INTRODUCTION

The Soviet Union has developed a doctrine of "maskirovka" which calls for the use of camouflage, concealment and deception (CC&D) in defense-related programs and in the conduct of military operations. They define maskirovka as a set of measures to deceive, or mislead, the enemy with respect to Soviet national security capabilities, actions, and intentions. These measures include concealment, simulation, diversionary actions and disinformation. (TS)

Integral to development and deployment of strategic and tactical weapons systems, is establishment and execution of a plan for maskirovka. A Soviet Directorate for strategic maskirovka has been established and its directives are carried out by numerous elements of the Soviet government. Additionally, the Soviets have established a program to counter western signal and imagery intelligence collection. The Soviets may be attempting to deceive the West regarding the intent and purpose of basic policies, e.g., arms control. (TS)

Several recent discoveries reveal that the Soviet maskirovka program has enjoyed previously unsuspected success and that it is apparently entering a new and improved phase. Many of these discoveries resulted only after concentrated and intensive examination of intelligence accumulated over many years. (TS)

DECISION

Although a number of constructive actions have been undertaken by the intelligence community in this area, I have decided that a more aggressive and focused U.S. program is essential to better understand and counter Soviet CC&D activities. Therefore, immediate actions shall be taken to identify, train,
equip and assign adequate resources devoted specifically to detecting, analyzing and, where appropriate, countering Soviet CC&D. It is essential that procedures be established for ensuring that intelligence analysis is focused on the gamut of Soviet CC&D efforts; for ensuring that this analysis is integrated with other intelligence product; and for developing appropriate countermeasures. (TS)

IMPLEMENTATION

To implement the above decision, the Director of Central Intelligence, in cooperation with other Departments and Agencies as appropriate, will:

The above actions shall be completed and a report submitted to me not later than February 1, 1984. The report shall include, as well, an overall assessment of the purpose and effectiveness of Soviet CC&D and of compromises of information about our intelligence collection systems, along with recommendations for actions to counter Soviet efforts. A progress report will be submitted by December 1, 1983. (TS)