

CRS Report for Congress

Iraq: United Nations and Humanitarian Aid Organizations

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Thomas Coipuram, Jr.
Information Research Specialist
Knowledge Services Group



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Iraq: United Nations and Humanitarian Aid Organizations

Summary

Operation Iraqi Freedom (OIF) overthrew Saddam Hussein's regime in 2003 and a permanent (four-year) Iraqi government is now running the day-to-day operations of the country. However, coalition forces continue to combat insurgents and are currently attempting to stabilize the security situation in Iraq.

Elections were held in Iraq for a transitional National Assembly on January 30, 2005, and a permanent constitution was adopted on October 15, 2005. On December 15, 2005, elections were held for a permanent (four-year) national assembly, and Prime Minister Nouri al-Maliki was named and won approval of a 39-member cabinet on May 20, 2006.

This report provides an annotated list of U.N. agencies, key U.S. government agencies, and a sample list of major international and U.S.-based aid organizations that are providing humanitarian assistance to Iraq. Internet links to the U.N. agencies and humanitarian aid organizations are also provided. For detailed discussion on humanitarian and reconstruction assistance in Iraq, see CRS Report RL31833, *Iraq: Recent Developments in Reconstruction Assistance*, by Curt Tarnoff; CRS Report, CRS Report RL31339, *Iraq: Post-Saddam Governance and Security*, by Ken Katzman; CRS Report RS21968, *Iraq: Elections, Constitution, and Government*, by Ken Katzman; and CRS Report RL32105, *Post-War Iraq: Foreign Contributions to Training, Peacekeeping, and Reconstruction*, by Jeremy M. Sharp and Christopher M. Blanchard. This report will be updated as events warrant.

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Iraq: United Nations and Humanitarian Aid Organizations

Introduction

Operation Iraqi Freedom (OIF)¹ overthrew Saddam Hussein's regime in 2003 and a permanent (4 year) Iraqi government is now running the day-to-day operations of the country. On January 30, 2005, elections were held in Iraq for a transitional National Assembly and a permanent constitution was adopted on October 15, 2005. On December 15, 2005, elections were held for a permanent (4 year) national assembly, and on May 20, 2006, Prime Minister designate Nouri al-Maliki was named and won approval of a 39-member cabinet.² However, mounting U.S. casualties, the insurgency, and the increase of sectarian violence, which some believe has led to an all-out civil war, have become major challenges for the Bush Administration.³ Also, the current refugee crisis and internally displaced persons (IDPs) in Iraq have become another major challenge for the Iraqi government and its neighboring countries. It is estimated that there may be 2 million Iraqi refugees who have fled to Jordan, Syria, and other neighboring states, and approximately 2 million Iraqis who have been displaced within Iraq itself.⁴

This report provides an annotated list of U.N. agencies, international organizations, nongovernmental organizations (NGOs), key U.S. government agencies, and a sample list of major international and U.S.-based aid organizations that are providing humanitarian assistance to Iraq.

U.N. Agencies in Iraq

Following is a list of U.N. agencies currently providing humanitarian assistance to Iraq. Internet addresses of the U.N. agencies as well as links to their websites on Iraq (if available) are provided.

¹ Operation Iraqi Freedom began on March 19, 2003 to overthrow Saddam Hussein's regime. The regime fell on April 9, 2003.

² See CRS Report RS21968, *Iraq: Elections, Government, and Constitution*, by Kenneth Katzman.

³ See CRS Report RL31339, *Iraq: U.S. Regime Change Efforts and Post-Saddam Governance*, by Kenneth Katzman.

⁴ See CRS Report RL33936, *Iraqi Refugees and Internally Displaced Persons: A Deepening Humanitarian Crisis?*, by Rhoda Margesson, Andorra Bruno, and Jeremy M. Sharp.

The U.N. Office for Project Services (UNOPS)

[<http://www.unops.org/>]

The UNOPS established in 1995 provides world wide management services by providing tools and operational-know-how to get developmental projects up and running.

The U.N. Assistance Mission for Iraq (UNAMI)

[<http://www.uniraq.org/>]

The UNAMI was mandated by the U.N. Security Council Resolution 1500⁵ on August 14, 2003, as a mission to oversee the U.N. Oil for Food program handover on November 21, 2003. Currently, this mission will help direct the United Nations' future role and the various humanitarian and reconstruction programs in Iraq, and this site is a Web portal for U.N. agencies and NGOs working in Iraq.

U.N. Office for the Coordination of Humanitarian Affairs (UNOCHA)

[<http://ochaonline.un.org/>]

The OCHA works with governments, nongovernmental organizations (NGOs), U.N. agencies and individuals, and helps them mobilize and coordinate their efforts in responding to disasters, emergencies or a humanitarian crisis around the world.

U.N. High Commissioner for Refugees (UNHCR)

[<http://www.unhcr.org/cgi-bin/texis/vtx/home>]

The agency's primary purpose is to safeguard the rights and well-being of refugees, and coordinates efforts to protect refugees and resolve refugee problems worldwide. For information specifically on Iraq, click on the "Search *Refworld*" link below the search box and then select *Iraq* from the "Country Index" box.

U.N. Development Programme (UNDP) in Iraq

[<http://www.iq.undp.org/>]

UNDP [<http://www.undp.org/>] is the United Nations' global development network, helping countries build solutions to the challenges of democratic governance, poverty reduction, crisis prevention and recovery, energy and environment, information and communications technology, and HIV/AIDS. The United Nations Development Programme has been present in Iraq since 1976.

World Food Programme (WFP) Country Involvement — Iraq

[http://www.wfp.org/country_brief/indexcountry.asp?country=368]

The WFP [<http://www.wfp.org/>] was set up in 1963 and is the U.N. agency that combats global hunger and supports economic and social development in countries of need.

World Health Organization (WHO) Iraq Country Page

[<http://www.who.int/country/irq/en/>]

WHO [<http://www.who.int/en/>] is the United Nations' specialized agency for health.

⁵ For full text, see [http://www.un.org/Docs/sc/unsc_resolutions03.html].

UNICEF Programs in South and Central Iraq

[<http://www.unicef.org/emerg/iraq/index.html>]

UNICEF (United Nations Children's Fund) [<http://www.unicef.org/>] is an advocate for the protection of children's rights and is tasked to help children living in poverty, reduce childhood death and illness in developing countries, and protect children in the midst of war and natural disasters.

U.N. E-MINE Electronic Mine Information Network — Iraq Update

[<http://www.mineaction.org/country.asp?c=14>]

Following the invasion in 2003, a National Mine Action Authority (NMAA) was established in Baghdad, with Regional Mine Action Centers (RMAC) in Erbil in the north and in Basra in the south. *Landmine Monitor* reports, *Mine Action* projects and related documents concerning Iraq are available at this site.

U.N. Environment Programme (UNEP)

[<http://www.unep.org/>]

The UNEP works to promote the future of the earth's environment. Its activities cover a wide range of environmental issues, including the promotion of environmental science and information and dealing with environmental disasters and emergencies. The UNEP in 1993 issued a report on the environmental effects of oil spills as a result of the 1991 Iraq-Kuwait conflict.⁶

The following two U.N. resources and two independent organizations provide background information and major documents pertaining to Iraq, and current news and information concerning the U.N.'s and the humanitarian community's role in Iraq:

ReliefWeb Iraq

[<http://www.reliefweb.int/rw/dbc.nsf/doc104?OpenForm&rc=3&cc=irq>]

This ReliefWeb Iraq page contains the latest major documents and background information on humanitarian issues pertaining to Iraq.

ReliefWeb [<http://www.reliefweb.int/rw/dbc.nsf/doc100?openForm>] is a project of the United Nations' Office for the Coordination of Humanitarian Affairs (OCHA) and serves the information needs of the humanitarian community.

U.N. News Centre: Iraq

[<http://www.un.org/apps/news/infocusRel.asp?infocusID=50&Body=Iraq&Body1=>]

The Iraq page provides current news stories and information on the United Nations' role and work in Iraq.

The *U.N. News Centre* [<http://www.un.org/News/>] is a U.N. news service that provides the latest daily news covering the United Nations, as well as links to other U.N. news resources.

⁶ U.N. Environment Programme, *Updated Scientific Report on the Environmental Effects of the Conflict between Iraq and Kuwait*, March 8, 1993, United Nations document UNEP/GC.17/Inf.9. This document summarizes the United Nations' findings on the environmental impacts of the oil fires and oil spills during the 1991 Gulf War.

NGO Coordination Committee in Iraq (NCCI)

[<http://www.ncciraq.org/>]

The NCCI is an independent initiative launched by a group of 14 NGOs in Baghdad in April 2003 with the aim to promote information sharing and coordination among NGOs and to enhance the effectiveness of humanitarian action in Iraq at a national level. The NCCI is currently comprised of a network of about 80 International NGOs and 200 Iraqi NGOs.

Center for Excellence in Disaster Management and Humanitarian Assistance (COE-DMHA)

[<http://www.coe-dmha.org/HARIraq.cfm>]

The COE-DMHA, called COE for short, issues the *Iraq Humanitarian Assistance Report* every week, which provides an overview of the current humanitarian situation in Iraq as well as in-country humanitarian assistance information by region and by neighboring countries' humanitarian activities and preparations.

The COE [<http://www.coe-dmha.org/>] is a small U.S. Department of Defense organization whose focus is to improve civil-military coordination internationally, particularly for humanitarian assistance, disaster management, and peacekeeping.

Key U.S. Government Agencies

Following is a list of key U.S. government agencies that are currently involved in providing humanitarian assistance to Iraq. Internet addresses of these agencies as well as links to their websites on Iraq (if available) are provided.

U.S. Embassy in Iraq

[<http://iraq.usembassy.gov/>]

This website provides current information for the new sovereign Iraq, which includes "Key Embassy Links" and other useful information concerning Iraq.

Bureau of Population, Refugees, and Migration (PRM)

[<http://www.state.gov/g/prm/>]

The PRM of the Department of State coordinates U.S. international population policy and promotes its goals through bilateral and multilateral cooperation. It works closely with the U.S. Agency for International Development, which administers U.S. international population programs. PRM also administers and monitors U.S. contributions to international and nongovernmental organizations to assist and protect refugees abroad.

Office of International Information Programs (IIP)

[<http://usinfo.state.gov/>]

The IIP, part of the Department of State, is the principal international communications service for the State Department.

See "Iraq Update" for latest news, including the Administration's plans on humanitarian assistance and fact sheets concerning Iraq.

[http://usinfo.state.gov/mena/middle_east_north_africa/iraq.html]

Agency for International Development (USAID)

Assistance for Iraq

[<http://www.usaid.gov/iraq/>]

USAID is an independent federal government agency responsible for providing economic and humanitarian assistance around the globe. Information is provided on all USAID assistance programs by country and region.

Following are offices within USAID that also provide some type of specialized humanitarian assistance:

Office of Foreign Disaster Assistance (OFDA)

Iraq: Humanitarian Aid and Reconstruction Assistance Updates

[<http://www.usaid.gov/iraq/updates/index.html>]

The OFDA focuses on disaster prevention, preparedness, and delivery of disaster relief.

Office of Food for Peace (FFP)

[http://www.usaid.gov/our_work/humanitarian_assistance/ffp/]

The FFP makes commodity donations to NGOs to address the needs of food security through five-year development projects and through emergency food assistance.

Office of Transition Initiatives (OTI)

[http://www.usaid.gov/our_work/cross-cutting_programs/transition_initiatives/]

The OTI helps local partners advance peace and democracy in major conflict-prone countries, and works closely with local, national, international, and nongovernmental partners to carry out short-term, high-impact projects that increase momentum for peace, reconciliation, and reconstruction, including encouraging measures to bring the military under civilian democratic control.

Department of Agriculture

[<http://www.usda.gov/>]

United States Department of Agriculture Foreign Agricultural Service (FAS) page, *Rebuilding Agriculture and Food Security in Iraq*.

[<http://www.fas.usda.gov/icd/iraq/iraq.asp>]

See Country Pages — Iraq.

[<http://www.fas.usda.gov/hotpages/default.asp?lstCode=IZ&submit=Submit+Query>]

Office of Foreign Assets Control (OFAC)

[<http://www.ustreas.gov/offices/enforcement/ofac/index.html>]

The OFAC of the U.S. Department of the Treasury administers and enforces economic and trade sanctions based on U.S. foreign policy and national security goals against targeted foreign countries, terrorists, international narcotics traffickers, and those engaged in activities related to the proliferation of weapons of mass destruction. The OFAC also issues licenses for American NGOs planning to provide humanitarian assistance independently to the Iraqi people.

See OFAC's Sanctions Program and Country Summaries — Iraq Sanctions:
[<http://treas.gov/offices/enforcement/ofac/programs/iraq/iraq.shtml>]

Office of Humanitarian Assistance and Mine Action (HA/MA)

[<http://www.dsca.osd.mil/programs/HA/HA.htm>]

The HA/MA is part of the Defense Security Cooperation Agency (DSCA). It provides supervision and oversight of the Department of Defense (DOD) humanitarian mine action and humanitarian assistance programs for the Director, DSCA. The DOD programs include the Humanitarian Mine Action program (HMA), the Humanitarian Assistance (HA) program, the Humanitarian and Civic Assistance (HCA) program, and the Foreign Disaster Relief Assistance and Emergency Response (FDR/ER) program.

Selected Major International and Nongovernmental Organizations — Iraq

Following is a list of major international aid organizations that may possibly provide humanitarian assistance to Iraq. Internet addresses of the humanitarian aid organizations as well as links to their websites on Iraq (if available) are provided.

Human Rights Watch (HRW)

[<http://www.hrw.org/>]

HRW is an NGO dedicated to protecting the human rights of people around the world.

Current information on Iraq: [<http://hrw.org/doc/?t=mideast&c=iraq>]

HRW Publications on Iraq: [http://hrw.org/doc/?t=mideast_pub&c=iraq]

Background on War in Iraq: [<http://www.hrw.org/campaigns/iraq/>]

HRW World Report 2006 — Iraq and Iraqi Kurdistan:
[<http://hrw.org/english/docs/2006/01/18/iraq12215.htm>]

International Committee of the Red Cross (ICRC)

[<http://www.icrc.org/>]

The ICRC, established in 1863, is impartial, neutral, and independent international organization whose exclusively humanitarian mission is to protect the lives and dignity of victims of war and internal violence and to provide them with assistance.

ICRC in Iraq: [<http://www.icrc.org/Web/eng/siteeng0.nsf/iwpList74/F8EB853A6796F202C1256B6600601EDD>]

International Federation of Red Cross and Red Crescent Societies (IFRC)

[<http://www.ifrc.org/>]

The IFRC is the world's largest humanitarian organization, and its mission is to improve the lives of vulnerable people by mobilizing the power of humanity.

IFRC in Iraq: [<http://www.ifrc.org/where/country/cn6.asp?countryid=87>]

International Organization for Migration (IOM)

[<http://www.iom.int/jahia/jsp/index.jsp>]

The IOM is the leading inter-governmental organization in the field of migration and works closely with governmental, intergovernmental, and non-governmental

partners. The IOM was established in 1951 and it currently has 120 member states and offices in over 100 countries.

IOM in Iraq: [<http://www.iom.int/jahia/Jahia/pid/423>]

Iraqi Red Crescent Society (IRCS)

[http://www.ifrc.org/cgi/pdf_profile.pl?iqprofile.pdf]

The IRCS, founded in 1932, has an approved mission statement, which reflects the Fundamental Principles of the Movement and has been distributed to all branches. The society works closely with the ministries of health, education, foreign affairs, communication, and industry.

Oxfam International

[<http://www.oxfam.org/eng/index.htm>]

Oxfam International is a confederation of 12 organizations working together in more than 100 countries to find lasting solutions to poverty, suffering, and injustice.

Oxfam Briefing Paper: *Iraq: Humanitarian-Military Relations*, March 2003,

[http://www.oxfam.org/en/files/pp030312_iraq_hummil_relations.pdf?searchterm=iraq]

Refugees International

[<http://www.refintl.org/>]

Refugees International provides humanitarian assistance and protection for displaced people around the world and works to end the conditions that create displacement.

Refugees International: Iraq Refugee Crisis

[<http://www.refintl.org/content/country/detail/2939/>]

Selected U.S.-Based Humanitarian Aid Organizations — Iraq

Following is a selected list of U.S.-based aid organizations that may possibly provide humanitarian assistance to Iraq. Internet addresses of the aid organizations as well as links to their Web pages on Iraq (if available) are provided.

InterAction

[<http://www.interaction.org/>]

InterAction, formed in 1984, is the largest coalition of U.S.-based international nongovernmental aid organizations (NGOs) with more than 165 members who work in developing countries, including Iraq.

American Friends Service Committee (AFSC): Iraq Resources

[<http://www.afsc.org/iraq/guide/default.shtm>]

The AFSC [<http://www.afsc.org/>] is a Quaker organization that includes people of various faiths who are committed to social justice, peace, and humanitarian service.

Church World Service (CWS): Statement on Iraq
[<http://www.churchworldservice.org/news/Iraq/index.html>]

CWS [<http://www.churchworldservice.org/>] is the relief, development, and refugee assistance ministry of 36 Protestant, Orthodox, and Anglican denominations in the United States. CWS works worldwide to meet human needs and foster self-reliance.

Physicians for Human Rights (PHR): Research and Investigations — Iraq (historical reports prior to the Iraq war)
[http://www.physiciansforhumanrights.org/library/phr-library-search.html?document_type=&subject=&country=iraq]

PHR [<http://www.phrusa.org/>] promotes health by protecting human rights. Using medical and scientific methods, PHR investigates and exposes violations of human rights worldwide and works to stop them.

U.S. Committee for Refugees (USCR): *Iraq: World Refugee Survey 2006 Country Report*

[http://www.refugees.org/countryreports.aspx?__VIEWSTATE=dDwxMTA1OT A4MTYwOztsPENvdW50cnlERDpHb0JldHRvbjs%2BPrImhOOqDI29eBMz8b04PTi8xjW2&cid=1590&subm=19&ssm=29&map=&_ctl0%3ASearchInput=+KEYWORD+SEARCH&CountryDD%3ALocationList=]

USCR [<http://www.refugees.org/>] defends the rights and calls for adequate protection and assistance of all uprooted people, including refugees and asylum seekers.

World Resources Institute (WRI): Environmental profiles for Iraq and other Middle Eastern countries
[http://pubs.wri.org/pubs_content_text.cfm?ContentID=2865]

WRI [<http://www.wri.org/>] is an environmental think tank that provides information, ideas, and solutions to global environmental problems and finds practical ways to protect the earth and improve people's lives.

World Vision International: Country profile on Iraq, development issues, and news archives
[http://www.wvi.org/wvi/country_profile/profiles/iraq.htm]

World Vision [<http://www.wvi.org/wvi/home.htm>] is an international Christian aid and development organization that promotes the well-being of all people, especially children, in countries around the world.