengthen regional defenses, we plan to deliver a total of 39 SM-3 Block IBs to the Navy in FY 2017 for use on Aegis BMD ships and at the Aegis Ashore site, for a total of 146 delivered since December 2013. MDA also will deliver in FY 2017

61 additional Terminal High Altitude Area Defense (THAAD) interceptors to the Army, for a total of 205 delivered since May 2011.

On 18 December last year, we delivered the Aegis Ashore system in Romania in support of Phase 2 of the European Phased Adaptive Approach (EPAA). The technical capability declaration included the Aegis Ashore Romania missile defense complex, Aegis BMD 5.0 (Capability Upgrade, or CU) weapon system, as an integrated component of Aegis Baseline 9, and Standard Missile (SM)-3 Block IB (with a Threat Upgrade). This is the first EPAA land-based interceptor component, and it is mission capable today. On 30 December 2015, the U.S. Navy accepted ownership of the Aegis Ashore site in Romania. U.S. Warfighter acceptance is expected in May 2016. MDA will continue to support the Navy and NATO through the operation of the system. Also, plans remain on track to deliver a second Aegis Ashore site in Poland along with an upgraded missile defense system and the initial Standard Missile-3 (SM-3) Block IIA missiles by the end of 2018 to support EPAA Phase 3.

MDA routinely provides Warfighter operational support by performing the mission essential functions of BMDS configuration control, asset management, and operational readiness reporting and by providing an operational-level interface to United States Northern Command (USNORTHCOM), European Command (USEUCOM), Central Command (USCENTCOM), and Pacific Command (USPACOM) and facilitating increased Warfighter participation in development of future missile defense capabilities. MDA will continue to lead the integration of evolving MDA, Service, and COCOM command and control capabilities through systems engineering analysis and development of technical integration requirements and interface control documents to address the continued fielding by U.S. adversaries of air, missile, and rocket capabilities.

MDA executes a fully integrated test program that synchronizes the system with the Warfighters trained to operate the system under varying wartime conditions against current and emerging threats. This ensures that BMDS capabilities are credibly demonstrated and validated prior to delivery to the Warfighter. We continue to work closely with independent testers within DoD -- the Director, Operational Test and Evaluation; Deputy Assistant Secretary of Defense, Developmental Test & Evaluation; Service Operational Test Agencies; and Combatant Commands, represented by the Joint Forces Component Commands Integrated Missile Defense -- to develop an Integrated Master Test Plan to execute a robust, cost-effective flight test program. Our flight tests feature operationally realistic conditions and integrate U.S. government stakeholders -- to include Soldiers, Sailors, Airmen, and Marines -- and allies to prove BMD capabilities before they are fielded. From October 2014 to the present, we have executed 25 flight tests. For the remainder of FY 2016 we will conduct six more flight tests, and in FY 2017 16 flight tests. In addition to 22 element level ground tests, we conducted 11 developmental and operational system-level ground tests from October 2014 to the present. There are three more system-level ground tests scheduled for this fiscal year, and four more planned for FY 2017. Last year we also conducted or participated in more than 20 multi-event exercises and wargames, which are critical to the Warfighter and the intensive engineering efforts across the Agency.

### **Increasing Reliability and Confidence in the System**

Before I review our FY 2017 program, I want to give you a brief overview of what we are doing within the current program to increase reliability and confidence in the system and how we are developing technologies to get ahead of what is sometimes referred to as the kinetic (hit-to-kill) cost curve.

We are working hard to find more cost-effective ways to do the missile defense mission. There are challenging scenarios where adversaries will be able to launch large numbers of relatively cheap and increasingly complex missiles and our only option is to intercept them with very expensive weapon systems. MDA is making critical investments in future system development that we believe will significantly improve system performance and effectiveness. By improving reliability, enhancing discrimination, and expanding battle space to make possible a re-engagement firing strategy, I believe we can reduce the cost per kill. We also need to investigate solutions that help reduce reliance on expensive kinetic intercept solutions.

Reliability is paramount and a critical part of how the warfighter decides upon a shot doctrine, that is, the estimation of how many shots it will take to defeat a credible threat. With a highly reliable interceptor, fewer shots would be required. As we are able to decrease the number of shots we must take against each threatening missile, we can increase overall warfighter confidence in the effectiveness of the system. The work we are doing to improve GBI reliability and develop the Redesigned Kill Vehicle (RKV) will help us reach this objective. We can also improve the missile defense cost curve by increasing the number of kill vehicles we place on a single interceptor. This is the rationale behind the Multi-Object Kill Vehicle (MOKV) program – the more kill vehicles we can put on an interceptor, the greater raid capacity our Ground-based Midcourse Defense system will have. I will address both of these efforts in more detail below.

We must also take steps to improve the discrimination and assessment capabilities of the system. The better Warfighters are able to determine the lethal payload in a target cluster and assess whether it has been actually hit, the fewer interceptors they will need to expend. With our investments in radars while developing advanced electro-optical sensors, we are striving for a diverse sensor architecture that eventually will provide highly accurate midcourse tracking and

discrimination. Development of the Long Range Discrimination Radar and our advanced discrimination sensor technology and space-based kill assessment programs will improve system target discrimination and assessment capabilities. Improved sensor coverage and interceptor capabilities will help the warfighter expand the battle space in order to reengage threats as needed.

The development of non-kinetic technologies, such as directed energy, and new concepts of operation, such as boost-phase intercept and left-of-launch missile defeat, are game-changing and would have a dramatic effect on the need to rely exclusively on expensive interceptors.

I will address all of these development efforts and initiatives below.

## **Homeland Defense**

MDA remains committed to operating, sustaining, and expanding our nation's homeland missile defenses and requests \$1.32 billion in FY 2017 for the Ground-based Midcourse Defense (GMD) program, or \$440 million below what we requested in PB 16. The FY 2017 budget request is lower than the FY 2016 budget due to the fact that the FY 2016 budget provided a significant increase to historical funding to improve overall reliability and performance and extend the service life of the GMD system. Last year's larger request was driven by the developmental content required to reach 44 GBIs by the end of 2017, the first full year of the RKV program, ground system modernization, completion of Capability Enhancement (CE)-II Block 1 design and full-rate manufacturing as well as CE-II upgrades, development, and procurement. This year we will continue efforts to expand the GBI fleet to 44 by the end of 2017 for Enhanced Homeland Defense, continue flight and system ground testing, undertake RKV and C3 Booster development, enhance the Stockpile Reliability Program, expand the battle space to enable later GBI engagements, upgrade the GMD ground system, and deploy upgraded GMD fire control software to enhance our ability to use land-based sensor discrimination data. We will

continue to add precision and confidence in our reliability assessments by performing failure modes and process analyses, reliability testing, short-circuit and grounding analyses, and verification of our on-going development efforts.

### *Increasing GBI Capacity*

We resumed interceptor manufacturing following the successful intercept in the June 2014 FTG-06b flight test. Since October 2014 we have delivered eight GBIs equipped with the CE-II Exo-atmospheric Kill Vehicle (EKV) identical to the configuration flown in that test. We have also removed eight previously delivered CE-II GBIs and are modifying them to match the FTG-06b configuration. These upgraded GBIs began delivery in March 2016. We are completing development of the CE-II Block 1 EKV and Configuration 2 (C2)/Consolidated Booster Avionics Unit (CBAU) for the Integrated Boost Vehicle (IBV) to address parts obsolescence and eliminate several reliability concerns found in the older GBIs. Our confidence in the CE-II Block 1 IKV design changes was enhanced by the results of the GM Controlled Test Vehicle flight test (GM CTV-02+) earlier this year. We expect the FTG-15 intercept test planned for the end of this calendar year using a CE-II Block 1 EKV and C2/CBAU IBV to boost that confidence level even further. Upon a successful FTG-15 flight test, we plan to deliver ten GBIs configured with CE-II Block 1 EKV and C2/CBAU IBV.

### *GMD Testing*

This past January we successfully executed GM CTV-02+, a non-intercept flight test involving the launch of a GBI from Vandenberg Air Force Base and an air-launched IRBM target over the Pacific Ocean. We were able to exercise fully the new Alternate Divert Thruster in the CE-II EKV in a flight environment and undertake an early evaluation of near term discrimination

improvements for homeland defense. The EKV used SPY-1, SBX, and AN/TPY-2 data for target selection.

The next intercept flight test of the GMD system will take place later this calendar year. FTG-15 will be the first intercept flight test for the CE-II Block 1 EKV and the C2/CBAU IBV. It also will be the first intercept of an ICBM range target by the GMD system or any other BMDS element. A successful test will allow MDA to meet the commitment to deliver 44 GBIs by the end of 2017. Following FTG-15, MDA, in collaboration with DOT&E, plans to conduct the FTG-11 operational intercept flight test in the first quarter of FY 2018, which will demonstrate the full capability of the GMD system with a two GBI salvo for an engagement of an ICBM.

#### *Redesigned Kill Vehicle*

The primary objective for the RKV is to improve reliability. Its development will make homeland defenses more robust. We plan to employ a modular design made up of mature subsystems and components to improve producibility, maintainability, and reduce unit cost. The RKV program will strive for performance improvements by incorporating on-demand communications between the kill vehicle and the ground, a wide field of view seeker, improved data processing and discrimination algorithms, and enhanced survivability. We established a cross-industry team to develop the RKV. We will then compete the production of an RKV-equipped GBI all-up round. The program schedule includes a controlled test vehicle flight test of the RKV in 2018 (GM CTV-03) and first intercept flight test in 2019 (FTG-17) to demonstrate the RKV, with a second intercept flight test in 2020 (FTG-18). We plan initial deliveries of the RKV in the 2020 time frame.

In order to achieve full capability of the RKV, improvements are needed in other areas of the GMD program. We will modify the booster so that it can fly in either a selectable two-stage or

three-stage mode and match survivability of the RKV. Additionally, we will upgrade the GMD fire control software to enable mixed engagements with RKV and EKV capabilities, utilize improved sensor data for on-demand communications, and provide improved situational awareness information to the Warfighter. We will modify components of the In-Flight Interceptor Communications System Data Terminals (IDT) to enable on-demand communications.

### *Ground System Upgrades*

The Ground System hardware at Fort Greely and Vandenberg Air Force Base is 1990s technology installed in the early 2000s. We have parts obsolescence challenges and the operating systems are no longer supported by the original manufacturers. Without an upgrade, ground system reliability would decay and impact GBI availability to the Warfighter.

Plans include the refurbishment of Missile Field 1 at Fort Greely, upgrades to the GMD ground system hardware, improvements to the fire control software, and substantial reliability testing and assessments to characterize the reliability and performance of the system. The work on Missile Field 1 began last year. We will complete the refurbishment and reactivation of Missile Field 1 in 2016 to provide sufficient silos for 44 GBIs. We have cleaned out the rust and mold in the utilidor and upgraded the climate control system to match what we have in Missile Field 2 and Missile Field 3. (A utilidor is an underground man-made structure used in extreme cold climates to run utilities lines between facilities. If the utilities -- communications lines, power, heating and ventilation (HVAC) -- were buried into the ground the freeze and thawing of the ground would crush the plastic casings.) The old Mechanical Electrical Building (MEB) was demolished and the new MEB completed in March 2016. We will complete replacement of Command and Launch Equipment, GMD Fire Control (GFC) equipment, and IDT equipment by 2017. The Fort

Drum, New York IDT construction is complete and now operationally available to the Warfighter. This new IDT will enable communication with GBIs launched from Fort Greely, Alaska and Vandenberg Air Force Base in California over longer distances and improve defenses for the eastern United States.

We are also initiating a longer term effort to replace the GMD Communications Network equipment by 2019. We will deliver two significant upgrades to the GFC software. The first, GFC 6B3, provides the Warfighter the capability to operate with 44 GBIs, improves discrimination capability, and adds several warfighter requested upgrades to improve operational capability. The second, GFC 7A, improves fail-over between redundant systems and system availability by removing the aging Command and Launch Equipment and streamlining the GMD fire control system architecture. Ground Systems Build 7B is also underway and will be in full development in 2017. The 7B build includes upgrades for two- or three-stage selectable boosters and associated flyouts, improved nuclear weapons effects planning, improved battle management, additional target discrimination capabilities, and the new RKV On-Demand Communications.

#### *Homeland Defense Sensors*

Last year we integrated, tested, and delivered the capability for the Warfighter to manage the second PACOM AN/TPY-2 radar in Japan and introduced the boost phase cue capability of that radar site into the BMDS. This radar and the new C2BMC capability will enhance the overall performance of the two Japan radar sites when operating in a mutually supporting AN/TPY-2 dual radar mode, providing improved tracking coverage for all ballistic missile launches out of North Korea.

The Cobra Dane Early Warning Radar is now operating new software to enhance object classification for the Discrimination Improvement for Homeland Defense (DIHD)-Near Term

capability. We will continue missile defense upgrades of the Early Warning Radars in Clear, Alaska and Cape Cod, Massachusetts. We completed Cape Cod UEWR facilities design in August 2015 and began facility modifications in September 2015. We expect to complete the Clear radar upgrade in second quarter FY 2017 and the Cape Cod upgrade in the fourth quarter of FY 2017.

With our budget request of \$68.8 million in FY 2017 for the Sea Based X-band (SBX) radar, we will continue to support flight testing with SBX to demonstrate improvements to discrimination and debris mitigation and be available for contingency operations. SBX will continue development of Discrimination Improvements for Homeland Defense. This past year the U.S. Coast Guard and American Bureau of Shipping five-year recertification of SBX vessel was completed. SBX also completed significant industrial work, including overhaul of two thrusters and three diesel generators, hull preservation, upgrade of the radar cooling system, and replacement of obsolete computer components.

In FY 2017 we request \$162.0 million to continue the development of the Long Range Discrimination Radar (LRDR), the new midcourse tracking radar that will improve discrimination capabilities against threats to the homeland from the Pacific theater. LRDR will provide larger hit assessment coverage enabling improved warfighting capability to manage GBI inventory and improving the capacity of the BMDS. The Deputy Secretary of Defense approved designation of the U.S. Air Force as the Lead Service for the LRDR this past August. Supported by system trade studies and with concurrence from the USSTRATCOM, USNORTHCOM and USPACOM Commanders, the Clear Air Force Station, Alaska was selected as the future site of the LRDR. We are also requesting \$155.0 million MILCON in 2017 for construction of the LRDR System Complex at Clear AFS, to include the mission control facility, the radar foundation, site

infrastructure and security, along with the necessary utilities to provide initial operations of the radar. We request the MILCON be fully funded to ensure an on-time delivery of the facilities, which in turn allows the Radar Prime contractor to erect the radar equipment shelter and install the radar components to meet the 2020 operational requirement. The LRDR System Complex Phase 2 project is planned in 2019 to provide a permanent shielded power plant for the radar system.

#### *Homeland Defense C2BMC*

We request \$439.6 million in FY 2017 for Command, Control, Battle Management and Communications (C2BMC). We are fielding C2BMC Spiral 8.2-1 capabilities to NORTHCOM and PACOM in the 4th quarter of FY 2017 to support an enhanced homeland defense capability. This will allow C2BMC to integrate data from multiple TPY-2 radars, SBX, UEWRs, Cobra Dane, and space sensors to increase system raid size and tracking capacity by a factor of five. It will also improve the system information security posture. We also are developing C2BMC Spiral 8.2-5 to support LRDR sensor management and enhanced engage-on-remote and support a more robust homeland defense by December 2020.

#### **Regional Defenses**

Our FY 2017 budget request continues to prioritize deployment of regional defenses to protect our deployed forces, allies and international partners against SRBMs, MRBMs, and IRBMs in support of Combatant Commanders' near-term and future priorities.

#### *Terminal High Altitude Area Defense*

We have delivered and started training for the fifth Terminal High Altitude Area Defense (THAAD) Weapon System Battery and completed training on the fourth battery now under Army

control. To meet the demand for THAAD, MDA recently delivered 12 THAAD interceptors for U.S. batteries and 24 for THAAD batteries operated by the United Arab Emirates (UAE). This past year we also delivered the latest evolution in THAAD software, SW B2.2.1 Debris Mitigation Phase I capability and flight-tested SWB2.7.0. MDA continued to provide maintenance and supply support of the first deployed THAAD battery (comprising the THAAD system and AN/TPY-2 radar) in Guam.

This past fall THAAD added two more successful intercepts, improving its hit-to-kill record since 2006 to 13 for 13. FTO-02 Event 2a was our first operational test of integrated regional BMD capabilities, with the THAAD and Aegis BMD weapon systems sharing common defended areas. Two air-launched ballistic missile targets and one cruise missile target were launched in this scenario. The THAAD battery destroyed the first ballistic missile target, demonstrating its advanced algorithm capability and satisfying a condition for the Army's materiel release of the THAAD weapon system. Following receipt of the remote cue, the Aegis BMD ship, USS JOHN PAUL JONES, operating in the Integrated Air Missile Defense mode, launched to engage the second target, but the SM-3 Block IB Threat Upgrade missile experienced an anomaly early in flight. The THAAD battery crew, which also had launched a second THAAD interceptor at the medium-range ballistic missile, located this second target and destroyed it. The crew of the USS JOHN PAUL JONES then used the SM-2 Block IIIA guided missile to destroy a cruise missile target. The test, conducted at Wake Island, also involved the THAAD Terminal Mode AN/TPY-2 Radar, the Forward Based AN/TPY-2 Radar, and Aegis BMD Spy-1 Radar, and the C2BMC infrastructure, as well as space sensor assets. Warfighters representing the entire chain of command operated the BMDS system while using tactics,

techniques and procedures and successfully defended against air and missile attacks. This test was a valuable demonstration of the benefits of layered, integrated missile defenses.

In FY 2017 THAAD will participate in two flight tests, FTT-18 and FTT-15. In FTT-18 THAAD will demonstrate an intercept of a separating IRBM target using the THAAD radar, launcher, fire control and communication, interceptor operations and engagement operations. Turbulent weather in the Pacific Ocean precluded the timely execution of FTO-02 E2, which forced the delay of FTO-02 E2a. The turbulent weather forced the delay of FTO-02 E2 into the FTT-18 window in late fourth quarter FY 2015, effectively forcing the re-planning of FTT-18 into FY 2017. In FY 2017, we will conduct FTT-15 to demonstrate the capability of the system to do an endo-atmospheric intercept against an MRBM target with associated objects.

For FY 2017, MDA is requesting \$369.6 million for THAAD procurement, which includes the purchase of 24 THAAD interceptors. By the end of FY 2017, MDA will deliver an additional 61 THAAD interceptors to the U.S. Army, for a total of 197 interceptors in inventory (this total does not include interceptors expended in flight-testing including two we plan to expend in FTT-18 and FTT-15). We will deliver and initiate training for the 7<sup>th</sup> THAAD Battery and complete training for the 6<sup>th</sup> THAAD Battery and turn it over to the Army by the end of FY 2017. We will also complete the training of the 2<sup>nd</sup> UAE THAAD Battery and continue to support the forward deployed THAAD battery in Guam.

We are requesting \$270.3 million in RDT&E funding in FY 2017 as part of the continued development and testing of THAAD baseline 2.0 capabilities. THAAD will continue activities to explore and mature the design concept of expanding THAAD system interoperability with air and missile defense systems and expanding the battlespace and defended area of the current baseline

THAAD Weapon System. We are also requesting \$72.1 million for THAAD operations and maintenance for delivered batteries.

### *Aegis Ballistic Missile Defense*

Aegis BMD continues to be the backbone of the Nation's regional defense for our deployed forces, allies, partners and friends, and directly supports and expands our homeland defenses with long range surveillance and track capability. The FY 2017 budget request supports continued advancement of the system to counter the growing threats.

In FY 2015, MDA expanded global BMD capability for the Aegis Fleet. Together with the U.S. Navy, we completed four BMD Weapons System upgrades on Aegis ships -- two Aegis BMD 3.6 to 4.0 ships (ships with 4.0 can cover a wider threat set compared to the initial weapon system), and two Aegis BMD 3.6 to Aegis Baseline 9.C1 (BMD 5.0 Capability Upgrade (CU)) ships (ships with Baseline 9 and 5.0 CU can conduct the anti-air warfare and ballistic missile defense missions concurrently). We also commenced four additional upgrades, one from 3.6 to 4.0 and three from 3.6 to Aegis Baseline 9.C1 (BMD 5.0 CU). All upgrades were done to the existing BMD fleet of 33 BMD-capable Aegis ships. To meet an ever-growing demand by the Combatant Commanders, we continued delivery of Standard Missile-3s, including eight Block IAs and 20 Block IBs. FY 2015 also marked the end of manufacturing for SM-3 Block IA rounds. We completed 26 Block IA recertifications and will continue to support maintenance for the deployed SM-3 Block IA rounds. In 2016, we expect to complete analysis that would support the extension of service life of the SM-3 Block IAs from 8 to 12 years, leaving these critically needed assets in the Fleet 50% longer.

MDA conducted several critical flight tests this past year to prove the operational effectiveness of Aegis BMD and support certification of the at-sea and ashore versions of Aegis

Baseline 9 (BMD 5.0 CU) Weapon System. Starting with FTM-25 on November 6, 2014, we successfully executed integrated air and missile defense (IAMD) by intercepting one short-range ballistic missile target with an SM-3 Block IB, while simultaneously engaging two air-breathing threats with SM-2 Block IIIAs. For this test, the Aegis Baseline 9 ship, USS JOHN PAUL JONES, was configured in IAMD mode, which provides the ship the ability to manage SPY-1 radar resources to conduct both anti-air warfare and ballistic missile defense concurrently. All three targets were successfully intercepted, and we met all primary and secondary objectives.

In FTX-19, conducted in February 2015 off the coast of Virginia at NASA's Wallops Island facility, MDA successfully simulated engagements against a raid of three short-range targets using the Aegis BMD 4.0 Weapons System, demonstrating coordinated SM-3 engagements between two Aegis BMD ships utilizing the Distributed Weighted Engagement Schema between two Aegis ships coordinating engagements. This weapon system functionality will be used, particularly in raid scenarios, when more than one ship is able to engage inbound threat missiles, and it determines a Preferred Shooter solution for SM-3 engagements. During this test, an Aegis Baseline 9 (BMD 5.0 CU) ship also participated, performing IAMD by simultaneously conducting simulated engagements of the three SRBM targets and four simulated anti-air warfare targets.

In July MDA and the Navy conducted a series of four flight test events to verify the Sea-Based Terminal capability. The Sea Based Terminal program delivers an added layer of defense for Aegis BMD to engage short range threats in the terminal phase of flight and defend the sea base and high value assets ashore. During this series, the USS JOHN PAUL JONES used Aegis Baseline 9 (BMD 5.0 CU) to search, detect, track, and discriminate two short-range ballistic missile targets and two cruise missile targets. In four separate flight test events we verified the

Sea Based Terminal capability using the SM-6 Dual I and the SM-2 Block IV missiles, successfully destroying the short-range ballistic missile and cruise missile targets and demonstrating the ability of Aegis Baseline 9 (BMD 5.0 CU) and the SM-6 to conduct both terminal ballistic missile defense and anti-air warfare. This campaign marked the first flight of the SM-6 Dual I missile, and it was the first demonstration of the tactical interface between the Aegis Baseline 9.C1 Weapons System and the SM-6 and SM-2 Block IV guided missiles. The SM-6 is a dual-use (anti-air warfare and BMD) missile that provides an accurate and highly capable BMD capability. It will replace the legacy SM-2 Block IV for terminal defense as those missiles reach the end of their service life. We are planning additional flight tests in 2016 for SM-6 Dual I missiles, which will enter the fleet inventory this spring.

This past December we successfully conducted the Standard Missile-3 (SM-3) Block IB Threat Upgrade (TU) controlled test vehicle (CTV) test, which we launched to engage a simulated ballistic missile target. The simulated engagement was controlled by the Aegis Ashore Missile Defense Test Complex with Aegis Baseline 9 (BMD 5.0 CU) to verify G-switch operation of the SM-3 Block IB TU. This test put us in a confident position later in the day to conduct the operationally realistic FTO-02 E1a intercept test. The Aegis Ashore missile defense test complex at the Pacific Missile Range Facility in Hawaii fired the SM-3 Block IB interceptor for the first time to collide with and destroy an air-launched MRBM target. This operational flight test was the first to demonstrate an intercept using the Aegis Ashore test complex and demonstrated important modernization updates to the Aegis Weapon System.

In FY 2017, we will continue our commitment to develop, test, and deliver global naval capability to the Warfighter and support defense of our deployed forces and European NATO allies through supporting operational readiness of EPAA Phase 2 and delivery of Phase 3. In FY

2016, following successful flight testing of the redesigned SM-3 Third Stage Rocket Motor nozzle to increase overall missile reliability, MDA anticipates a full-rate production decision for the SM-3 Block IB. Anticipating that authorization, we request \$463.8 million in FY 2017 to procure 35 SM-3 Block IBs and supporting material, for a total of 256 procured (235 Defense Wide Procurement plus 21 RDT&E) and 146 delivered by the end of FY 2017. To recertify SM-3 rounds that have been previously delivered and deployed to the Fleet, MDA requests \$38.9 million in FY 2017 for sustainment of SM-3 assets.

We request \$106.0 million for the SM-3 Block IIA Cooperative Development (SCD) effort with the Japan Ministry of Defense. In FY 2015, the SM-3 Block IIA executed a controlled test vehicle, in which controlled first-stage flight through nosecone separation was successfully demonstrated. In December of 2015, a second controlled flight test was conducted to further test the Kinetic Warhead and Throttleable Divert and Attitude Control System. We will complete flight testing for the SCD Project with two intercept tests scheduled for the fourth quarter in FY 2016 and second quarter in FY 2017. In FY 2017, we will begin transition to testing the SM-3 Block IIA within the U. S. BMDS architecture with the upgraded Aegis Baseline 9 weapon system and BMD 5.1, for at sea and ashore deployment, and we request \$254.7 million in RDT&E funding to continue manufacturing rounds to support flight testing and EPAA Phase 3.

MDA is strongly committed to further enhancing capability of the Aegis BMD weapon system to give Sailors the tools needed to successfully execute their mission. In FY 2015, we delivered the BMD 4.0.3 weapon system, which further enhances Aegis BMD's homeland defense role by improving long range surveillance and tracking capability to provide data to the GMD system for longer range and more sophisticated threats. MDA requests \$28.3 million in FY 2017 for the BMD 4 series weapon systems to bring advanced threat and raid scenario capability

to the legacy Aegis BMD Fleet. Having certified the Aegis Baseline 9.C1 (BMD 5.0 CU) weapon system in November of 2015, MDA is shifting focus towards delivering BMD 5.1 capability on schedule and requests \$92.4 million to continue software development and testing to certify in FY 2018 and meet the delivery timeline of the SM-3 Block IIA for deployment on ships and at Aegis Ashore sites. In addition to weapon system development, MDA requests \$50.1 million to procure weapon system equipment for installation and upgrade to the BMD Fleet and \$19.9 million to sustain BMD specific equipment on the existing Fleet.

Adding an additional layer to the Aegis BMD weapon system, we are using an incremental development approach integrated within the Navy's Baseline 9 architecture to develop and deliver a Sea Based Terminal capability. By expanding the capability of the SM-6 guided missile and BMD 5 series weapon systems, we are delivering capability to protect maritime forces against anti-ship ballistic missiles and provide layered defense for forces ashore. We will further test the first increment of Sea Based Terminal with follow-on performance testing in FY 2016 during FTX-21. Sea Based Terminal Increment 2 is on schedule to be certified and operational in the 2018-2019 timeframe.

#### *European Phased Adaptive Approach*

We will continue to support the EPAA as a U.S. contribution to NATO BMD to provide full coverage and protection of NATO European territory, populations, and forces from the increasing threat of ballistic missile proliferation from outside of the Euro-Atlantic area by investing resources for EPAA development, testing and deployment. It is important to emphasize that this capability is not capable of threatening, nor is it intended to threaten, Russia's strategic nuclear deterrent. EPAA Phase 1 was implemented in 2011 with the fielding of an AN/TPY-2 radar in Turkey and stationing of an Aegis BMD ship in the Eastern Mediterranean. EPAA Phase

2 achieved technical capability declaration in 2015, which enhances U.S. and NATO capabilities with the addition of Aegis Ashore in Romania, additional deployment of Aegis BMD ships homeported in Rota, Spain, more capable Aegis BMD SM-3 Block IBs, and an upgraded Baseline 9 weapon system with BMD 5.0 CU. With Aegis Ashore Romania turned over to the Navy for operations, in FY 2017 we have requested \$13.9 million for sustainment of the system. To augment needed ship stationing requirements of EPAA Phase 2, MDA is providing sustainment support for BMD specific equipment to the four ships that shifted home ports to Rota, Spain.

Although not directly in support of the BMDS architecture for EPAA Phase 2, MDA assisted the Maritime Theater Missile Defense Forum and U. S. Navy in a multi-national, two month long event. At-Sea-Demonstration 15 (ASD-15) met its objective to prove multi-national interoperability for air and ballistic missile defenses. During the seven weeks of live fire events, four IAMD scenarios were exercised. The capstone IAMD event was an SM-3 Block IA intercept of a short range threat by the USS ROSS cued by Netherlands' HNLMS DE ZEVEN PROVINCIE, with simultaneous engagements of air breathing targets by the USS THE SULLIVANS and Canada's HMCS MONTREAL. United Kingdom and Spanish ships sent track data for analysis back to Dahlgren, Virginia. In all, ASD-15 demonstrated the power of a multi-national maritime task force to share information and work cooperatively in a complex integrated air and missile defense environment.

EPAA Phase 3 will improve defensive coverage against medium- and intermediate-range threats with the deployment of a second operational Aegis Ashore site in Poland, equipped with the upgraded Aegis Baseline 9 weapon system with BMD 5.1 and capability to launch SM-3 Block IIAs. These Aegis Weapon System upgrades are further enhanced by spiral upgrades to the C2BMC network enabling Engage on Remote capability and extended defensive coverage for

NATO Europe. In FY 2016 we requested \$169.2 million for the construction of the Aegis Ashore site in Poland. The MDA MILCON contract for the Redzikowo, Poland Aegis Ashore site was awarded on February 10, 2016, and construction start was March 2016. We request \$57.5 million in FY 2017 for procurement of Aegis Ashore equipment. We plan to complete this site by the end of 2018 and will upgrade the Aegis Ashore Romania site to BMD 5.1 when operationally feasible.

*Command, Control, Battle Management, and Communications and Sensors*

C2BMC provides persistent tracking, cueing, discrimination, and fire control quality data to Aegis BMD, GMD, THAAD, and coalition partners to support homeland and regional defense objectives. We continue to support Warfighter command, control and battle management needs across the globe by providing the strategic BMD planner, which provides Combatant Commanders situational awareness tools to support weapons release authority for homeland defense and control and tasking of forward-based AN/TPY-2 radars. C2BMC operators and maintainers are deployed forward in some of the world's highest threat spots and continue to provide around-the-clock support to the local commanders.

As the BMDS integrating element, C2BMC has demonstrated proven interoperability across regional BMD architectures. Of note this past year in the regional defense area, we integrated with Aegis Ashore to support Aegis Launch on Remote capability required for EPAA Phase 2 declaration in December 2015. MDA also fielded Cross-Area of Responsibility capability to USEUCOM and USCENTCOM C2BMC, allowing each Combatant Command to take advantage of the other's BMD assets. We also supported enhancements to the BMDS to keep pace with emerging threats worldwide by investing in the development, integration, and testing of advanced algorithms to improve discrimination capabilities and enhance the use of

space-based sensor data using the BMDS Overhead Persistent InfraRed (OPIR) Architecture (BOA). MDA's C2BMC engineers continued to make progress in the Simultaneous Correlation of Unambiguous Tracks (SCOUT) algorithms and Aggregated Discrimination. SCOUT is a multiphase activity to develop a physics-based capability to identify the lethal object(s) of a threat complex in a moderately complex countermeasure environment.

We will field C2BMC Spiral 8.2-1 to USNORTHCOM and USPACOM in the fourth quarter of FY 2017 in support of enhanced homeland defense. Spiral 8.2-1 is a complete hardware update to the C2BMC System that will allow C2BMC to integrate data from multiple TPY-2 radars, SBX, UEWR, Upgraded Cobra Dane, and BMDS OPIR architecture. It will increase system raid size and tracking capacity by a factor of five and will improve the system Information Assurance/Cyber security posture. Continued development, integration and testing of C2BMC Spiral 8.2-3 (Engage on Remote) will support the EPAA Phase 3 capability declaration in December 2018. Development of C2BMC Spiral 8.2-5 (LRDR Sensor Management and Enhanced Engage on Remote) will enable us by December 2020 to reach a robust homeland defense capability. Finally, we will continue to support incremental improvements to the BMDS to keep pace with emerging threats world-wide by investing in the development, integration and testing of advanced algorithms to improve discrimination capabilities and to enhance the use of space based sensor data using the BMDS OPIR architecture.

We request \$32.1 million for continued operation of the Space Tracking and Surveillance System (STSS) in FY 2017. STSS satellites operate in low earth orbit and continue to collect valuable test data. STSS collected data on the most complex scenes to date during the FTX-20 test event in October 2014. (FTX-20 involved the launch of a separating MRBM and the

simulation of an exo-atmospheric engagement by an Aegis Baseline 9.C1 configured destroyer. GM CTV-02+ involved a non-intercept test of a Ground Based Interceptor against a complex target scene presented by an air launched IRBM.) STSS also successfully tracked and collected data during Glory Trips 215 and 212, and participated in two other Air Force Global Strike Command flight tests of the Minuteman III.

In FY 2015, we began the process of decommissioning the Near-Field Infrared Experiment (NFIRE) satellite that MDA launched in April 2007. This satellite captured high resolution phenomenology data from the exhaust plumes of boosting ballistic missiles. The NFIRE satellite was decommissioned in August 2015 and safely deorbited this past November. Looking to the future, we completed the Critical Design Review for the Spacebased Kill Assessment (SKA) in January 2015 and the SKA Flight Model Manufacturing Review in April 2015; delivered the first shipset of flight models to the payload integrator in November 2015 and the second shipset in January 2016. The SKA experiment is comprised of a network of sensors hosted on commercial satellites to collect data on missile intercepts, make an independent kill assessment, and pass that information on to the BMDS to support a multi-sensor kill assessment of the target. In FY 2017 we will complete the integration and testing of SKA payloads onto hosted payload modules and satellites and conduct on-orbit deployment, checkout, calibration and commissioning of the SKA sensor network.

The Services and COCOMs, with logistical support from MDA, are operating forward based X-band radars (AN/TPY-2(FBM)) in Japan, Israel, Turkey, and United States Central Command. All of these radars contribute to regional defense, and some also provide a significant contribution to the defense of the U.S. homeland. Last year we completed the integration and performance characterization testing of the 2nd AN/TPY-2 radar to Japan, located at

Kyogamisaki (Site KCS). In order to reduce noise levels at a seaside community near the KCS site, we completed muffler installation on Mobile Electric Power (MEP) -810 power generators in March 2015. MDA increased environmental protection for the radar equipment by coordinating and receiving approval for construction and modification of the Prime Mission Equipment/Rubb structure at Site KCS. In FY 2015 we delivered new operational mission profiles that provided cooperative coverage/capability for USEUCOM and USCENTCOM sensors and successfully completed operational flight testing of new capabilities in operational flight tests (FTO-02 events) and ground test campaigns, improving cross-Area Of Responsibility operational mission profiles, debris mitigation logic and increases operational availability. Last year we completed the THAAD Reliability Growth Test and critical maintenance periods on Radars #2, #3 and #5 at Guam. We also delivered Radar #11 to THAAD Battery #6 and continued production of Radar #12 (the final U.S. production AN/TPY-2).

We request \$653.4 million in FY 2017 to develop, deploy, test, and sustain BMDS sensors (this includes \$162.0 million for the continued development of the Long Range Discrimination Radar), and \$172.6 million to sustain the twelve (terminal mode and forward-based mode) AN/TPY-2 radars and support the UEWRs and Cobra Dane radar. We expect to complete development efforts for the next incremental software build (CX3.0), which will expand electronic protection functionality and further improve discrimination and debris mitigation capabilities to handle more advanced threat set requirements. We will also develop common U.S. and FMS software architecture for AN/TPY-2 to improve synergy and achieve cost savings for future software builds. In FY 2017 we also will deliver the operational Float Antenna Equipment Unit (AEU) to improve Warfighter operational/maintenance flexibility; continue fleet-wide depot maintenance to retrofit Electronics Equipment Units with new signal data processors; and retrofit

a product redesign for AN/TPY-2 AEU transformers with upgraded reliability improvements across the fleet. AN/TPY-2 radars will participate in three BMDS flight tests (FTG-11, FTG-15, and FTT-18).

### **Developing New Capabilities**

MDA is developing technology to address gaps in the BMDS and drive the cost of defending the homeland down dramatically. MDA's goal for these investments is to deploy a future BMDS architecture more capable and cost-effective that instills warfighter confidence in the ability of the BMDS to defeat missile attacks. Our vision is to shift the calculus of our potential adversaries by introducing directed energy into the BMDS architecture. This would revolutionize missile defense by dramatically reducing, if not eliminating, the role of very expensive interceptors. Our long-term goal is to deploy lasers on high altitude, long endurance Unmanned Aerial Vehicle (UAV) platforms to destroy ICBMs in the boost phase. To achieve this vision we must demonstrate two key elements: laser scaling with high efficiency and excellent beam quality, and high altitude, long endurance aircraft to carry the laser system.

We request \$71.8 million in Weapons Technology to continue development and test of our high-powered directed energy program to build the foundation for the next-generation UAV-borne laser system. A UAV-borne laser would be capable of acquiring, tracking and eventually destroying an enemy missile at a much lower cost than the existing BMDS. Within the Directed Energy project, we will collaborate with our Air Force and DARPA partners to develop and demonstrate the technology necessary to scale laser power to a level required for speed-of-light missile defense. In FY 2015, the Massachusetts Institute of Technology's Lincoln Laboratory (MIT/LL) Fiber Combining Laser achieved 44 kilowatts (kW) continuous power with near perfect beam quality, a record for fiber combined lasers. In 2017, MIT/LL will demonstrate a 30 kW,

low Size Weight and Power (~ 7 kg/kW) fully packaged fiber laser. They also will demonstrate a flight qualified 1 kg/kW fiber amplifier traceable to BMDS high energy laser system requirements. The Lawrence Livermore National Laboratory (LLNL) achieved similar success with their Diode Pumped Alkali Laser (DPAL) system, reaching 14 kW, a record for the DPAL system. In FY 2017, LLNL will demonstrate a DPAL system at 30 kilowatts average power, more than double the power ever achieved by a hybrid laser. The Agency also will make technology investments in Divert and Attitude Control Systems for future BMD interceptors and kill vehicles.

In our effort to mature laser technology for missile defense, we awarded five contracts with key aerospace partners to produce concepts for an airborne low power laser demonstrator. We will use these concepts to guide our requirements for the follow-on competitive design contracts in FY 2017 under our Technology Maturation Initiatives program element. MDA requests \$90.3 million in FY 2017 for Technology Maturation Initiatives to build on the successes in weapons technology and discrimination sensor technology. Our vision is to add high altitude airborne or space-based electro-optical sensors into the BMDS architecture that can acquire, track, and discriminate ballistic missile targets.

One of the goals of the Discrimination Sensor Technology flight test development program is to demonstrate that the Aegis Weapon System can launch an SM-3, engage and destroy a ballistic missile solely on tracks from remote airborne sensors. Test campaigns exercise the test analog of the BMDS architecture using operationally proven Multispectral Targeting System sensors aboard MQ-9 Reapers as the tracking element. During FTX-20, FTM-25, and GM CTV-02+, the Reapers received cues, acquired and tracked the target and transmitted these tracks to the BMDS C2BMC laboratory at Schriever Air Force Base. C2BMC fused the tracks

and transmitted them via Link 16 to the Aegis Ballistic Missile Test Bed at Space and Naval Warfare Systems Command (SPAWAR) in San Diego, CA where the engagements were simulated in real-time. During GM CTV-02+ the Aegis Weapon System authorized Remote Engage Doctrine within 30 seconds of target burnout.

Over the next two years, we will incrementally demonstrate the value of increasingly more capable electro-optical/infrared sensors while developing tactics and procedures for future operational use. This work will culminate in a real time Aegis SM-3 engagement using tracking information from airborne sensor data in 2017 and again using higher precision, advanced sensor data in 2019. These tests are a crucial step in developing persistent sensor technology to defeat the evolving ballistic missile threat first from aircraft and eventually from space. Finally, MDA will contract with industry to begin the design of an airborne laser demonstrator to quantify the target acquisition, tracking, and handover performance required for boost phase missile defense.

MDA requests \$71.5 million for the MOKV effort. We have made considerable progress on the development strategy for the next generation exo-atmospheric kill vehicles. In FY 2015, we awarded three contracts with industry to define concepts for deploying multiple kill vehicles from a single booster. In FY 2016, industry delivered their MOKV concepts, and we are evaluating those concepts. The next step will be to focus on reducing component technical risk in critical areas identified by industry, which is necessary to make this revolutionary concept a reality. By 2017 we will develop and test MOKV command and control strategies in both digital and Hardware-in-the-Loop venues that will prove we can manage the engagements of many kill vehicles on many targets from a single interceptor. We will also invest in the communication architectures and guidance technology that support this game changing approach. Ultimately, MOKVs may revolutionize our missile defense architecture.

MDA requests \$23.4 million for Advanced Research and development that capitalizes on the creativity and innovation of the Nation's small business community and academia to enhance the BMDS. We are also fostering research between U.S. and foreign universities of allied nations through international cooperative science and technology projects. We awarded nine new contracts and exercised continuation options on ten additional contracts for innovative new research that can transition onto the BMDS.

MDA also requests \$17.9 million for the Advanced Concepts & Performance Assessment effort, which models the capability of advanced BMD technology to address evolving threats to the warfighter. The request will fund the digital simulation and hardware-in-the-loop framework and models required for testing of the Airborne Advanced Sensor, Kill Vehicle Modular Open Architecture test bed, and maturing sensor fusion algorithms.

### **International Cooperation**

The FY 2017 budget request includes funding for regional missile defense capabilities to protect deployed U.S. forces, reassure allies and partners, and build cooperative regional security architectures. MDA is engaged with over twenty countries and international organizations, such as NATO and the Gulf Cooperation Council (GCC). MDA is committed to expanding work with our international partners, to include conducting joint analyses to support partner missile defense acquisition decisions, cooperative research and development projects, deploying BMD assets, Foreign Military Sales (FMS), and co-production efforts. Our major international efforts reflect the Department's goals in the Asia-Pacific, Middle East, and European Areas of Responsibility and will enable implementation of EPAA, build partner capacity, and support the strategic shift to Asia-Pacific.

The investments of our allies and partners in their own missile defense capabilities allow us to build more effective regional security architectures that complement U.S. regional missile defense capabilities. MDA is currently executing an FMS case with the United Arab Emirates for two THAAD batteries and accompanying launchers, radars, and interceptors. MDA is actively engaged with several nations, particularly those in the Arabian Gulf region, to provide program information and cost data that may inform future decisions to procure THAAD and other missile defense systems. We are currently conducting a Ballistic Missile Early Warning Study for the GCC, analyzing sensor and C4I architecture options for defense of the region.

We continue to have a very strong cooperative missile defense partnership with Israel. Over the past year, the Israel Missile Defense Organization (IMDO) and MDA successfully completed the third and fourth series of tests of the Stunner Interceptor for the David's Sling Weapon System (DSWS). IMDO and MDA also achieved the successful first engagement of a ballistic missile target with the Arrow-3 interceptor in December 2015. This was a major milestone in the development of the Arrow Weapon System and provides confidence in future Israeli capabilities to defeat developing threats. The Department continues to support the critical Iron Dome Program to defeat short-range rockets and artillery through co-production efforts.

We are making significant progress with our Japanese counterparts on the SM-3 Block IIA, our largest co-development effort. The development work, which remains on track for first delivery in the 2018 time frame, will expand extended deterrence to our friends and allies and establish an important vehicle for closer defense cooperation ties. Once deployed at the Aegis Ashore site in support of EPAA Phase 3 and on ships, the SM-3 Block IIA will improve and expand defenses against MRBM and IRBM threats.

We continue to work on meeting our EPAA commitments with our NATO Allies. In December 2015, we completed major weapon system construction and achieved Technical Capability Declaration of the Aegis Ashore site in Romania. We anticipate declaring Initial Operating Capability of EPAA Phase 2 as well as beginning work on the Aegis Ashore site in Poland in support of EPAA Phase 3 this year. In addition to our interoperability activities with NATO, MDA continues to work with our European allies collectively as we build upon the synergy and lessons learned from ASD-15 as well as bilaterally to further individual national progress with missile defenses.

### **Cybersecurity/ Supply Chain Risk Management**

We are very cognizant of the growing cyber threat and aggressively working to ensure the Nation's missile defenses are resilient and able to operate in a highly contested cyber environment. Potential adversaries are developing cyber forces as part of their military structure and integrating them into their overall strategy. We are working very closely with the Armed Services, the Combatant Commands, especially Strategic Command's USCYBERCOM, and other agencies in DoD and the Federal Government to counter this growing threat.

We are improving the cyber hygiene of our missile defense capabilities by ensuring our cybersecurity infrastructure has the latest security upgrades and patches. We are assessing our systems, our suppliers, and our overall acquisition processes. We are ensuring robust and secure configurations of our critical software and hardware to reduce the risk of malicious activities. We also have a rigorous cyber and supply chain risk management inspection program to examine everything about our systems from the trusted supply chain to the fielded capability. This helps us ensure the highest possible levels of compliance.

In support of the DoD Cybersecurity Culture and Compliance Initiative signed out by the Secretary of Defense on September 28, 2015, we are developing a cybersecurity program that focuses on the five operational excellence principles: Integrity, Level of Knowledge, Procedural Compliance, Formality and Backup, and Questioning Attitude. These principles are fundamental to the DoD cyber enterprise.

We are also instituting the DoD Cybersecurity Discipline Implementation Plan to mitigate risks for the information systems we own and manage. Our program implements the DoD campaign four lines of effort: 1) Strong Authentication, to degrade the adversaries' ability to maneuver on DoD information networks; 2) Device Hardening to reduce internal and external attack vectors into DoD information networks; 3) Reducing the Attack Surface, to lessen external attack vectors into MDA information networks; and 4) Alignment to Cybersecurity / Computer Network Defense Service Providers, to improve detection of and response to adversary activity. These efforts run across all facets of MDA and the BMDS mission systems and general services infrastructures. We also created five additional Lines of Effort critical to MDA and the BMDS including: 1) Safeguarding BMD information in the defense industrial base; 2) Positioning, Navigation, and Timing; 3) Transitioning to Risk Management Framework; 4) Cybersecurity Testing and 5) Cybersecurity Workforce Management (training and certification).

We are also increasing efforts to establish additional cybersecurity awareness training in support of the DoD Cybersecurity Culture and Compliance Initiative to improve the individual human performance and accountability within the DoD cyber enterprise. This applies to our leaders, service providers, cyber warriors, and all of our general users. Our efforts align to the DoD Cyber Strategy program and are meant to enable and augment the existing mandated cyber training efforts. Our training reinforces DoD training and exists to shift cybersecurity cultural

norms at all levels to increase cybersecurity situational awareness across all personnel and inculcate a high level of personal responsibility.

MDA has established an insider threat program in accordance with the DoD Directive 205.16, "The DoD Insider Threat Program." We are leveraging computer network defense capabilities, in addition to other information streams to proactively detect, mitigate and defeat potential insider threats. This program also ensures that only trusted individuals have access to MDA program information and systems.

The MDA Computer Emergency Response Team (CERT) continues to provide Computer Network Defense (CND) services as an accredited Tier II CND service provider to MDA programs of record. The MDA CERT executes a battle rhythm that includes daily monitoring and collaboration with USCYBERCOM, Joint Forces Headquarters DoD Information Networks, and other sources for latest threats to DoD and the MDA. As a result, the MDA CERT tracked and managed 109 cyber taskings in FY 2015, contributing to the overall cybersecurity posture of MDA networks and resources. From August to November 2015, the Information Security Oversight Office (ISOO) inspected MDA. The ISOO is responsible to the President for policy and oversight of the Government-wide security classification and the National Industrial Security Program and is a component of the National Archives and Records Administration. In addition to security classification and Industrial Security, the ISOO reviewed MDA's cybersecurity program. ISOO's review confirmed that the MDA operates a robust CNSI program, one that enjoys leadership support and utilizes numerous best practices. Nearly all of the program elements are very strong, and the personnel who implement the program are dedicated and innovative. The Agency's Security Classification Guides are developed and updated utilizing a sound process and those that ISOO reviewed were current, very well prepared, and included all of the elements

required by Executive Order 13526 and ISOO Directive 1. As with any program, there are areas for improvement. MDA is working those areas for improvement based on the findings and recommendations.

Over the last year we also conducted two Enterprise Cyber Range Environment (ECRE) experiments with independent, DOT&E red team penetration testing on the Joint Information Operations Range (JIOR). The purpose of these experiments is to determine the BMDS cyber robustness to both external and insider threats. We are planning an additional ECRE for the GMD program in May 2016. MDA also completed 85 cybersecurity inspections worldwide to ensure compliance with DoD and MDA cybersecurity standards. We follow up on these inspections to ensure remediation of all identified cybersecurity risks.

We must build resilient cyber defenses that are capable of detecting and mitigating threats without impeding operations in order to "fight through" the cyber threat. MDA collaborates with the Director of Operational Test and Evaluation to conduct cyber penetration testing on key missile defense capabilities. We then use the results of those tests to conduct risk assessments to prioritize cybersecurity improvements, develop mitigation strategies, and improve cyber training. We are also working to develop better cyber concept of operations to ensure every network defender in every location knows how to react to cyber challenges.

MDA is working hard to incorporate cybersecurity requirements early into our acquisition lifecycle. We are focused on ensuring we are designing and building cybersecurity into missile defenses, rather than adding it after the fact. In addition, we are working closely with our industry partners in the defense industrial base to ensure they can protect both classified and unclassified information they are processing on their systems to ensure that it will not be exposed to potential adversaries. We know that malicious cyber actors are constantly attempting to

exfiltrate information from U.S Industry. We will continue to work with the defense industrial base, the FBI, and other partners to identify these issues and raise the costs of this behavior to those responsible, in coordination with national authorities and in accordance with national policy.

We are working diligently with the COCOMs, Services, and other agencies in the Federal Government to ensure the missile defense capabilities we field will operate successfully in a highly contested cyber environment. We have structured and continue to improve an ongoing robust cybersecurity program to protect information about current and future missile defense capabilities and ensure a persistent state of enterprise cybersecurity readiness. This ensures that the Agency remains a strong mission partner, protects and defends MDA information systems and networks, and optimizes cybersecurity management and processes at a level commensurate with our critical national defense mission.

### **Program Oversight**

There continues to be significant interest in MDA's development and deployment of the BMDS and management of the missile defense program. MDA is highly visible and one of the most scrutinized agencies within the Department of Defense. Each year, throughout the budget hearing cycle and congressional mark-ups and floor debates of the defense authorization and appropriations bills, there is intense congressional oversight of the missile defense program. MDA is also subjected on an annual basis to numerous Government Accountability Office audits, the support of which has required MDA to expend significant time and enormous resources. Dozens of MDA personnel are engaged in supporting 21 GAO audits and answering more than 750 inquiries. Just within the past year MDA has provided nearly 11,000 pages of internal

documents and prepared responses. MDA has concurred or partially concurred with all 21 GAO recommendations in their annual Mandate Report since 2011.

In addition, the National Defense Authorization Act for Fiscal Year 2010 requires that Defense Department financial statements be validated as ready for audit no later than September 30, 2017. The Office of the Under Secretary of Defense (Comptroller), Financial Improvement and Audit Readiness (FIAR) Directorate, initiated the Statement of Budgetary Activity (SBA) Examination for the MDA in April 2015 to evaluate the Agency's readiness for audit. In December 2015, the audit firm conducting the SBA reported that MDA management's assertion is fairly stated, which is a successful audit opinion. The Missile Defense Agency continues to make significant progress with FIAR initiatives and new Department policies. The successful SBA examination confirmed the Agency is on track to meet financial statement requirements and full auditability by the end of Fiscal Year 2017.

MDA also annually delivers the congressionally mandated Baseline Acquisition Review (BAR) reports to Congress and GAO. We released the latest BAR in early March. MDA and the Department also continue to produce and deliver, as required by the annual defense bills, on average, over 30 reports to congress on missile defense.

## **Conclusion**

Mr. Chairman and Members of the Subcommittee, in closing, I want to assure Congress that MDA programs are cost-effective, efficient, and managed in accordance with the Missile Defense Executive Board process set up by the Department to ensure all missile defense programs and operational requirements are validated, adhere to sound acquisition practices, and can meet warfighter demand in a cost effective manner. Our budget request for Fiscal Year 2017 will continue to increase the capability and capacity of fielded homeland and regional missile defense

systems and make measured investments in advanced technology to reverse the adversary's numerical advantage. I look forward to answering the committee's questions. Thank you.