



U.S. Direct Investment Abroad: Trends and Current Issues

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Summary

The United States is the largest investor abroad and the largest recipient of direct investment in the world. For some Americans, the national gains attributed to investing overseas are offset by such perceived losses as displaced U.S. workers and lower wages. Some observers believe U.S. firms invest abroad to avoid U.S. labor unions or high U.S. wages, however, 70% of U.S. foreign direct investment is concentrated in high income developed countries. Even more striking is the fact that the share of investment going to developing countries has fallen in recent years. Most economists conclude that direct investment abroad does not lead to fewer jobs or lower incomes overall for Americans and that the majority of jobs lost among U.S. manufacturing firms over the past decade reflect a broad restructuring of U.S. manufacturing industries.

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Recent Investments

New spending by U.S. firms on businesses and real estate abroad, or U.S. direct investment abroad,¹ rose by 27% in nominal terms in 2011 over the amount invested in 2010, reflecting improvements in the rate of economic growth in Europe and elsewhere. Net investments rose from \$328 billion in 2010 to \$419 billion in 2011, including adjustments for changes in the value of some components, according to the Department of Commerce.² According to preliminary data, U.S. direct investment abroad in 2012 was about \$350 billion, a drop of 16% from the amount invested in 2011. A sharp drop in U.S. direct investment abroad that occurred in 2005 reflects actions by U.S. parent firms to reduce the amount of reinvested earnings going to their foreign affiliates for distribution to the U.S. parent firms in order to take advantage of one-time tax provisions in the American Jobs Creation Act of 2004 (P.L. 108-357).

According to preliminary data, U.S. direct investment abroad in 2012 was about \$350 billion, a drop of 16% from the amount invested in 2011.³ Similarly, foreign direct investment in the United States in 2012 dropped by 25% from the amount invested in 2011. U.S. direct investment abroad slowed due to reductions in reinvested earnings, intercompany debt investment, and net equity investment. Despite increases in income and earnings in 2012 compared with 2011, foreign direct investment in the United States fell by \$60 billion to \$175 billion in 2012, a drop of 25% compared with the \$234 billion invested in 2011, due to a sharp reduction in net equity investment and in intercompany debt.

Generally, relative rates of growth between U.S. and foreign economies largely determine the direction and magnitude of direct investment flows. These flows also are affected by relative rates of inflation, interest rates, and expectations about the performance of national economies, which means the flows can be quite erratic at times. The rise in U.S. direct investment abroad in 2011 compared with 2010 reflected a 10% increase in reinvested earnings, which accounted for 87% of the total amount of U.S. foreign direct investment as the foreign affiliates relied more on their own earnings than on funds borrowed from their U.S. parent companies. Investments were also supported by a nearly 30% increase in equity capital and a shift to outflows in intercompany debt also contributed to the total amount of direct investment abroad. A decline in stock market valuations around the world in 2011 decreased the overall value of U.S. direct investment abroad, measured at market value, by \$266 billion. During the same period, the market value of foreign firms operating in the United States experienced an increase of over \$816 billion in 2011. In 2011, changes in the values of stocks owned by U.S. firms abroad dropped by \$569 billion, while the value of stocks owned in the United States by foreign firms increased by about \$8 billion.⁴

¹ The United States defines direct investment abroad as the ownership or control, directly or indirectly, by one person (individual, branch, partnership, association, government, etc.) of 10% or more of the voting securities of an incorporated business enterprise or an equivalent interest in an unincorporated business enterprise. 15 CFR §806.15 (a)(1).

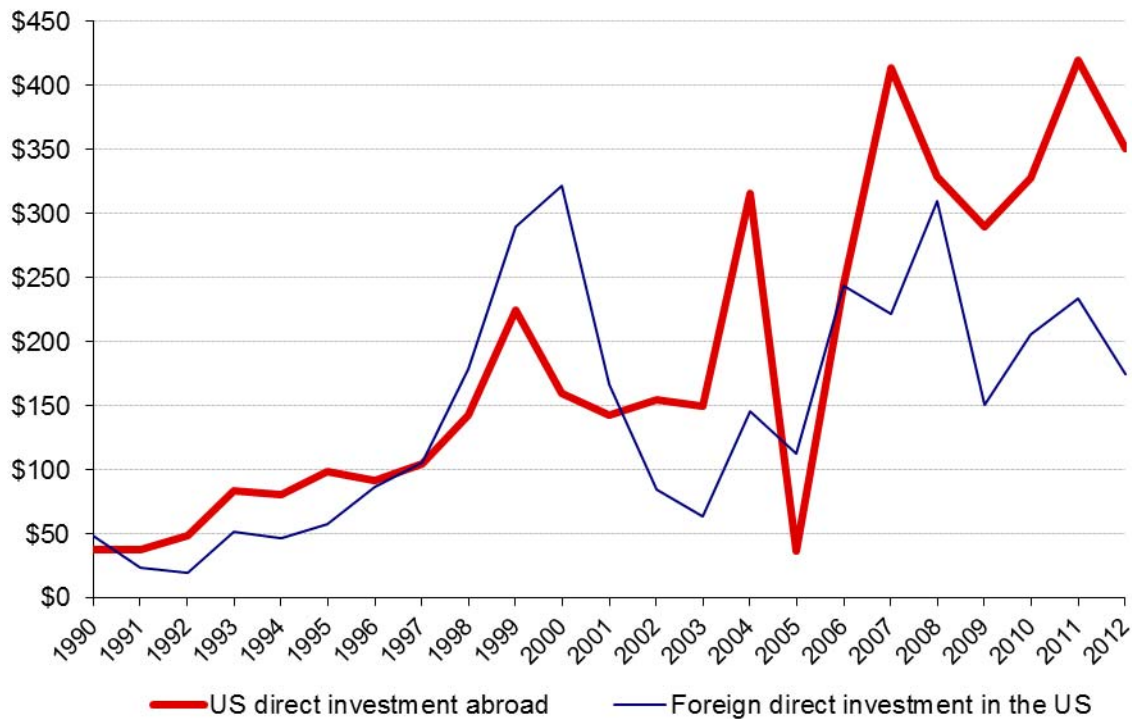
² Scott, Sarah P., U.S. International Transactions: First Quarter of 2012. *Survey of Current Business*, July 2012, p. 59. Direct investment data reported in the balance of payments differ from capital flow data reported elsewhere, because the balance of payments data have not been adjusted for current cost adjustments to earnings.

³ Scott, Sarah P., U.S. International Transactions: Fourth Quarter and Year 2012. *Survey of Current Business*, April 2013, p. 28. Direct investment data reported in the balance of payments differ from capital flow data reported elsewhere, because the balance of payments data have not been adjusted for current cost adjustments to earnings.

⁴ Nguyen, Elena L., the International Investment Position of the United States at Yearend 2011, *Survey of Current* (continued...)

Since the mid-1990s, the combination of strong growth and low inflation in the U.S. economy has attracted foreign investors, as indicated in **Figure 1**. From 2006 to 2010, U.S. direct investment abroad was about a third more than the amount foreigners invested in the U.S. economy. In 2010, both U.S. and foreign direct investment rose over the values of the previous year, but U.S. direct investment abroad was greater than the amount foreigners invested in U.S. businesses and real estate, reflecting the low rate of growth in the U.S. economy. Such investments were strong again in the first half of 2011, but are unlikely to remain as strong during the second half of the year, as the European financial and debt crisis and the slowdown in the U.S. economy are negatively affecting economic growth in Europe and elsewhere. On the whole, U.S. firms are the most prolific overseas investors: a recent study by the United Nations indicates that U.S. firms are the largest foreign direct investors in the world and own as much abroad as the British and Germans combined, the next largest foreign direct investors.

Figure 1. Foreign Direct Investment in the United States and U.S. Direct Investment Abroad, Annual Flows, 1990-2012 (in billions of dollars)



Source: U.S. Department of Commerce.

Note: The drop in U.S. direct investment abroad in 2005 reflects actions by U.S. parent firms to reduce the amount of reinvested earnings going to their foreign affiliates for distribution to the U.S. parent firms in order to take advantage of one-time tax provisions in the American Jobs Creation Act of 2004 (P.L. 108-357).

Table 1 indicates that the overseas direct investment position of U.S. firms on a historical-cost basis,⁵ or the cumulative amount at book value, reached \$4.1 trillion in 2011, the latest year for

(...continued)

Business, July 2012, p. 17.

⁵ The position, or stock, is the net book value of U.S. parent company's equity in, and outstanding loans to, their (continued...)

such investment position data.⁶ The Department of Commerce does not attempt to deflate the annual nominal amounts for direct investment with a specific price deflator. Instead, the department publishes alternative estimates based on current cost and market value to provide other measures of the value of direct investment. Slightly less than 70% of U.S. overseas investments are in developed countries: Europe alone accounts for over half of all U.S. direct investment abroad, or \$2.3 trillion. Europe has been a prime target of U.S. investment since U.S. firms first invested abroad in the 1860s. American firms began investing heavily in Europe following World War II as European countries rebuilt their economies and later when they formed an intra-European economic union.

Table I. U.S. Direct Investment Position Abroad on a Historical-Cost Basis at Year-End 2011
(in billions of dollars)

	All industries	Manufacturing	Wholesale trade	Information	Banking	Finance	Services	Holding companies	Other
All	\$4,155.6	\$588.7	\$193.8	\$127.2	\$107.9	\$777.2	\$90.1	\$1,809.1	\$273.6
Canada	319.0	73.8	20.7	8.3	5.9	54.9	6.9	89.4	36.2
Europe	2,307.7	277.4	86.7	73.4	66.8	384.6	55.2	1,181.9	152.3
Belgium	52.9	26.4	9.5	-0.4	0.8	11.3	1.2	1.1	2.9
France	89.3	25.6	6.3	1.8	7.2	14.1	4.0	15.3	14.9
Germany	106.9	31.1	8.2	3.8	0.2	16.2	6.7	32.0	8.4
Ireland	188.3	25.3	-3.1	19.5	(D)	12.5	8.8	89.5	(D)
Italy	25.3	8.2	2.2	3.0	0.3	3.0	1.4	0.9	6.2
Luxemb.	335.3	9.7	-0.1	5.8	(D)	47.6	0.1	258.3	(D)
Netherl.	595.1	37.4	21.7	7.0	(D)	44.2	5.9	457.8	(D)
Spain	58.6	14.7	3.3	0.7	2.1	3.9	0.4	30.7	2.8
Sweden	27.0	6.0	0.7	1.2	(D)	(D)	1.0	3.5	(D)
Switzer.	125.0	21.9	14.9	5.7	5.4	7.7	1.9	50.9	16.2
Turkey	5.2	2.1	1.2	0.1	(D)	(D)	0.0	(D)	0.2
UK	549.4	42.5	13.4	21.5	13.4	206.2	20.7	177.2	48.3
LAmerica	831.2	87.6	35.6	12.6	4.1	208.6	2.9	387.2	36.2
Brazil	71.1	31.8	2.9	5.7	(D)	10.5	1.3	9.0	(D)

(...continued)

affiliates abroad. A change in the position in a given year consists of three components: equity and intercompany inflows, reinvested earnings of incorporated affiliates, and valuation adjustments to account for changes in the value of financial assets. The Commerce Department also publishes data on the U.S. direct investment position valued on a current-cost and market value bases. These estimates indicate that in 2011 U.S. direct investment abroad measured at current cost increased by \$375 billion and fell by \$267 billion when measured by market value, to reach \$4.7 trillion and \$4.5 trillion, respectively.

⁶ Barefoot, Kevin B., Marilyn Ibarra-Caton, Direct Investment Positions for 2011: Country and Industry Detail, *Survey of Current Business*, July, 2012. p. 20.

	All industries	Manufacturing	Whole-sale trade	Information	Banking	Finance	Services	Holding companies	Other
Chile	34.2	3.7	0.7	0.4	(D)	3.9	0.4	(D)	(D)
Venez'	12.1	5.8	0.4	0.3	(D)	1.1	0.4	2.4	(D)
Mexico	91.4	30.4	2.4	2.2	1.1	11.3	-0.3	27.7	10.2
Bermuda	327.2	2.5	2.1	1.1	0.2	92.2	0.0	214.6	14.4
Dom. Republic	1.7	1.1	0.2	0.0	(D)	0.0	0.0	(D)	(D)
UK Car.	180.8	0.7	(D)	(D)	-2.8	69.2	0.5	88.0	(D)
Africa	56.6	3.6	1.2	0.3	2.3	7.5	1.0	6.1	1.5
Middle East	35.9	12.6	2.2	0.9	0.3	0.5	1.3	8.6	0.7
Asia	605.2	133.8	47.3	31.6	28.5	121.2	22.9	135.8	46.8
Austral.	136.2	17.3	6.2	13.1	0.3	30.2	6.2	29.1	13.2
China	54.2	26.7	4.8	3.0	3.0	2.5	1.3	4.8	5.2
HK	52.5	4.8	9.8	1.9	1.7	6.1	1.8	23.0	3.4
Japan	116.5	23.3	7.2	6.2	4.4	54.5	2.9	7.9	10.1
Korea	31.8	12.7	1.7	0.6	(D)	5.7	1.0	0.6	(D)
Singapore	116.6	21.4	8.4	2.5	0.4	13.7	0.6	65.3	3.5
Taiwan	15.8	5.5	3.5	0.2	(D)	2.2	0.4	0.0	(D)
OPEC	54.4	11.4	2.6	0.5	(D)	2.5	1.4	14.5	(D)

Source: Lowe, Jeffrey H., Direct Investment for 2009-2011: Detailed Historical-Cost Positions and Related Financial and Income Flows. *Survey of Current Business*, September 2012. p. 45.

Note: A (D) indicates that the data have been suppressed by the Department of Commerce to avoid disclosing the data of individual companies.

Typically, U.S. firms have placed the largest share of their annual investments in developed countries, primarily in Western Europe, but this tendency has increased since the mid-1990s. In the last half of the 1990s, U.S. direct investment abroad experienced a dramatic shift from developing countries to the richest developed economies: the share of U.S. direct investment going to developing countries fell from 37% in 1996 to 21% in 2000. By location, in 2010 and 2011, U.S. firms focused slightly more than half of their investments in the highly developed economies of Europe with investments in other developed economies raising the share of investments going to developed economies to about 70% of total U.S. direct investment abroad. Another 20% of U.S. direct investment abroad is sent to Latin America and 15% of investment is located in Asia. Investments in Africa account for about 1.5% of total U.S. direct investment abroad, with investments in the Middle East accounting for about 1% of the total.

Patterns in U.S. direct investment abroad generally reflect fundamental changes that occur in the U.S. economy during the same period. As investment funds in the U.S. economy shifted from extractive, processing, and manufacturing industries toward high technology services and financial industries, U.S. investment abroad mirrored these changes. As a result, U.S. direct investment abroad focused less on the extractive, processing, and basic manufacturing industries in developing countries and more on high technology, finance, and services industries located in

highly developed countries with advanced infrastructure and communications systems. The total amount of U.S. direct investment abroad, or the position, during the 2000-2011 period more than quadrupled, rising from \$920 billion to \$4.1 trillion. Annual investments in most sectors increased in 2011 over the amount invested in 2010, except for investment in the banking sector. Generally, service-oriented sectors continued to grow through 2011. Within the manufacturing sector, direct investments increased in 2011 relative to 2010 in all sectors, reflecting the nascent economic recovery from the impact of the economic recession.

U.S. Multinationals

Nations once hostile to American direct investment now compete aggressively by offering incentives to U.S. firms. A debate continues within the United States, however, over the relative merits of U.S. direct investment abroad. Some Americans believe that U.S. direct investment abroad, directly or indirectly, shifts some jobs to low wage countries. They argue that such shifts reduce employment in the United States and increase imports, thereby affecting negatively both U.S. employment and economic growth. Economists generally believe that firms invest abroad because those firms possess some special process or product knowledge or because they possess special managerial abilities which give them an advantage over other firms. On the whole, U.S. firms invest abroad to serve the foreign local market, rather than to produce goods to export back to the United States, although some firms do establish overseas operations to replace U.S. exports or production, or to gain access to raw materials, cheap labor, or other markets. In 2009, the latest year for which U.S. direct investment abroad data are available, 6.8% of affiliate sales were sold to the U.S. parent companies.⁷

U.S. multinational corporations (MNCs) rank among the largest U.S. firms. According to data collected by the Commerce Department's Bureau of Economic Analysis (BEA), when American parent companies and their foreign affiliates are compared by the size structure of employment classes, 40% of the more than 2,000 U.S. parent companies employ more than 2,499 persons. These large parent firms account for 95% of the total number of people employed by U.S. MNCs. Employment abroad is even more concentrated among the largest foreign affiliates of U.S. parent firms: the largest 2% of the affiliates account for 90% of affiliate employment.⁸

While U.S. MNCs used their economic strengths to expand abroad between the 1980s and early 2000s, the U.S.-based parent firms lost market positions at home, in large part due to corporate downsizing efforts to improve profits. In addition, U.S. multinational companies were disproportionately negatively affected in 2008 and 2009 by the global economic recession as a result of the geographic distribution of the multinational firms' activities and the industrial composition of their operations. U.S. MNC parent companies' share of all U.S. business gross domestic product (GDP)—the broadest measure of economic activity—declined from 32% to 25% from 1977 to 1989.⁹ In 2007 (the latest year for which estimates are available), U.S. parent

⁷ U.S. Direct Investment Abroad: Operations of U.S. Parent Companies and Their Foreign Affiliates, Preliminary 2009 Estimates, October 2012. Table II. F. 1.

⁸ Mataloni, Raymond J. Jr. U.S. Multinational Companies: Operations in 1998. *Survey of Current Business*, July 2000. pp. 24-45.

⁹ Mataloni, Raymond J. Jr. U.S. Multinational Companies: Operations in 2003. *Survey of Current Business*, July 2005. p. 15.

companies accounted for about 21% of total U.S. business activity. These MNC parent companies accounted for about 41% of total U.S. manufacturing activity, down from 46% in 2000.

As U.S. MNC parent companies were losing their relative market positions at home, their cumulative amount of direct investment abroad doubled. This increase did spur a shift in some economic activity among the U.S. MNCs from the U.S. parent companies to the foreign affiliates. During the period from 2000 to 2007, the foreign affiliates increased their share of the total economic activity within U.S. MNCs—the combined economic output of the U.S. parent and the foreign affiliates—from 22% to 30%.¹⁰

Employment

One of the most commonly expressed concerns about U.S. direct investment abroad is that U.S. parent companies invest abroad in order to send low-wage jobs overseas. Such effects are difficult to measure because they are small compared with much larger changes occurring within the U.S. economy. In addition, a cursory examination of the data seems to indicate that employment losses among parent firms occurred simultaneously with gains in foreign subsidiaries, thereby giving the impression that jobs are being shifted abroad. Employment among U.S. parent companies fell during the early 1980s, but increased in the 1992-2000 period, from 17.5 million to 23.9 million. From 2000 to 2003, however, employment among U.S. parent companies fell by 12% to 21.1 million, before rising after 2003 to reach 22 million in 2007. Employment fell again in 2008 to 21 million as the rate of U.S. economic growth slowed. By 2009, however, employment among U.S. parent companies rose 11% to reach 23 million. Employment among foreign affiliates also rose by 9.8% in 2009 over 2008 to reach 13 million.

After employment losses in the early 1980s, employment at both the parent firms and the foreign affiliates increased after 1992, although at different rates and in different industries. Both the U.S. parent companies and the foreign affiliates lost employment during the first part of the 2000s as the U.S. economy recovered from a period of slow growth. During such downturns, U.S. parent firms and their foreign affiliates often lose or gain employment in many of the same industries. Both the parent firms and the affiliates lost employment in the petroleum and finance sectors, although both gained employment in the services and wholesale trade sectors. Furthermore, employment gains and losses among MNCs more likely reflect fundamental shifts within the U.S. economy than any formal or informal efforts to shift employment abroad.

Some observers also contend that U.S. direct investment abroad supplants U.S. exports, thereby worsening the U.S. trade deficit and eliminating some U.S. jobs. Most analyses indicate that intra-company trade, or trade between the U.S. parent company and its foreign subsidiaries, represents a large share of U.S. trade and that foreign investment typically boosts U.S. exports more than it contributes to a rise in imports or to a loss of exports. For instance, American multinational corporations account for over 60% of U.S. exports and 40% of U.S. imports, indicating that U.S. parent firms tend to be a more important source of supply to their affiliates than the affiliates are to their parent companies.

¹⁰ *Ibid.*, p. 31.

Conclusions

American direct investment abroad has grown sharply since the mid-1990s, raising questions for many observers about the effects of such investment on the U.S. economy. These questions seem pertinent since American multinational corporations lost shares of U.S. GDP over the last decade and their domestic employment had declined until the mid-1990s. Increased economic activity abroad relative to that in the United States increased overseas affiliate employment in some industries, including manufacturing. Most of this affiliate activity, however, is geared toward supplying the local markets in which they are located. In 2009, 8% of the sales of the foreign affiliates of U.S. firms was accounted for by exports back to the United States,¹¹ although this share is nonetheless substantial.

Some observers believe U.S. direct investment abroad is harmful to U.S. workers because it shifts jobs abroad. There is no conclusive evidence in the data collected to date to indicate that current investment trends are substantially different from those of previous periods or that jobs are moving offshore at a rate that is significantly different from previous periods.¹² There are instances when firms shift activities abroad to take advantage of lower labor costs. However, it is clear from the data that the majority of U.S. direct investment abroad is in developed countries where wages, markets, industries, and consumers' tastes are similar to those in the United States. U.S. direct investment in these developed countries is oriented toward serving the markets where the affiliates are located and they tend, in the aggregate, to boost exports from the United States. In addition, foreign firms have been pouring record amounts of money into the United States to acquire existing U.S. firms, to expand existing subsidiaries, or to establish "greenfield" or new investments.

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¹¹ *U.S. Direct Investment Abroad*, Table IIF1.

¹² CRS Report RL32461, *Outsourcing and Insourcing Jobs in the U.S. Economy: Evidence Based on Foreign Investment Data*, by James K. Jackson.