

Homeland Security and Homeland Defense: Definitions, Roles, Seams, and Gaps

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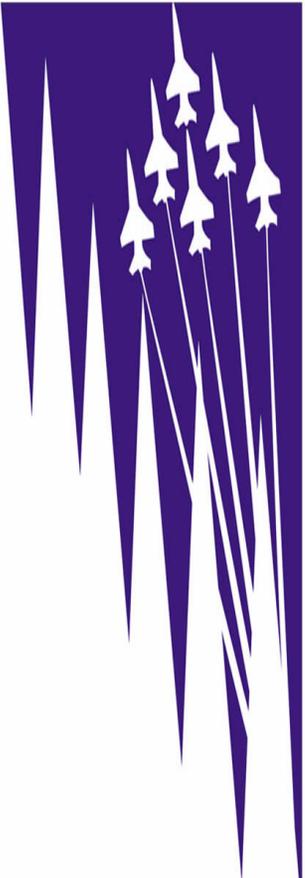
- ◆ **Caveats: Not official policy/position**
 - ◆ USAF/DOD/USG, or SAIC
 - ◆ Work in progress
- ◆ **Premise: Definitions Matter**
 - ◆ Reflect worldview, perceptual realities
 - ◆ Shape structures, roles, and relationships
 - ◆ Real implications for decisions and actions
- ◆ **Particularly acute in newly focused policy arena of HLS/HLD**

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HLS/HLD: Definitions, Roles, Seams, and Gaps

- ◆ **Conceptual and Structural Foundations**
 - ◆ National Defense and National Security
 - ◆ Civil Defense and Emergency Management
- ◆ **Homeland Security & Defense after 9/11**
 - ◆ Definitional Divisions
 - ◆ Structural Consequences
 - ◆ Expected Implications for Performance
- ◆ **Implications in Practice**
 - ◆ Hurricane Katrina Response
- ◆ **Findings and Recommendations**
 - ◆ Concepts and Definitions
 - ◆ Structures and Roles

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HLS/HLD: Conceptual and Structural Foundations

- ◆ **National Defense and National Security**
 - ◆ Constitutional duality “offense” and “defense”
 - ◆ Translated into national defense and security
 - ◆ Structural duality in militias and active forces
- ◆ **Civil Defense and Emergency Management**
 - ◆ Civilianized, layered, pushed to states
 - ◆ Combined into broadened emergency management
 - ◆ Federal coordination structure and role
- ◆ **Legacies to HLS and HLD**
 - ◆ Conceptual fragmentation: dualities and more
 - ◆ Structural layering, stovepiping
 - ◆ No streamlined, coherent concept or structure leading into 9/11

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HLS/HLD After 9/11: Concepts and Structures

- ◆ **Homeland Security post Cold War**
 - ◆ Changing international landscape, new threats for the U.S.
- ◆ **'97 QDR/National Defense Panel (NDP)**
 - ◆ Homeland Defense on military agenda
- ◆ **Primary Homeland Defense challenge**
 - ◆ Terrorism, cyber attack, WMD
 - ◆ National Guard-expanded mission focus
- ◆ **Hart/Rudman Commission--NHSA**
 - ◆ Role of Military
- ◆ **After 9/11 Homeland Security**
 - ◆ Terrorism

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HLS/HLD After 9/11: Concepts and Structures

- ◆ 2001 Quadrennial Defense Review
- ◆ 2002 Establishment of DHS
 - ◆ Homeland Security Act-DHS roles, National Strategy for HLS
- ◆ 2004 National Response Plan
- ◆ 2005 DoD Strategy for HLD and Civil Support
 - ◆ HLS defined in terms of terrorism threats
 - ◆ HLD military missions subset to HLS
- ◆ Classic “seams” and “gaps” situation
 - ◆ Federal government taking state roles
 - ◆ States redefining emergency response

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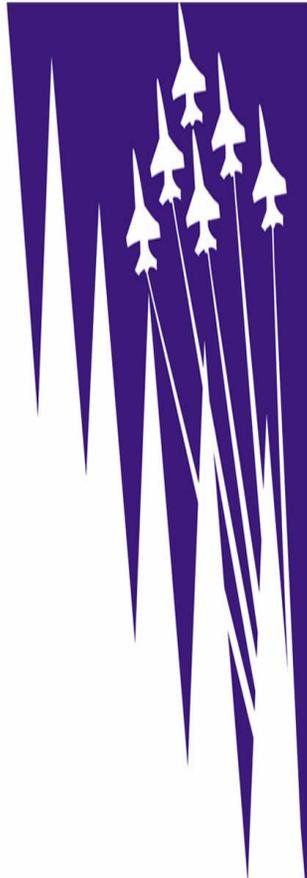
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HLS/HLD: Definitions, Roles, Seams, and Gaps

◆ Hurricane Katrina

- ◆ Failures: Communication to Command and Control
- ◆ Response and Recovery Setbacks
- ◆ Evacuation Plans--Mandatory?
- ◆ Search and Rescue Operations
- ◆ Emergency Response Resources
- ◆ Lessons Learned



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