



FEMA

## Lessons Learned Information Sharing

[LLIS.gov](http://LLIS.gov)

Sharing Information  
Enhancing Preparedness  
Strengthening Homeland Security

---

### LESSON LEARNED

---

## Special Event Planning: Including a Terrorism Annex in Stadium Emergency Operations Plans

### SUMMARY

Stadium managers should consider including a terrorism annex in their emergency management plan (EMP) that is consistent with their local jurisdiction's emergency operations plan (EOP). The annex should outline procedures for mitigating and responding to chemical, biological, radiological, nuclear, and explosive (CBRNE) attacks against stadiums and for coordinating threat information received from law enforcement entities.

### DESCRIPTION

On October 25, 2005, the Baltimore Ravens hosted a 1-day table-top exercise (TTX) sponsored by the US Department of Homeland Security, Maryland Emergency Management Agency, and Maryland Stadium Authority (MSA). The TTX was held at the M&T Bank Stadium in Baltimore, MD, and included 53 participants from the Baltimore City Health Department, Baltimore City Office of Emergency Management, Baltimore Ravens Football Club, Maryland State Police, Federal Bureau of Investigation, and Maryland Transportation Authority as well as other state and city government entities. The exercise scenario included a credible terrorist threat to the city of Baltimore as well as an explosive attack on the stadium. The TTX was designed to assess participants' emergency response capabilities. Specific TTX objectives focused on the ability of participants to initiate and implement bomb threat procedures, to utilize the National Incident Management System to respond to a stadium emergency, and to identify areas of improvement for coordination between stadium partners and government agencies.

M&T Bank Stadium is a multi-purpose football stadium located in Baltimore, Maryland. It is the home of the Baltimore Ravens of the National Football League. The stadium has a capacity of 71,008. For more information, please see the [M&T Bank Stadium Web site](#).

Prior to the TTX, the MSA and the Baltimore Ravens Football Club developed an EMP to guide stadium partners on responding to emergencies at the stadium. The plan acknowledges that the stadium is vulnerable to a variety of disaster agents and specifically addresses bomb threats, attacks, and stadium evacuation procedures. However, TTX participants noted that the EMP did not address how to share terrorist threat information among stadium partners and law enforcement entities outside the period of normal game preparations. Participants also noted that it would be helpful to incorporate additional details regarding how to respond to terrorist use of CBRNE weapons of mass destruction. These details could expand information on how the MSA and Ravens team officials would coordinate preparedness activities upon receipt of credible threat information.

Stadium managers should consider including a terrorism annex in their EMP that is consistent with their local jurisdiction's EOP. The annex should outline procedures for

mitigating and responding to CBRNE attacks against stadiums and for coordinating threat information received from law enforcement entities.

#### **CITATION**

Maryland Emergency Management Agency. *Baltimore Ravens Tabletop Exercise After-Action Report*. 01 Dec 2005.

<https://www.llis.dhs.gov/docdetails/details.do?contentID=42296>

#### **DISCLAIMER**

*Lessons Learned Information Sharing (LLIS.gov)* is the US Department of Homeland Security/Federal Emergency Management Agency's national online network of lessons learned, best practices, and innovative ideas for the emergency response and homeland security communities. The Web site and its contents are provided for informational purposes only, without warranty or guarantee of any kind, and do not represent the official positions of the US Department of Homeland Security. For more information on *LLIS.gov*, please email [feedback@llis.dhs.gov](mailto:feedback@llis.dhs.gov) or visit [www.llis.gov](http://www.llis.gov).