



# U.S. Periods of War and Dates of Current Conflicts

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## Summary

Many wars or conflicts in U.S. history have federally designated “periods of war,” dates marking their beginning and ending. These dates are important for qualification for certain veterans’ pension or disability benefits. Confusion can occur because beginning and ending dates for “periods of war” in many nonofficial sources are often different from those given in treaties and other official sources of information, and armistice dates can be confused with termination dates. This report lists the beginning and ending dates for “periods of war” found in Title 38 of the *Code of Federal Regulations*, dealing with the Department of Veterans Affairs (VA). It also lists and differentiates other beginning dates given in declarations of war, as well as termination of hostilities dates and armistice and ending dates given in proclamations, laws, or treaties. The dates for the conflicts in Iraq and Afghanistan are included along with the official end date for Operation New Dawn on December 15, 2011. This report will be updated when events warrant. For additional information, see CRS Report RL31133, *Declarations of War and Authorizations for the Use of Military Force: Historical Background and Legal Implications*, by Jennifer K. Elsea and Richard F. Grimmett, and CRS Report R42738, *Instances of Use of United States Armed Forces Abroad, 1798-2012*, by Barbara Salazar Torreon.

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## War Dates

Congress, usually through a declaration of war, has often been the first governmental authority to designate the beginning date of a war or armed conflict. The President, or executive branch officials responsible to him, through proclamation, or Congress, through legislation, have been responsible for designating the war's termination date.<sup>1</sup> In some cases, later legislation is enacted to extend these beginning and ending dates for the purpose of broadening eligibility for veterans' benefits.<sup>2</sup> This report notes the variations in the dates cited in the *Code of Federal Regulations* (CFR) "periods of war" and those dates given in the declarations of war beginning and the proclamations, laws, or treaties terminating such conflicts. Adding to the confusion, during World War II, wars were declared and terminated with six individual combatant countries. Moreover, armistice dates are also often confused with termination dates.<sup>3</sup>

Title 38, Part 3, Section 3.2 of the *Code of Federal Regulations*, dealing with the Department of Veterans Affairs (VA), lists official beginning and termination dates for most war periods from the Indian Wars to the present to be used in determining the availability of veterans' benefits.<sup>4</sup> The material below summarizes these dates. Where applicable, a summary of the Department of Veterans Affairs official beginning and termination dates is provided followed by a citation to the lettered CFR section. For some entries, this initial summary is followed by an explanatory note or declaration, armistice, cease-fire, or termination dates cited by other official sources. Also included are dates for the current conflicts in Iraq and Afghanistan.

## Indian Wars

January 1, 1817, through December 31, 1898, inclusive. Service must have been rendered with U.S. military forces against Indian tribes or nations. *Code of Federal Regulations*, 3.2 (a).

## Spanish-American War

April 21, 1898, through July 4, 1902, inclusive. If the veteran served with the U.S. military forces engaged in hostilities in the Moro Province, the ending date is July 15, 1903. The Philippine

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<sup>1</sup> For background on the War Powers Act and use of military force abroad, see the following: CRS Report R42699, *The War Powers Resolution: After Thirty-Eight Years*, by Richard F. Grimmett, CRS Report RL33532, *War Powers Resolution: Presidential Compliance*, and CRS Report R42738, *Instances of Use of United States Armed Forces Abroad, 1798-2012*, by Barbara Salazar Torreon.

<sup>2</sup> The American Legion also follows these dates closely in determining who is eligible for membership; the Veterans of Foreign Wars has its own much more elaborate list of dates.

<sup>3</sup> *Armistice*—"In International law, a suspension or temporary cessation of hostilities by agreement between belligerent powers." *Department of Defense Dictionary of Military and Associated Terms*. Joint Publication 1-02, Department of Defense, April 12, 2001 (Washington: GPO, 2001), p. 32. See also the more detailed definition in the *Parry and Grant Encyclopaedic Dictionary of International Law* (New York: Oceana Publications, Inc., 1986), p. 30.

<sup>4</sup> Title 38 of the CFR, titled "Pensions, Bonuses and Veterans' Relief," is not to be confused with Title 38 of the *United States Code*, titled "Veterans Benefits." Laws enacted in each Congress are first collected as session laws, published in the *Statutes at Large* for each session. These laws are then codified by subject and published in the *United States Code*. The general guidance given by these laws results in the issuance of more detailed regulations to implement these laws. Such regulations are first published in the *Federal Register* and are then codified by subject in the CFR.

Insurrection and the Boxer Rebellion are included for the purposes of benefit determination under this CFR section. *Code of Federal Regulations*, 3.2 (b).

Declared by an act of Congress April 25, 1898 (30 Stat. 364, ch. 189). An armistice signed August 12, 1898. Terminated by Treaty signed at Paris, December 10, 1898 (30 Stat. 1754), ratified and proclaimed April 11, 1899.

## **Mexican Border Period**

May 9, 1916, through April 5, 1917. In the case of a veteran who during such period served in Mexico, on the borders thereof, or in the adjacent waters thereto. *Code of Federal Regulations*, 3.2 (h).

## **World War I**

April 6, 1917, through November 11, 1918, inclusive. If the veteran served with the U.S. military forces in Russia, the ending date is April 1, 1920. Service after November 11, 1918, and before July 2, 1921, is considered World War I service if the veteran served in the active military, naval, or air service after April 5, 1917, and before November 12, 1918. *Code of Federal Regulations*, 3.2 (c).

### **World War I Against Germany**

Declared by Joint Resolution of Congress of April 6, 1917 (40 Stat. 429, ch. 1). Armistice signed near Compiègne, France, November 11, 1918. Terminated July 2, 1921, by Joint Resolution of Congress (42 Stat. 105, ch. 40, 1).

### **World War I Against Austria-Hungary**

Declared by Joint Resolution of Congress, December 7, 1917 (40 Stat. 429, ch. 1). An armistice signed near Compiègne, France, November 11, 1918. Terminated July 2, 1921, by Joint Resolution of Congress (42 Stat. 106, ch. 40, 3).

## **World War II**

December 7, 1941, through December 31, 1946, inclusive. If the veteran was in service on December 31, 1946, continuous service before July 26, 1947, is considered World War II service. *Code of Federal Regulations*, 3.2 (d).

Note: During World War II, war was officially declared against six separate countries. The war with each was not over until the effective date of the Treaty of Peace. Note also the confusion

cited below over which day is the official Victory in Europe Day (V-E Day)<sup>5</sup> and Victory Over Japan Day (V-J Day).<sup>6</sup>

## World War II with Germany

Declared by Joint Resolution of Congress, December 11, 1941 (55 Stat. 796, ch. 564). German representative Colonel General Alfred Jodl signed the unconditional act of surrender to Allied representatives in a Reims, France schoolhouse on May 7, 1945. A second German surrender ceremony was held on May 8 in Berlin at the insistence of the U.S.S.R. Cessation of hostilities declared as of noon, December 31, 1946, by presidential proclamation of December 31, 1946 (Proc. no. 2714, 61 Stat. 1048). State of war with the “government of Germany” terminated October 19, 1951, by Joint Resolution of Congress of that date (65 Stat. 451, ch. 519), by Presidential Proclamation 2950, October 24, 1951. No peace treaty with Germany was signed.

## World War II with Japan

Declared by Joint Resolution of Congress, December 8, 1941 (55 Stat. 795, ch. 561). Japanese representatives publicly sign unconditional surrender document on the deck of the *U.S.S. Missouri* anchored in Tokyo Bay on September 2, 1945. President Truman proclaimed this date Victory over Japan Day or V-J Day. Cessation of hostilities declared as of 12 noon, December 31, 1946, by presidential proclamation of December 31, 1946 (Proc. no. 2714, 61 Stat. 1048). Terminated by Multilateral Treaty of Peace with Japan, signed at San Francisco, September 8, 1951 (3 UST 3329), and ratified March 20, 1952, effective April 28, 1952.

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<sup>5</sup> May 7, 1945, is listed as V-E day in commentary about signing the first German surrender document in *Historic Documents of World War II* by Walter Consuelo Langsam (Westport, CT: Greenwood Press, 1958), p. 144. However, May 8, 1945, is cited as V-E day in *The Encyclopedia of American Facts and Dates*, p. 528; as the “Official V-E Day” in Louis L. Snyder, *Louis L. Snyder’s Historical Guide to World War Two* (Westport, CT: Greenwood, 1982), p. 736; and the *World Almanac of World War II*, ed. Brigadier Peter Young (New York: Pharos Books, 1981), p. 347, states in its chronology for May 8, “The British and Americans celebrate VE Day (Victory in Europe Day). Truman, Churchill and King George VI all make special broadcasts.” Although President Truman did not officially proclaim May 7 as V-E (Victory in Europe) Day, he did proclaim Sunday, May 13, 1945, a day of prayer. To make for more confusion, his May 8, 1945, Proclamation 2651, proclaiming May 13 as a day of prayer, is titled, “Victory in Europe; Day of Prayer” (3 CFR, 1943-1948 Comp.), p. 55. In addition, his May 8 news conference in which he proclaims May 13 a day of prayer is titled, “The President’s News Conference on V-E Day”—*Public Papers of the Presidents of the United States. Harry S. Truman, 1945* (Washington: GPO, 1961), p. 43.

<sup>6</sup> In his news conference of August 14, 1945, announcing news of the Japanese government’s complete acceptance of terms of surrender, President Truman states, “Proclamation of V-J Day must wait upon the formal signing of the surrender terms by Japan.”—*Public Papers*, p. 216. The proclamation of September 2 as V-J Day was given in his September 1, 1945, “Speech to the American People after the Signing of the Terms of Unconditional Surrender by Japan.”—*Public Papers*, p. 254. However, no formal, numbered proclamation was apparently issued. Both August 14, the day of President Truman’s announcement of the Japanese surrender, and September 2, the official day proclaimed by President Truman in his speech, are cited as V-J Day in *Chase’s Calendar of Events 2002* (New York: McGraw-Hill, 2002), pp. 421 and 555. August 15 is cited as V-J Day by *The Encyclopedia of American Facts and Dates*, 9<sup>th</sup> ed., by Gordon Carruth (New York: Harper Collins, 1993), p. 530. August 15, on which the Japanese Emperor made his historic broadcast to the Japanese people telling of Japan’s surrender, is cited as V-J Day in *The World Almanac of World War II*, p. 353.

## World War II with Italy

Declared by Joint Resolution of Congress, December 11, 1941 (55 Stat. 797, ch. 565). Cessation of hostilities declared as of noon December 31, 1946, by presidential proclamation of December 31, 1946 (Proc. no. 2714, 61 Stat. 1048). Terminated by Treaty of Peace dated at Paris, February 10, 1947 (61 Stat. 1247), effective September 15, 1947.

## World War II with Bulgaria

Declared by Joint Resolution of Congress, June 5, 1942 (56 Stat. 307, ch. 323). Cessation of hostilities declared as of noon December 31, 1946, by presidential proclamation of December 31, 1946 (Proc. no. 2714, 61 Stat. 1048). Terminated by Treaty of Peace dated at Paris, February 10, 1947 (61 Stat. 1915), effective September 15, 1947.

## World War II with Hungary

Declared by Joint Resolution of Congress, June 5, 1942 (56 Stat. 307, ch. 324). Cessation of hostilities declared as of noon December 31, 1946, by presidential proclamation (Proc. no. 2714, 61 Stat. 1048). Terminated by Treaty of Peace dated at Paris, February 10, 1947 (61 Stat. 1757), effective September 15, 1947.

## World War II with Romania

Declared by Joint Resolution of Congress, June 5, 1942 (56 Stat. 307, ch. 325). Cessation of hostilities declared as of noon December 31, 1946, by presidential proclamation of December 31, 1946 (Proc. no. 2714, 61 Stat. 1048). Terminated by Treaty of Peace dated at Paris, February 10, 1947 (61 Stat. 1757), effective September 15, 1947.

## Korean Conflict

June 27, 1950, through January 31, 1955, inclusive. *Code of Federal Regulations*, 3.2 (e).

On June 25, 1950, North Korean Communist forces attacked South Korean positions south of the 38<sup>th</sup> parallel, leading to an immediate United Nations (U.N.) Security Council resolution calling for a cease-fire and withdrawal of the North Korean forces. On June 26, President Truman ordered U.S. air and sea forces in the Far East to aid South Korea. On June 27, the U.N. Security Council adopted a resolution asking U.N. members for assistance in repelling the North Korean armed attack and in restoring peace and security in the area. On June 30, the President stated that he had authorized the use of certain U.S. air and ground units wherever necessary. No declaration of war was requested of Congress and no authorization for use of force, by statute, was requested or enacted. An armistice signed at Panmunjom, Korea, on July 27, 1953, between U.N. and Communist representatives (4 UST 234; TIAS 2782). No peace treaty was ever signed.

## Vietnam Era

The period beginning on February 28, 1961, and ending on May 7, 1975, inclusive, in the case of a veteran who served in the Republic of Vietnam during that period. The period beginning on August 5, 1964, and ending on May 7, 1975, inclusive, in all other cases. *Code of Federal Regulations*, 3.2 (f).

## Tonkin Gulf Resolution

No declaration of war was requested of Congress. Instead, there was a Joint Resolution of Congress to promote the maintenance of international peace and security in Southeast Asia stated in part that the Congress “approves and supports the determination of the President, as Commander in Chief, to take all necessary measures to repel any armed attack against the forces of the United States and to prevent any further aggression.” H.J. Res. 1145, P.L. 88-408, August 10, 1964 (78 Stat. 384). The Tonkin Gulf Resolution was formally repealed on January 12, 1971, by P.L. 91-672, (84 Stat. 2055). The Agreement Ending the War and Restoring Peace in Vietnam signed in Paris, January 27, 1973 (TIAS 7674). Joint communiqué implementing the agreement and protocols of January 27, 1973, signed at Paris and entered into force, June 13, 1973.

## Conflicts in Lebanon 1982-1983 and Grenada 1983

U.S. Marines deployed on August 21, 1982, and September 29, 1982, were part of a temporary multinational force in Lebanon. S. 639, P.L. 98-43 (Lebanon Emergency Assistance Act of 1983). On October 25, 1983, U.S. troops were deployed to Grenada “to restore law and order” and to protect American lives at the request of the members of the Organization of Eastern Caribbean States. See CRS Report R42738, *Instances of Use of United States Armed Forces Abroad, 1798-2012*, by Barbara Salazar Torreon.

## Persian Gulf War

August 2, 1990, through April 6, 1991, when Iraq officially accepted cease-fire terms. Congress passed H.J. Res. 77, Authorizing the Use of Military Force Against Iraq, the same day it was introduced (January 12, 1991), and it was signed by the President on January 14, 1991 (P.L. 102-1). Operation Desert Storm and the air war phase began at 3 a.m. January 17, 1991 (January 16, 7 p.m. Eastern Standard Time). Allied ground assault began at 4 a.m. February 24 (February 23, 8 p.m. EST). Cease-fire declared at 8:01 a.m. February 28, 1991 (12:01 a.m. EST).<sup>7</sup> Cease-fire terms negotiated at Safwan, Iraq, March 1, 1991.<sup>8</sup> Iraq officially accepted cease-fire terms, April

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<sup>7</sup> *Cease fire*—“A command given to any unit or individual firing any weapon to stop engaging the target.” *Department of Defense Dictionary*, p. 65.

<sup>8</sup> This agreement is actually a transcript of the discussion held at Safwan Airfield, Iraq, between Coalition participants, U.S. Gen. M. Norman Schwarzkopf and Lt. Gen. Khalid of the Joint Arab Forces, and Iraqi participants, Lt. Gen. Sultan Kasim Ahmad, Chief of Staff of the Ministry of Defense, and Lt. Gen. Sala Abud Mahmud, III Corps Commander.



6, 1991.<sup>9</sup> Cease-fire took effect April 11, 1991. Currently, the *Code of Federal Regulations*, 3.2 (i) does not list an official end date.

## Current Conflicts in Afghanistan and Iraq

Shortly after the terrorist attacks in the United States on September 11, 2001, President George W. Bush called on Afghanistan's leaders to hand over Osama bin Laden and other al Qaeda leaders and close their terrorist training camps. He also demanded the return of all detained foreign nationals and the opening of terrorist training sites to inspection.<sup>10</sup> These demands were rejected.

### Operation Enduring Freedom (OEF)

Operations began with U.S. military forces deployed on October 7, 2001, and are ongoing in Afghanistan and in other nations. On March 27, 2009, President Barack Obama announced a new strategy in Afghanistan and Pakistan and ordered the deployment of 17,000 troops that had been previously requested by General David McKiernan.<sup>11</sup> In President Obama's "Address to the Nation on the Way Forward in Afghanistan and Pakistan" at West Point on December 1, 2009, he stated that "it is in our vital national interest to send an additional 30,000 U.S. troops to Afghanistan. After 18 months, our troops will begin to come home. These are the resources that we need to seize the initiative, while building the Afghan capacity that can allow for a responsible transition of our forces out of Afghanistan."<sup>12</sup>

On June 22, 2011, President Obama again addressed the American people about the way forward in Afghanistan: "We will begin the drawdown of U.S. troops from a position of strength. We have exceeded our expectations on our core goal of defeating al-Qaeda killing 20 of its top 30 leaders, including Osama bin Laden. We have broken the Taliban's momentum, and trained over 100,000 Afghan National Security Forces."<sup>13</sup> As a result, U.S. forces began the withdrawal of 10,000 troops from Afghanistan.

According to Pentagon Press Secretary George Little on November 26, 2012, Defense Secretary Leon E. Panetta has yet to forward a recommendation to the White House on how many U.S. troops should remain in Afghanistan after 2014. He stated: "It's entirely premature to speculate on troop numbers in Afghanistan between now and the end of 2014 or beyond. In September [2012], we completed the full withdrawal of the 33,000 surge troops, and we will soon begin considering

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<sup>9</sup> Acceptance is in the form of a letter to the U.N. Security Council accepting the terms of U.N. Resolution 687 (U.N. document S22485, April 11, 1991).

<sup>10</sup> President George W. Bush, *Address Before A Joint Session of Congress on the United States Response to the Terrorist Attacks of September 11*, September 24, 2001.

<sup>11</sup> The White House, Office of the Press Secretary, "Remarks by the President on a New Strategy for Afghanistan and Pakistan," press release, March 27, 2009, at [http://www.whitehouse.gov/the\\_press\\_office/Remarks-by-the-President-on-a-New-Strategy-for-Afghanistan-and-Pakistan](http://www.whitehouse.gov/the_press_office/Remarks-by-the-President-on-a-New-Strategy-for-Afghanistan-and-Pakistan).

<sup>12</sup> The White House, Office of the Press Secretary, "Remarks by the President in Address to the Nation on the Way Forward in Afghanistan and Pakistan," press release, December 1, 2009, at <http://www.whitehouse.gov/the-press-office/remarks-president-address-nation-way-forward-afghanistan-and-pakistan>.

<sup>13</sup> . The White House, Office of the Press Secretary, "Remarks by the President on the Way Forward in Afghanistan," press release, June 22, 2011, at <http://www.whitehouse.gov/the-press-office/2011/06/22/remarks-president-way-forward-afghanistan>.

how we move forward on further troop level adjustments which will include planning for our post-2014 military and civilian presence in Afghanistan.”<sup>14</sup>

## Operation Iraqi Freedom (OIF)

On March 17, 2003, in an address to the nation, President Bush gave Iraqi President Saddam Hussein and his sons a 48-hour ultimatum to leave Iraq.<sup>15</sup> On March 19, 2003, President Bush announced to the nation that the early stages of military operations against Iraq had begun.<sup>16</sup> In a May 1, 2003, address to the nation, President Bush declared that “major military combat actions in Iraq have ended.”<sup>17</sup>

A ceremony at Camp Victory in Baghdad on January 1, 2010, marked the end of the Multinational Forces - Iraq (MNF-I) and the beginning of United States Forces - Iraq (USF-I), which merged five major command groups into one single headquarters command.<sup>18</sup> As General David Petraeus, U.S. Central Command (CENTCOM) noted “this ceremony marks another significant transition here in Iraq. It represents another important milestone in the continued drawdown of American Forces.”<sup>19</sup> Troops from 30 countries served in MNF-I since 2003.

On August 31, 2010, President Obama announced that the American combat mission in Iraq had ended. A transitional force of U.S. troops remained in Iraq with a different mission: advising and assisting Iraq’s Security Forces, supporting Iraqi troops in targeted counterterrorism missions, and protecting U.S. civilians.<sup>20</sup>

## Operation New Dawn (OND)

Effective September 1, 2010, the military operations in Iraq acquired a new official designation: “Operation New Dawn.” A short ceremony marked the transfer in which Army General Ray Odierno passed command of USF-I to Army General Lloyd J. Austin.

On December 15, 2011, U.S. Armed Forces in Baghdad marked the official end of the war in Iraq. The chairman of the Joint Chiefs of Staff and other top U.S. military leaders observed the official end of U.S. Forces Iraq’s mission after nearly nine years of conflict that claimed the lives of nearly 4,500 U.S. troops.<sup>21</sup> On the military side of Baghdad International Airport, Army General Martin E. Dempsey, Defense Secretary Leon E. Panetta, Army General Lloyd J. Austin III,

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<sup>14</sup> U.S. Department of Defense News, “Post-2014 Afghanistan Troop Levels Remain Undecided,” November 26, 2012, at <http://www.defense.gov/news/newsarticle.aspx?id=118624>.

<sup>15</sup> *Weekly Compilation of Presidential Documents*, March 24, 2003, vol. 39, no. 12, pp. 338-341.

<sup>16</sup> *Ibid.*, pp. 342-343.

<sup>17</sup> *Ibid.*, May 5, 2003, vol. 39, no. 18, pp. 516-518.

<sup>18</sup> U.S. Army Website, “New Command Marks Milestone in Iraq,” January 2, 2010, at <http://www.army.mil/-news/2010/01/02/32437-new-command-marks-milestone-in-iraq/?ref=news-middleeast-title5>.

<sup>19</sup> *Ibid.*

<sup>20</sup> The White House, Office of the Press Secretary, “Remarks by the President in Address to the Nation on the End of Combat Operations in Iraq,” press release, August 31, 2010, at <http://www.whitehouse.gov/the-press-office/2010/08/31/remarks-president-address-nation-end-combat-operations-iraq>.

<sup>21</sup> U.S. Department of Defense News, “Dempsey: Iraq Campaign Was worth the Cost,” December 15, 2011, at <http://www.defense.gov/news/newsarticle.aspx?id=66488>.

commanding general of U.S. Forces Iraq, and U.S. Ambassador to Iraq James F. Jeffrey addressed U.S. and Iraqi officials and more than 150 troops and media from around the world.<sup>22</sup>

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<sup>22</sup> Ibid.