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FY2016 Agriculture and Related Agencies Appropriations: In Brief

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Summary

The Agriculture appropriations bill funds the U.S. Department of Agriculture (USDA), except for the Forest Service. It also funds the Food and Drug Administration (FDA) and—in even-numbered fiscal years—the Commodity Futures Trading Commission (CFTC).

Agriculture appropriations include both mandatory and discretionary spending. Discretionary amounts, though, are the primary focus during the bill's development since mandatory amounts generally are set by authorizing laws such as the farm bill.

The largest discretionary spending items are the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC); agricultural research; FDA; rural development; foreign food aid and trade; farm assistance programs; food safety inspection; conservation; and animal and plant health programs. The main mandatory spending items are the Supplemental Nutrition Assistance Program (SNAP), child nutrition, crop insurance, and the farm commodity and conservation programs paid by the Commodity Credit Corporation.

In Congress, the FY2016 Agriculture Appropriations bill has been reported in both chambers (H.R. 3049, S. 1800), but has not gone to the floor in either chamber. The discretionary total in the House is \$20.650 billion; in the Senate it is \$20.510 billion. In general, most amounts in the House and Senate bills are relatively similar. Officially, the two bills are \$105 million (0.5%) apart in the discretionary total (Senate basis; excluding CFTC). But the Senate bill would spend about \$180 million more than the House bill because of extra offsets in the Senate bill through extra Changes in Mandatory Program Spending (CHIMPS) beyond the House bill's level.

Among the policy-related differences between the bills, the Senate bill continues prohibiting horse slaughter facility inspections; a similar provision was defeated during House markup. The House bill continues restricting the use of imported processed poultry from China for the school lunch and other nutrition programs. The House bill would not enforce a conservation compliance requirement in the 2014 farm bill for the 2016 crop insurance year; and the House bill would restore the use of commodity certificates for the marketing loan program, including not being subject to payment limits. And, for FDA, the House bill would limit the applicability of certain tobacco regulations for e-cigarettes and other products.

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Action on FY2016 Agriculture Appropriations

In Congress, the FY2016 Agriculture Appropriations bill has been reported in both chambers, but has not gone to the floor in either chamber. The “302(b)” allocation¹ for discretionary spending by the House Agriculture appropriations subcommittee is \$20.650 billion (H.Rept. 114-97), which is \$175 million less than (-0.8%) the comparable amount for FY2015 (\$20.825 billion).² The House subcommittee approved a draft bill on June 18, 2015. The full House Appropriations Committee reported the bill on July 8, 2015, by voice vote (H.R. 3049, H.Rept. 114-205).

In the Senate, the subcommittee allocation is \$20.510 billion (S.Rept. 114-55). Since the Senate allocation does not need to cover the Commodity Futures Trading Commission (CFTC), which is in the jurisdiction of the Financial Services appropriations subcommittee, it effectively is \$110 million more than a comparative allocation in the House if CFTC were held constant. The Senate Agriculture subcommittee approved a draft bill on July 14. The full Senate Appropriations Committee reported the bill on July 16, 2015, by a vote of 28-2 (S. 1800, S.Rept. 114-82).

Mandatory spending carried in each of the bills is roughly \$123.3 million, making the total of the bills about \$144 billion. Both bills also contain policy-related provisions. The White House released its FY2016 budget request on February 2, 2015.³ The same day, USDA released its budget summary⁴ and budget explanatory notes⁵ with more programmatic details. See **Table 1** for amounts by title; **Table 2** for amounts by agency; **Table 3** for a timeline of action since 1995.

Major Differences Between the Bills

In general, most amounts in the House and Senate bills are relatively similar. Officially, the two bills are \$105 million (0.5%) apart in the discretionary total (Senate basis; excluding CFTC). But the Senate bill would spend about \$180 million more than the House bill because \$77 million of that difference is paid for by extra offsets in the Senate bill through extra Changes in Mandatory Program Spending (CHIMPS) beyond the House bill’s level.

Among spending differences between the bills that exceed \$10 million (**Table 2**): the Senate bill would provide the **Agricultural Research Service** \$30 million less than the House, because it has nothing for buildings and facilities. The Senate bill has \$22 million more than the House for **Conservation Operations**. The Senate bill is \$24 million more than the House for the **Rural Utilities Service**. For the Special Supplemental Nutrition Program for Women, Infants, and Children (**WIC**), the Senate bill is \$29 million more than the House; for **Nutrition Programs Administration**, the Senate is \$11 million more. For international food aid, the Senate bill is \$49 million more than the House for **P.L. 480**, and for **McGovern-Dole** it is \$10 million more. The Senate bill has \$10 million more than the House for the **Food and Drug Administration (FDA)**. Among the CHIMPS, the Senate bill reduces the **Environmental Quality Incentives Program**

¹ See CRS Report R42388, *The Congressional Appropriations Process: An Introduction*, for context on procedures.

² The FY2015 Agriculture appropriation (\$20.575 billion) was based on Senate jurisdiction for CFTC and needs to be increased by the CFTC appropriation (\$250 million) to be comparable for House jurisdiction (\$20.825 billion).

³ Office of Management and Budget (OMB), *FY2016 Budget of the U.S. Government*, at <http://www.whitehouse.gov/omb/budget>. Details are in the *Appendix*, at <http://www.whitehouse.gov/omb/budget/Appendix>. The request for FDA is in the *Appendix* for the Department of Health and Human Services, and CFTC is with Other Independent Agencies.

⁴ USDA, *FY2016 USDA Budget Summary*, at <http://www.obpa.usda.gov/budsum/fy16budsum.pdf>.

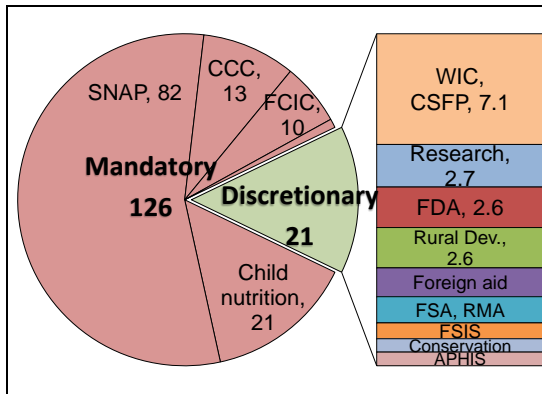
⁵ USDA, *FY2016 USDA Budget Explanatory Notes*, at http://www.obpa.usda.gov/fy16explain_notes.html.

by \$75 million more than the House bill, while the House bill reduces the **Biorefinery and Rural Energy for America Programs** by \$42 million.

Among the policy-related differences between the bills: the Senate bill continues prohibiting **horse slaughter** facility inspections; a similar provision was defeated during House markup. The House bill continues restricting the use of imported processed **poultry from China** for the school lunch and other nutrition programs. The House bill would not enforce a **conservation compliance** requirement in the 2014 farm bill for the 2016 crop insurance year; and the House bill would restore the use of **commodity certificates** for the marketing loan program, including not being subject to payment limits. And, for FDA, the House bill would limit the applicability of certain **tobacco regulations** for e-cigarettes and other products.

Scope of Agriculture Appropriations

Figure 1. Agriculture Appropriations
(FY2015 budget authority in billions of dollars)



Source: CRS. Does not show some agencies under \$0.5 billion that together are offset by reductions.

Notes: SNAP = Supplemental Nutrition Assistance Program; CCC = Commodity Credit Corp.; FCIC = Federal Crop Insurance Corp.; WIC = Special Supplemental Nutrition Program for Women, Infants, and Children; CSFP = Commodity Supplemental Food Program; FDA = Food and Drug Admin.; FSA = Farm Service Agency; RMA = Risk Management Agency; FSIS = Food Safety and Inspection Service; APHIS = Animal and Plant Health Inspection Service; CFTC = Commodity Futures Trading Commission; AMS = Agricultural Marketing Service; GIPSA = Grain Inspection, Packers and Stockyards Admin.

The Agriculture appropriations bill funds all of the U.S. Department of Agriculture (USDA), except for the Forest Service. It also funds FDA, and, in even-numbered fiscal years, the enacted bill carries the CFTC.⁶

Agriculture appropriations include both mandatory and discretionary spending. But discretionary amounts are the primary focus during the bill’s development, since mandatory amounts generally are set by authorizing laws such as the farm bill.

The scope of the appropriation can be shown by the FY2015 appropriation (**Figure 1**). The largest discretionary spending items are WIC, agricultural research, FDA, rural development, foreign food aid and trade, farm assistance programs, food safety inspection, conservation, and animal and plant health.

The main mandatory spending items are the Supplemental Nutrition Assistance Program (SNAP); child nutrition; crop insurance; and the Commodity Credit Corporation, which pays for the farm commodity, conservation, and other mandatory programs.

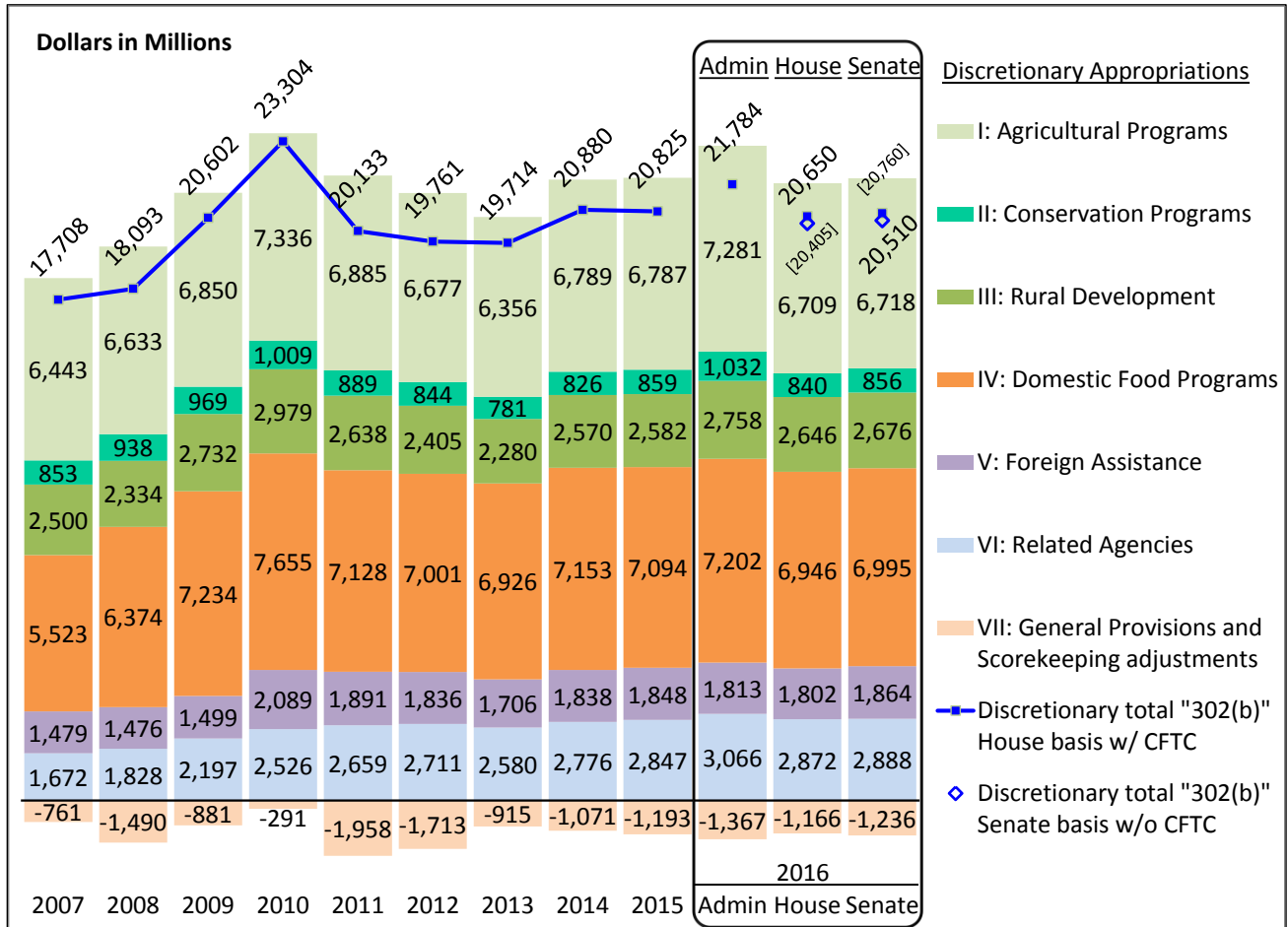
⁶ Jurisdiction for CFTC appropriations differs between the chambers. Since FY2008, CFTC is marked up in the House Agriculture Appropriations subcommittee and in the Senate Financial Services and General Government subcommittee. The enacted appropriation is carried in Agriculture appropriations in even-numbered fiscal years, and in Financial Services appropriations in odd-numbered fiscal years.

Recent Trends in Agriculture Appropriations

The stacked bars in **Figure 2** represent the discretionary spending authorized for each title since FY2007, with comparisons of the proposals in FY2016. The total of the positive stacked bars is higher than the official “302(b)” discretionary spending limit (the line, and dots for FY2016) because of the budgetary offset from negative amounts in the General Provisions title and other scorekeeping adjustments. General Provisions are negative mostly because of limits placed on certain mandatory programs, which are scored as savings or “Changes in Mandatory Program Spending (CHIMPS);” see near the end of **Table 2** for examples.

Increases in the use of CHIMPS and other tools to offset discretionary appropriations have ameliorated recent reductions in budget authority since FY2010. For example, the official “302(b)” discretionary total for the bill has been given credit for declining 10.6% from FY2010 to FY2015 (\$23.3 billion to \$20.8 billion, **Figure 2**), while the total of Titles I-VI has declined only 6.7% over that same period (\$23.6 billion to \$22.0 billion).

Figure 2. Discretionary Agriculture Appropriations, by Title, Since FY2007



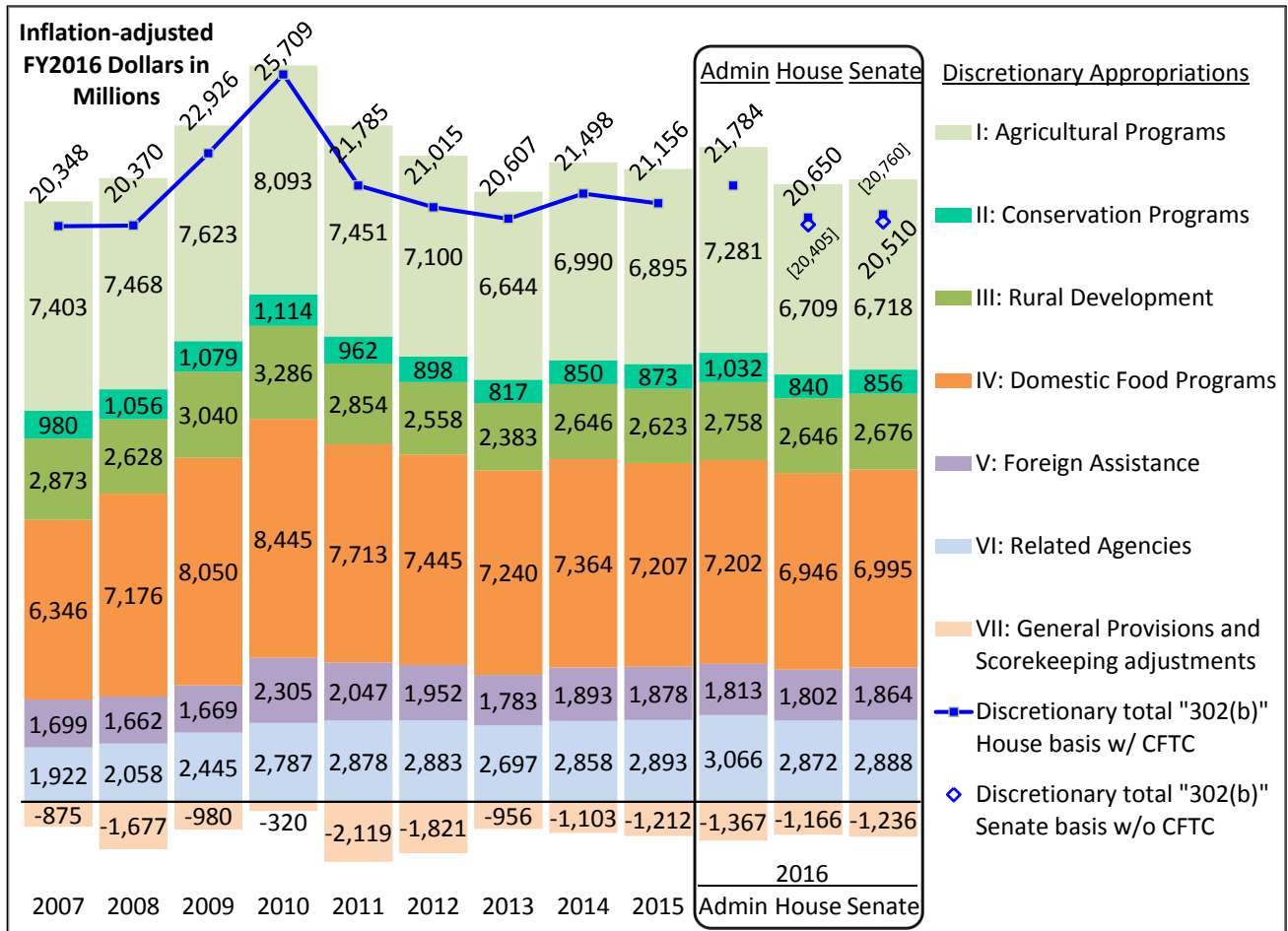
Source: CRS.

Notes: Fiscal year budget authority. Includes only regular annual appropriations. Includes CFTC regardless of jurisdiction, except for [bracketed] totals that allow intra-year House-Senate comparison.

On an inflation-adjusted basis, FY2015 Agriculture appropriations are 18% below their peak in FY2010 (**Figure 3**). When expressed in constant FY2016 dollars, the FY2015 appropriation has risen 2.7% above the FY2013 post-sequestration level. The FY2016 House subcommittee allocation would be about 2.4% below the inflation-adjusted amount for FY2015, and that would be about equal to the post-sequestration amount in FY2013 and on par with FY2007-FY2008.

Over time, changes by title of the bill generally have been proportionate to changes in the total discretionary Agriculture appropriation, though some areas have sustained real increases while others have declined (separate from the peak in 2010). Agencies with sustained real increases since FY2007 include the Food and Drug Administration and CFTC (Related Agencies), the domestic food programs, and to a lesser extent foreign assistance. Agencies with real decreases since 2007 include rural development, discretionary conservation programs, and general agricultural programs.

Figure 3. Inflation-Adjusted Discretionary Agriculture Appropriations Since FY2007



Source: CRS.

Notes: Fiscal year budget authority, adjusted for inflation by CRS using the GDP price deflator. Includes only regular appropriations. Includes CFTC regardless of jurisdiction, except for [bracketed] totals that allow intra-year House-Senate comparison.

Table I. Agriculture and Related Agencies Appropriations, by Title, FY2015-FY2016.
(budget authority in millions of dollars)

Title of Agriculture Appropriations Act	FY2015		FY2016		Change from FY2015		Compare Senate with House
	P.L. 113-235	Admin. Request	H. Cmte. H.R. 3049	S. Cmte. S. 1800	to House Bill	to Senate Bill	
I: Agricultural Programs	30,446.6	27,401.7	26,830.1	26,838.2	-3,614.7	-3,608.4	+6.3
<i>Mandatory (M)</i>	23,659.7	20,120.7	20,120.7	20,120.7	-3,539.1	-3,539.1	+0.0
<i>Discretionary</i>	6,786.9	7,281.0	6,709.4	6,717.5	-75.7	-69.4	+6.3
II: Conservation Programs	859.3	1,032.1	839.8	856.1	-19.5	-3.2	+16.3
III: Rural Development	2,582.4	2,758.4	2,645.6	2,675.9	+61.4	+93.5	+32.1
IV: Domestic Food Programs	110,190.9	112,348.0	110,075.1	110,140.4	-115.8	-50.5	+65.3
<i>Mandatory (M)</i>	103,096.7	105,146.4	103,128.6	103,145.4	+31.9	+48.7	+16.8
<i>Discretionary</i>	7,094.1	7,201.6	6,946.5	6,995.0	-147.7	-99.1	+48.5
V: Foreign Assistance	1,848.3	1,812.5	1,802.3	1,864.1	-46.0	+15.8	+61.8
VI: Food and Drug Administration	2,597.3	2,743.5	2,627.3	2,637.8	+30.0	+40.4	+10.4
Commodity Futures Trading Commission	[250.0]	322.0	245.0	[250.0]	-5.0	+0.0	+5.0
VII: General Provisions: CHIMPS & rescissions	-802.0	-1,036.0	-832.0	-908.0	-30.0	-106.0	-76.0
General Provisions: Other appropriations	122.6	0.0	2.0	6.6	-120.6	-116.0	+4.6
Scorekeeping adjustments	-398.0	-331.0	-336.0	-335.0	+62.0	+63.0	+1.0
Subtract disaster declaration in this bill	-116.0						
Discretionary: Senate basis w/o CFTC	20,575.0	21,462.2	[20,405.0]	20,510.0	-170.0	-65.0	+105.0
Discretionary: House basis w/ CFTC	[20,825.0]	21,784.2	20,650.0	[20,760.0]	-175.0	-65.0	+110.0
Mandatory (M)	126,756.5	125,267.1	123,249.3	123,266.1	-3,507.2	-3,490.4	+16.8
Total: House basis w/ CFTC	147,581.5	147,051.3	143,899.3	144,026.1	-3,682.2	-3,555.4	+126.8

Source: CRS, using referenced bill text, appropriations committee report tables, and unpublished CBO tables.

Notes: Amounts are nominal budget authority in millions of dollars. Amounts are discretionary authority unless labeled otherwise. Amounts do not include supplemental appropriations that were enacted outside the annual appropriation. [Bracketed amounts] are not in the official totals due to differing House-Senate jurisdiction for the Commodity Futures Trading Commission (CFTC).

Table 2. Agriculture and Related Agencies Appropriations, by Agency, FY2013-FY2016

Budget authority in millions of dollars Agency or Major Program	FY2013	FY2014	FY2015	FY2016			Change from FY2015		Compare Senate with House
	P.L. 113-6 post-sequ. ^a	P.L. 113-76	P.L. 113-235	Admin. Request	H. Cmte. H.R. 3049	S. Cmte. S. 1800	to House Bill	to Senate Bill	
Title I: Agricultural Programs									
Departmental Administration	531.3	526.1	364.5	456.1	353.6	362.1	-9.1	-2.3	+6.7
Research, Education and Economics									
Agricultural Research Service	1,016.9	1,122.5	1,177.6	1,397.4	1,167.5	1,136.8	-10.2	-40.8	-30.6
National Institute of Food & Agriculture	1,142.0	1,277.1	1,289.5	1,503.1	1,284.5	1,293.7	-5.0	+4.2	+9.2
National Agricultural Statistics Service	166.6	161.2	172.4	180.3	161.2	168.1	-11.2	-4.3	+6.9
Economic Research Service	71.4	78.1	85.4	86.0	78.1	85.4	-7.3	+0.0	+7.3
Under Secretary, Research, Education, Econ.	0.8	0.9	0.9	0.9	0.9	0.9	-0.0	+0.0	+0.0
Marketing and Regulatory Programs									
Animal & Plant Health Inspection Service	761.4	824.9	874.5	859.0	874.1	879.6	-0.4	+5.1	+5.5
Agricultural Marketing Service	75.7	81.3	82.4	84.4	82.0	82.4	-0.4	+0.0	+0.4
Section 32 (M)	1,049.6	1,107.0	1,284.0	1,425.0	1,425.0	1,425.0	+141.0	+141.0	+0.0
Grain Inspection, Packers & Stockyards	37.3	40.3	43.0	44.1	43.0	43.0	+0.0	+0.0	+0.0
Under Secretary, Marketing and Regulatory	0.8	0.9	0.9	0.9	0.9	0.9	-0.0	+0.0	+0.0
Food Safety									
Food Safety & Inspection Service	977.3	1,010.7	1,016.5	1,011.6	1,011.6	1,013.6	-4.9	-2.9	+2.1
Under Secretary, Food Safety	0.8	0.8	0.8	0.8	0.8	0.8	-0.0	+0.0	+0.0
Farm and Commodity Programs									
Farm Service Agency ^b	1,503.9	1,592.2	1,603.3	1,579.1	1,576.9	1,574.8	-26.3	-28.5	-2.2
FSA Farm Loans: Loan Authority ^c	4,575.7	5,527.3	6,402.1	6,402.1	6,402.1	6,402.1	+0.0	+0.0	+0.0
Risk Management Agency Salaries & Exp.	69.1	71.5	74.8	76.9	74.0	74.8	-0.8	+0.0	+0.8
Federal Crop Insurance Corporation (M) ^d	9,514.5	9,502.9	8,930.5	8,175.2	8,175.2	8,175.2	-755.3	-755.3	+0.0

Budget authority in millions of dollars	FY2013	FY2014	FY2015	FY2016			Change from FY2015		Compare Senate with House
Agency or Major Program	P.L. 113-6 post-sequ. ^a	P.L. 113-76	P.L. 113-235	Admin. Request	H. Cmte. H.R. 3049	S. Cmte. S. 1800	to House Bill	to Senate Bill	
Commodity Credit Corporation (M) ^d	11,018.5	12,538.9	13,444.7	10,519.9	10,519.9	10,519.9	-2,924.8	-2,924.8	+0.0
Under Secretary, Farm and Foreign Agr.	0.8	0.9	0.9	0.9	0.9	0.9	-0.0	+0.0	+0.0
Subtotal									
Mandatory (M)	21,582.7	23,149.1	23,659.7	20,120.7	20,120.7	20,120.7	-3,539.1	-3,539.1	+0.0
Discretionary	6,356.2	6,789.0	6,786.9	7,281.0	6,709.4	6,717.5	-75.7	-69.4	+6.3
Subtotal	27,938.8	29,938.1	30,446.6	27,401.7	26,830.1	26,838.2	-3,614.7	-3,608.4	+6.3
Title II: Conservation Programs									
Conservation Operations	766.8	812.9	846.4	831.2	832.9	855.2	-13.5	+8.8	+22.3
Watershed & Flood Prevention				200.0			+0.0	+0.0	+0.0
Watershed Rehabilitation Program	13.6	12.0	12.0	0.0	6.0	0.0	-6.0	-12.0	-6.0
Under Secretary, Natural Resources	0.8	0.9	0.9	0.9	0.9	0.9	-0.0	+0.0	+0.0
Subtotal	781.2	825.8	859.3	1,032.1	839.8	856.1	-19.5	-3.2	+16.3
Title III: Rural Development									
Salaries and Expenses (including transfers) ^e	613.0	657.4	678.2	685.6	679.2	682.7	+1.0	+4.5	+3.5
Rural Housing Service	1,031.1	1,279.6	1,298.4	1,394.7	1,368.7	1,367.2	+68.6	+68.8	+0.2
<i>RHS Loan Authority^c</i>	<i>27,335.1</i>	<i>27,408.1</i>	<i>27,421.5</i>	<i>27,407.4</i>	<i>27,496.8</i>	<i>27,483.0</i>	<i>+0.3</i>	<i>+61.5</i>	<i>+61.3</i>
Rural Business-Cooperative Service ^f	114.2	130.2	103.2	138.7	87.0	91.5	-16.2	-11.8	+4.4
<i>RBCS Loan Authority^c</i>	<i>953.7</i>	<i>1,022.8</i>	<i>984.5</i>	<i>993.6</i>	<i>984.5</i>	<i>994.2</i>	<i>+0.0</i>	<i>+9.8</i>	<i>+9.8</i>
Rural Utilities Service	520.8	501.6	501.7	538.4	509.7	533.7	+8.0	+32.0	+24.0
<i>RUS Loan Authority^c</i>	<i>8,849.4</i>	<i>7,514.5</i>	<i>7,464.1</i>	<i>7,934.2</i>	<i>7,464.1</i>	<i>8,710.6</i>	<i>+0.0</i>	<i>+1,246.5</i>	<i>+1,246.5</i>
Under Secretary, Rural Development	0.8	0.9	0.9	0.9	0.9	0.9	-0.0	+0.0	+0.0
Subtotal	2,279.9	2,569.7	2,582.4	2,758.4	2,645.6	2,675.9	+61.4	+93.5	+32.1
Subtotal, RD Loan Authority^c	37,138.2	35,945.4	35,870.1	36,335.2	35,945.4	37,187.8	+0.3	+1,317.8	+1,317.5

Budget authority in millions of dollars	FY2013	FY2014	FY2015	FY2016			Change from FY2015		Compare Senate with House
Agency or Major Program	P.L. 113-6 post-sequ. ^a	P.L. 113-76	P.L. 113-235	Admin. Request	H. Cmte. H.R. 3049	S. Cmte. S. 1800	to House Bill	to Senate Bill	
Title IV: Domestic Food Programs									
Child Nutrition Programs (M)	19,913.2	19,288.0	21,300.2	21,587.3	21,507.43	21,524.4	+207.3	+224.2	+17.0
WIC Program	6,522.2	6,715.8	6,623.0	6,623.0	6,484.0	6,513.0	-139.0	-110.0	+29.0
SNAP, Food & Nutrition Act Programs (M)	77,285.4	82,169.9	81,837.6	83,693.1	81,653.2	81,662.1	-184.4	-175.5	+8.9
Commodity Assistance Programs	243.7	269.7	278.5	288.3	288.3	288.3	+9.8	+9.8	+0.0
Nutrition Programs Administration	132.7	141.3	150.8	155.6	141.3	151.8	-9.5	+1.0	+10.5
Office of Under Secretary	0.8	0.8	0.8	0.8	0.8	0.8	-0.0	+0.0	+0.0
Subtotal									
Mandatory (M)	97,171.9	101,432.9	103,096.7	105,146.4	103,128.6	103,145.4	+31.9	+48.7	+16.8
Discretionary	6,926.1	7,152.7	7,094.1	7,201.6	6,946.5	6,995.0	-147.7	-99.1	+48.5
Subtotal	104,098.0	108,585.6	110,190.9	112,348.0	110,075.1	110,140.4	-115.8	-50.5	+65.3
Title V: Foreign Assistance									
Foreign Agricultural Service	163.1	177.9	181.4	191.6	184.4	187.2	+3.0	+5.8	+2.8
Public Law 480 and admin. expenses	1,362.0	1,468.7	1,468.5	1,402.5	1,419.5	1,468.5	-49.0	+0.0	+49.0
Local and regional food procurement				20.0			+0.0	+0.0	+0.0
McGovern-Dole Food for Education	174.5	185.1	191.6	191.6	191.6	201.6	+0.0	+10.0	+10.0
CCC Export Loan Salaries	6.3	6.7	6.7	6.7	6.7	6.7	+0.0	+0.0	+0.0
Subtotal	1,705.9	1,838.5	1,848.3	1,812.5	1,802.3	1,864.1	-46.0	+15.8	+61.8
Title VI: Related Agencies									
Food and Drug Administration	2,386.0	2,560.7	2,597.3	2,743.5	2,627.3	2,637.8	+30.0	+40.4	+10.4
Commodity Futures Trading Commission ^g	[194.0]	215.0	[250.0]	322.0	245.0	[250.0]	-5.0	+0.0	+5.0
Subtotal	2,386.0	2,775.7	2,597.3	3,065.5	2,872.3	2,637.8			

Budget authority in millions of dollars	FY2013	FY2014	FY2015	FY2016			Change from FY2015		Compare
Agency or Major Program	P.L. 113-6 post-sequ. ^a	P.L. 113-76	P.L. 113-235	Admin. Request	H. Cmte. H.R. 3049	S. Cmte. S. 1800	to House Bill	to Senate Bill	Senate with House
Title VII: General Provisions									
Changes in Mandatory Prog. Spending									
a. Environmental Quality Incentives Program	-279.0	-272.0	-136.0	-373.0	-189.0	-264.0	-53.0	-128.0	-75.0
b. Watershed Rehabilitation Program	-165.0	-153.0	-69.0	-69.0	-64.0	-68.0	+5.0	+1.0	-4.0
c. Conservation Stewardship Program			-7.0	-3.0	-2.0		+5.0	+7.0	+2.0
d. Fresh Fruit and Vegetable Program	-117.0	-119.0	-122.0	-125.0	-125.0	-125.0	-3.0	-3.0	+0.0
e. Biorefinery Assistance Program		-40.7	-16.0		-26.0		-10.0	+16.0	+26.0
f. Biomass Crop Assistance Program			-2.0		-12.0	-20.0	-10.0	-18.0	-8.0
g. Rural Energy for America Program					-16.0		-16.0	+0.0	+16.0
h. Cushion of Credit (Rural Development)	-180.0	-172.0	-179.0	-154.0	-154.0	-182.0	+25.0	-3.0	-28.0
i. Section 32	-110.0	-189.0	-121.0	-292.0	-216.0	-216.0	-95.0	-95.0	+0.0
j. Other CHIMPS	-42.0	-8.0	-133.0		+6.0		+139.0	+133.0	-6.0
Subtotal, CHIMPS	-893.0	-953.7	-785.0	-1,016.0	-798.0	-875.0	-13.0	-90.0	-77.0
Rescissions	-25.3	-33.3	-17.0	-20.0	-34.0	-33.0	-17.0	-16.0	+1.0
Other appropriations									
a. Disaster/Emergency programs	83.9		116.0		2.0		-114.0	-116.0	-2.0
b. Other appropriations	48.6	106.6	6.6			6.6	-6.6	+0.0	+6.6
Subtotal, Other appropriations	132.5	106.6	122.6	0.0	2.0	6.6	-120.6	-116.0	+4.6
Total, General Provisions	-785.9	-880.4	-679.4	-1,036.0	-830.0	-901.4	-150.6	-222.0	-71.4
Scorekeeping Adjustments^h									
Disaster declaration in this bill			-116.0				+116.0	+116.0	+0.0
Other scorekeeping adjustments	-129.0	-191.0	-398.0	-331.0	-336.0	-344.0	+62.0	+63.0	+1.0
Subtotal	-129.0	-191.0	-514.0	-331.0	-336.0	-335.0	+178.0	+179.0	+1.0

Budget authority in millions of dollars	FY2013		FY2014		FY2015		FY2016			Change from FY2015		Compare Senate with House
Agency or Major Program	P.L. 113-6 post-sequ. ^a	P.L. 113-76	P.L. 113-235	Admin. Request	H. Cmte. H.R. 3049	S. Cmte. S. 1800	to House Bill	to Senate Bill				
Totals												
Discretionary: Senate basis w/o CFTC	19,520.4	[20,665.0]	20,575.0	21,462.2	[20,405.0]	20,510.0	-170.0	-65.0			+105.0	
Discretionary: House basis w/ CFTC	[19,714.4]	20,880.0	[20,825.0]	21,784.2	20,650.0	[20,760.0]	-175.0	-65.0			+110.0	
Mandatory (M)	118,754.6	124,582.0	126,756.5	125,267.1	123,249.3	123,266.1	-3,507.2	-3,490.4			+16.8	
Total: House basis w/ CFTC	138,469.0	145,462.0	147,581.5	147,051.3	143,899.3	144,026.1	-3,682.2	-3,555.4			+126.8	

Source: CRS, using referenced bill text, appropriations committee report tables, and unpublished CBO tables.

Notes: Amounts are budget authority in millions of dollars and are in nominal dollars. Amounts do not include supplemental appropriations outside the annual appropriation. Amounts are discretionary authority unless labeled otherwise; (M) indicates that the account is mandatory authority (or primarily mandatory authority). [Bracketed amounts] are not in the official totals due to differing House-Senate jurisdiction for CFTC but are shown for comparison.

- a. Amounts for FY2013 are at the post-sequestration level from the USDA FY2013 Operating Plan, at http://www.dm.usda.gov/foia/docs/USDA_Operating_Plan.pdf.
- b. Includes regular FSA salaries and expenses, plus transfers for farm loan program salaries and administrative expenses. Also includes farm loan program loan subsidy, State Mediation Grants, Dairy Indemnity Program (mandatory funding), and Grassroots Source Water Protection Program. Does not include appropriations to the Foreign Agricultural Service for export loans and P.L. 480 administration that are transferred to FSA.
- c. Loan authority is the amount of loans that can be made or guaranteed with a loan subsidy; it is not added in the budget authority subtotals or totals.
- d. Commodity Credit Corporation and Federal Crop Insurance Corporation each receive an indefinite appropriation (“such sums as necessary”). Estimates for appropriations may not reflect actual outlays.
- e. Includes Rural Development salaries and expenses, and transfers from the three rural development agencies for salaries and expenses. Amounts for the agencies thus reflect program funds for loans and grants.
- f. Amounts for the Rural Business-Cooperative Service are before the rescission from the Cushion of Credit account, unlike in Appropriations committee tables. The rescission is included with the changes in mandatory program spending (CHIMPS), as classified by CBO, which allows the RBCS subtotal to remain positive.
- g. Jurisdiction for CFTC is in the House agriculture appropriations subcommittee and the Senate financial services appropriations subcommittee. After FY2008, CFTC is carried in enacted Agriculture appropriations in even-numbered fiscal years, always in House Agriculture markup and never in Senate Agriculture markup. [Bracketed amounts] are not in the official totals due to differing House-Senate jurisdiction for CFTC but are shown for comparison.
- h. “Scorekeeping adjustments” are not necessarily appropriated items and may not be shown in appropriations committee tables, but are part of the official CBO score (accounting) of the bill. They predominantly include “negative subsidies” in loan program accounts and adjustments for disaster designations in the bill.

Table 3. Congressional Action on Agriculture Appropriations Since FY1995

Fiscal Year	House Action			Senate Action			Final Appropriation			CRS Report
	Subcmte.	Cmte.	Floor	Subcmte.	Cmte.	Floor	Enacted ^a	Public Law		
1995	5/26/1994	6/9/1994	6/17/1994	6/22/1994	6/23/1994	7/20/1994	9/30/1994	E	P.L. 103-330	IB94011
1996	6/14/1995	6/27/1995	7/21/1995	9/13/1995	9/14/1995	9/20/1995	10/21/1995	E	P.L. 104-37	95-624
1997	5/30/1996	6/6/1996	6/12/1996	7/10/1996	7/11/1996	7/24/1996	8/6/1996	E	P.L. 104-180	IB96015
1998	6/25/1997	7/14/1997	7/24/1997	7/15/1997	7/17/1997	7/24/1997	11/18/1997	E	P.L. 105-86	97-201
1999	6/10/1998	6/16/1998	6/24/1998	6/9/1998	6/11/1998	7/16/1998	10/21/1998	O	P.L. 105-277	98-201
2000	5/13/1999	5/24/1999	6/8/1999	6/15/1999	6/17/1999	8/4/1999	10/22/1999	E	P.L. 106-78	RL30201
2001	5/4/2000	5/16/2000	7/11/2000	5/4/2000	5/10/2000	7/20/2000	10/28/2000	E	P.L. 106-387	RL30501
2002	6/6/2001	6/27/2001	7/11/2001	Polled out ^b	7/18/2001	10/25/2001	11/28/2001	E	P.L. 107-76	RL31001
2003	6/26/2002	7/26/2002	—	7/23/2002	7/25/2002	—	2/20/2003	O	P.L. 108-7	RL31301
2004	6/17/2003	7/9/2003	7/14/2003	7/17/2003	11/6/2003	11/6/2003	1/23/2004	O	P.L. 108-199	RL31801
2005	6/14/2004	7/7/2004	7/13/2004	9/8/2004	9/14/2004	—	12/8/2004	O	P.L. 108-447	RL32301
2006	5/16/2005	6/2/2005	6/8/2005	6/21/2005	6/27/2005	9/22/2005	11/10/2005	E	P.L. 109-97	RL32904
2007	5/3/2006	5/9/2006	5/23/2006	6/20/2006	6/22/2006	—	2/15/2007	Y	P.L. 110-5	RL33412
2008	7/12/2007	7/19/2007	8/2/2007	7/17/2007	7/19/2007	—	12/26/2007	O	P.L. 110-161	RL34132
2009	6/19/2008	—	—	Polled out	7/17/2008	—	3/11/2009	O	P.L. 111-8	R40000
2010	6/11/2009	6/18/2009	7/9/2009	Polled out	7/7/2009	8/4/2009	10/21/2009	E	P.L. 111-80	R40721
2011	6/30/2010	—	—	Polled out	7/15/2010	—	4/15/2011	Y	P.L. 112-10	R41475
2012	5/24/2011	5/31/2011	6/16/2011	Polled out	9/7/2011	11/1/2011	11/18/2011	O	P.L. 112-55	R41964
2013	6/6/2012	6/19/2012	—	Polled out	4/26/2012	—	3/26/2013	O	P.L. 113-6	R43110
2014	6/5/2013	6/13/2013	—	6/18/2013	6/20/2013	—	1/17/2014	O	P.L. 113-76	R43110
2015	5/20/2014	5/29/2013	—	5/20/2014	5/22/2014	—	12/16/2014	O	P.L. 113-235	R43669
2016	6/18/2015	7/8/2015	—	7/14/2015	7/16/2015	—				R43938

Source: CRS.

- a. E=Enacted as stand-alone appropriation (9 times over 21 years); O=Omnibus appropriation (10 times); Y=Year-long continuing resolution (2 times).
- b. A procedure that permits a Senate subcommittee to transmit a bill to its full committee without a formal markup session. See CRS Report RS22952, *Proxy Voting and Polling in Senate Committee*.

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