

NTIA Report 98-357

# **Land Mobile Radio Channel Usage Measurements at the 1996 Summer Olympic Games**

**Frank H. Sanders  
Gregory R. Hand  
Vincent S. Lawrence**



**U.S. DEPARTMENT OF COMMERCE  
William M. Daley, Secretary**

Larry Irving, Assistant Secretary  
for Communications and Information

February 1998

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## PREFACE

Successful completion of the land mobile radio channel usage measurements at the 1996 Summer Olympic Games in Atlanta, Georgia was partly due to efforts by individuals and organizations not associated with the National Telecommunications and Information Administration (NTIA). We wish to thank the following contributors: the Cobb County-Marietta Water Authority, who permitted us to use one of their water tank sites as a measurement location for the Institute for Telecommunication Sciences (ITS) radio spectrum measurement system (RSMS); the management of the Atlanta Financial Center building, who permitted us to use their rooftop as another measurement location; E. Lyons of the Army Information Directorate, who authorized us to install a measurement system at Fort McPherson, Georgia, and who assisted in installation of our equipment there; T. Sahara of the Atlanta Committee for the Olympic Games, who assisted in obtaining the Atlanta Financial Center location for our use; the Denver Museum of Natural History, which allowed us to use their rooftop for preliminary tests of the suitcase measurement systems; the Colorado Lutheran Home in Arvada, Colorado, which allowed us to use their property for preliminary tests of the RSMS; J. Malone of Total R.F. Marketing, Inc., who permitted us to use telephone lines at the Atlanta Financial Center; and D. Miller of the Powder Springs, Georgia, Federal Communications Commission office for providing valuable information on measurement locations in the Atlanta area (including the Atlanta Financial Center and Cobb County water tank sites), and names of contact persons at advantageous measurement locations. Mr. D. Miller also provided us with useful background information on spectrum activities in the Atlanta area.

Certain commercial equipment and software are identified in this report to adequately describe the measurements. In no case does such identification imply recommendation or endorsement by the National Telecommunications and Information Administration, nor does it imply that the equipment or software identified are necessarily the best available for the application.

## EXECUTIVE SUMMARY

The 138-940 MHz radio spectrum is a critical resource for land mobile radio communications; aside from specialized applications between 30 MHz and 50 MHz, essentially all mobile radio communications (including, but not limited to, most public safety voice communications) occur in this so-called very high frequency to ultrahigh frequency (VHF/UHF) spectrum. As the number of users of these frequencies has increased, and as wideband communication technologies have been developed, increasing demands are placed upon the information carrying capacity of this portion of the spectrum. Spectrum managers and planners have been particularly concerned in recent years with the question of how much reserve spectrum is necessary to permit the efficient functioning of public safety agencies when natural or man-made emergencies occur.

To address this question, NTIA performed automated measurements of land mobile channel usage during the 1996 Summer Olympic Games in Atlanta, Georgia. The Games were believed to potentially require the same magnitude of reserve land mobile radio spectrum capacity as would be required to meet public safety emergency needs. The measurements were performed before, during, and after the Games, and included all mobile radio bands between 138 MHz and 940 MHz. The resulting channel usage statistics were analyzed to determine relative channel usage levels as a function of time of day, day of the week, overall average channel usage levels, and average channel usage for separate periods before, during, and after the Games. Comparison of the measured channel usage levels during these periods allows an estimation of the increase that may occur in land mobile radio bands during public emergencies.

As presented in the body of this report, the measurement results indicate that overall usage patterns in some land mobile radio bands were as much as two hundred to three hundred percent higher immediately before and during the Games than they were after the Games had ended. The most pronounced increase occurred in the 138-144 MHz band, which was used extensively for crowd control and public safety tactical communications during the Games. It is inferred that natural or man-made public emergencies could likewise be expected to double or possibly triple the communication capacity that would be required for public safety purposes in land mobile radio bands relative to non-emergency capacity required of such bands.

Not all land mobile radio bands exhibited this increase in channel usage during the Games; some bands showed little or no increase, and one band actually showed a decrease in channel usage, apparently due to a migration of regular users away from the downtown area during the Games. However, bands that showed little or no increase were those with spectrum held in reserve for communication systems that had been installed for the Games and that were only to be used in the event of a major disaster. Those systems were not activated during or after the Centennial Park bombing. Other frequencies were used; but, significant amounts of reserve spectrum capacity, probably similar to that required for the 138-144 MHz band, had to be available for those systems during the Games.

In summary, the results of the 1996 Summer Olympic Games channel usage measurements indicate that, in the event of natural or man-made public emergencies, a land mobile radio spectrum capacity capable of accommodating two to three times ordinary channel usage levels may be required to meet emergency needs.

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# LAND MOBILE RADIO CHANNEL USAGE MEASUREMENTS AT THE 1996 SUMMER OLYMPIC GAMES

Frank H. Sanders, Gregory R. Hand, Vincent S. Lawrence<sup>1</sup>

The National Telecommunications and Information Administration (NTIA) is responsible for managing the Federal Government's use of the radio spectrum. In discharging this responsibility, NTIA uses the ITS radio spectrum measurement system and portable measurement systems to collect data for spectrum utilization assessments. This report details an NTIA project to measure and analyze land mobile radio channel usage statistics in the metropolitan area of Atlanta, Georgia, before, during, and after the 1996 Summer Olympic Games.

Key words: channel usage; compact radio spectrum measurement system (CRSMS); land mobile radio (LMR); land mobile radio band usage; land mobile radio channel usage; radio spectrum measurement system (RSMS); spectrum survey.

## 1. INTRODUCTION

### 1.1 Background

The National Telecommunications and Information Administration (NTIA) is responsible for managing the Federal Government's use of the radio spectrum. Part of this responsibility is to establish policies concerning spectrum assignment, allocation, and use; and to provide the various departments and agencies with guidance to ensure that their conduct of telecommunications activities is consistent with these policies [1, part 8.3]. In discharging this responsibility, NTIA (1) assesses spectrum utilization, (2) identifies existing and/or potential compatibility problems among the telecommunication systems that belong to various departments and agencies, (3) provides recommendations for resolving any compatibility conflicts that may exist in the use of the frequency spectrum, and (4) recommends changes to promote spectrum efficiency and improve spectrum management procedures.

Since 1973, NTIA has been collecting data on Federal use of the radio frequency spectrum in support of the NTIA spectrum analysis program. The ITS radio spectrum measurement system (RSMS) and compact radio spectrum measurement systems (CRSMS's) are used by NTIA to provide technical support for (1) spectrum resource assessments (SRAs), (2) U.S. participation in the International Telecommunication Union (ITU) conferences and ITU Radiocommunication Sector (ITU-R) activities, (3) analysis of electromagnetic compatibility (EMC) conflicts, (4) interference resolution, and (5) systems review activity related to new Federal Government systems.

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<sup>1</sup>The authors are with the Institute for Telecommunication Sciences, National Telecommunications and Information Administration, U.S. Department of Commerce, Boulder, CO 80303-3328.

## 1.2 Authority

The RSMS is under the administrative control of the Director of the Institute for Telecommunication Sciences (ITS). The Deputy Associate Administrator of the Office of Spectrum Management (OSM) is responsible for meeting the spectrum management requirements of NTIA, as transmitted to him by the Associate Administrator of OSM. RSMS measurement activities are authorized by the Deputy Associate Administrator of OSM in consultation with the Director of ITS. Federal agencies with spectrum management needs can request support from the RSMS through the Deputy Associate Administrator of OSM.

## 1.3 Purpose

Under Departmental Organizational Order 25-7, issued October 5, 1992 and amended December 3, 1993, the Office of Spectrum Management is responsible for identifying and conducting measurements necessary to provide NTIA and the various departments and agencies with information to ensure effective and efficient use of the spectrum. As part of this NTIA measurement program, land mobile radio (LMR) channel usage statistical measurements are conducted using RSMS and CRSMS units. The LMR channel usage data presented in this report do not include identification of specific emitters. The measured channel usage data are provided for the spectrum management community to:

- ▶ enable a better understanding of how LMR systems use the allocated spectrum;
- ▶ provide timely information on variations in frequency-band usage, e.g., identify LMR bands becoming heavily used;
- ▶ support the NTIA system review process by providing information on the availability of spectrum for new LMR systems and technologies; and
- ▶ assess the feasibility of promoting alternative types of LMR services or systems that might result in more effective and efficient use of the spectrum.

## 1.4 Interpretation of Measured LMR Channel Usage Statistics

As part of the above stated purpose, the Atlanta, Georgia, measurement data were collected to determine the relative impact that a spectrum-use crisis event would have on channel usage statistics in the 138-940 MHz mobile radio bands. Specifically, the measurements were performed to determine the differences in channel usage, on a band-by-band basis, in the time periods before, during, and after the 1996 Summer Olympic Games. The channel usage statistics presented in this report show the percentage of time that individual channels were used in each measured band at each measurement location during those periods. (For statistical data collected at each location, a measured channel was defined as used if the received power level exceeded minimum threshold at any time the channel was being measured.) We stress that these statistics are *relative*, not absolute. That is, the statistics can be used to compare usage in a band during

one time period against usage in the same band during another time period or at another location; but, the statistics do *not* indicate the absolute percentage of time that transmissions in each measured band channel show usage for the entire Atlanta, Georgia, area. Also, because of varying technologies and patterns of use in different bands, usage statistics cannot necessarily be compared between different bands, even during identical time periods.

The channel usage measurements contained in this report cannot be used solely to assess the feasibility of using alternate LMR services or systems in a band. Extrapolation of data in this report to general channel usage statistics for alternative spectrum uses require consideration of additional factors. These include spectrum management procedures, types of missions performed, and new spectrum requirements in the development and procurement stages of LMR systems. Also, measurement locations and measurement system parameters should be considered.

The location(s) and dates chosen for LMR channel surveys will affect measured channel usage. For example, measurements made in a city during a period of emergency conditions (as was the case for measurements in this report) are expected to show different results than measurements made during nonemergency periods. These 1996 Summer Olympic Games measurements in Atlanta, Georgia, should help determine the extent to which patterns of use may change during such emergency periods.

Choice of measurement sites within an area can also affect measured channel usage. An area such as Seattle-Tacoma, Washington (rough terrain, heavy forestation, and widely dispersed transmitters), may require multiple measurement sites to adequately characterize usage. This was the case during the Atlanta survey, and was the reason for selecting three measurement sites for the 1996 Summer Olympic Games data collection effort.

Spectrum management procedures such as band allotments for functions and missions affect spectrum utilization. For example, channels used for taxi dispatch might show heavier usage than channels allocated for law enforcement or public safety. Special events such as natural disasters, Olympic Games, and Presidential inaugurations create unique spectrum requirements of LMR band architectures. Regardless of measured usage levels, dedicated telecommunication routing for critical functions, such as safety-of-life, remain a spectrum requirement.

LMR channel usage measurements provide data on percentages of time that signal levels have exceeded amplitude thresholds at various measurement locations, on a channel-by-channel basis. When usage measurements in a band are compared to other measurements made in the same band, at the same location, but at different times, the relative amount of LMR band crowding that is occurring as a function of time can be assessed. When channel usage statistics for a band are compared between multiple measurement locations, a picture of typical channel loading levels within a band in a metropolitan area may emerge. Specifically, examination of channel usage levels in a given band at multiple metropolitan locations over a period of weeks will indicate the extent to which channels in that band may be expected to be available at any given time and location in the area. That information, in turn, may indicate the feasibility of using alternative spectrum technologies that may be more spectrally efficient in terms of channel usage than current assignment schemes. Such information cannot be obtained from band-allocation or channel-assignment databases, nor solely from an analysis of LMR band management procedures.

## 2. OVERVIEW OF LAND MOBILE RADIO CHANNEL USAGE SURVEYS

### 2.1 Introduction

Procedures for conducting an LMR channel usage survey using the RSMS/CRSMS are outlined in this section. Site selection factors, significant measurement system parameters, and hardware and software configurations developed for the surveys are described. Measurement system response to LMR signals is described in Appendix A. Detailed information on the system hardware (including the vehicle, instrumentation, antennas, and receiver front-end), and other measurement capabilities are provided in Appendix B.

### 2.2 Survey Site Selection

A successful LMR channel usage survey requires careful selection of a measurement site. High LMR signal intercept probability and minimal logistic problems are the first considerations when locating a survey site.

The primary LMR intercept factors considered are:

- ▶ line-of-sight coverage area, maximized to increase the probability of weak signal reception such as transmissions from mobile units;
- ▶ nearby transmitters, avoided to prevent intermodulation or saturation problems that can arise even though preselection and/or filtering is used by the survey measurement system; and
- ▶ impulsive noise sources, such as automobile ignition systems and electrical machinery that can add to the received signals of interest and give misleading results.

It is crucial that the measurement site not be colocated with any transmitter operating in an LMR band or an adjacent band at a sufficiently high received power level to cause overload in the RSMS/CRSMS front-end. The overload threshold for the RSMS/CRSMS is -25 dBm in the measurement circuitry. To provide a margin of system overload protection, the software overload threshold is set 5-dB lower, at -30 dBm. If, during any single measurement in an LMR band, any signal within the measurement band exceeds this threshold, then that particular measurement for that band must be excluded from the final data; in effect, overload contaminates all data taken during a single scan, and all data in such a scan must be discarded. Since a scan may represent 10 or 15 min of data collection, frequent overload can cause a very adverse impact on the survey results for a given band and measurement location.

To avoid substantial amounts of data loss due to overload problems, a preliminary survey is performed at all prospective measurement locations to determine whether overload signals frequently occur in any of the LMR bands to be measured at each location. If frequently



occurring overload signals are discovered, then the prospective measurement site cannot be used for a spectrum survey.

The primary logistic factors to consider at each site are availability of (1) commercial power; (2) commercial telephone for relatively inexpensive reliable communications, compared to cellular telephone that could possibly contaminate the measurements when transmitting; and (3) adequate physical security for personnel, electronic hardware, and vehicles.

### **2.3 Land Mobile Radio Channel Usage Measurements**

LMR channel usage surveys are normally conducted for 1-2 weeks at one or more locations in a metropolitan area using the RSMS/CRSMS in an automatic mode. The measurement system is preprogrammed to continuously run software algorithms tailored to determine the percentage of time that communication signals exceed preset thresholds in each measured LMR channel. Emissions from land-mobile, marine-mobile and air-mobile communication radios are the targets of RSMS/CRSMS channel usage surveys. Appendix A discusses factors related to probability of intercept and addresses matters of measurement time vs. statistical significance of data.

Each LMR band is measured with a hardware configuration and measurement algorithm specifically selected to accurately determine the percentage of measurement time that LMR channels are occupied. The measurement system parameters that are configured for each LMR band include: band channelization architecture, measurement antennas, signal-conditioning path and tuning speed in the RSMS/CRSMS, measurement bandwidth, measurement repetition rate, and signal-processing thresholds. The RSMS/CRSMS measurement software automatically switches the measurement system to the proper configuration for each LMR band. The measurements are repeated in LMR bands according to specifications established by consideration of signal intercept probability, signal variability, LMR band significance, and expenditure of measurement system time for each band measurement.

For LMR channel usage surveys, NTIA/ITS measurements are conducted normally in bands between 138 MHz and 940 MHz. LMR bands outside this range, such as 30-50 MHz, are sometimes measured at selected sites. Mobile radio bands measured during the 1996 Summer Olympic Games in Atlanta were: 138-144 MHz, 148-162 MHz, 162-174 MHz, 225-400 MHz, 406-420 MHz, 450-470 MHz, 806-821 MHz, 821-824 MHz, 851-866 MHz, 866-869 MHz, 896-901 MHz, and 935-940 MHz.

The RSMS/CRSMS data acquisition (DA) measurement control software provides automated instructions to configure the measurement system, execute measurement routines, record measured data, and maintain a real-time log of the measurements. The measurement system configuration parameters used by the software are called "band events" and the automated band event execution procedures are called "band event schedules." Unattended operation of the measurement system for extended periods of time is made possible through this use of computer control. LMR channel usage survey band events and band event schedules are described in the following sections.

### 2.3.1 Survey Band Events

The mobile radio spectrum measured by the RSMS/CRSMS is divided into selected frequency ranges (survey bands) that are measured according to a computer-stored list of measurement parameters and instrument settings called a band event. Each band event combines a measurement algorithm with an antenna, a particular signal input port, front-end configuration, receiver settings, spectrum analyzer mode, and data-recording options.

LMR channel usage survey band event parameters are shown in Table 1. Each row in the table, beginning with an event number, shows the measurement parameters for a specific receiver configuration in the RSMS/CRSMS. (Band event number 1 is reserved for special uses in the system software, and hence does not appear in Table 1.) Instructions to execute the event can come from an operator or from a computer-loaded band event schedule as explained in Section 2.3.2. The DA measurement system software sends the command parameters for an event to the system hardware and initiates measurements. Table 1 is subdivided into four parts: (1) "Measurement Events" identifies the event number and mobile radio frequency band to be measured, (2) "DA Receiver Parameters" shows input values for receiver configuration sub-routines, (3) "DA Spectrum Analyzer Parameters" lists configuration command values sent to the spectrum analyzer, and (4) "Antenna" identifies the type and gain of the antenna selected for the event. Appendix C describes DA software configuration routines and the associated table parameters found in (2) and (3) above. The measurement algorithm for LMR channel usage measurements, "Swept/m3/apd," is described in detail in Section A.3.1 of Appendix A.

### 2.3.2 Band Event Schedules

Using RSMS/CRSMS measurement control software, any band event can be executed by an operator at any time. For LMR channel usage surveys, each band event corresponds to a selected LMR survey band. DA software includes an automated band event execution mode whereby the band events may be programmed (scheduled) to execute in any sequence for any amount of time (within hardware limits on continuous operation of the measurement system).

The band event schedule for an LMR usage survey must balance the need to measure each LMR band as frequently as possible with the need to spend enough time within each band to obtain an adequate statistical sampling of channel usage activity. Table 2 shows the band event schedule for LMR channel usage measurements in Atlanta, Georgia. The table includes: (1) schedule number<sup>2</sup>; (2) band event number (specifies which band event to run in the schedule); (3) priority number (value assigned to the band-event data, with number 1 being the highest priority); (4) event time (approximate measurement time in minutes needed to run the event); and (5) accumulative time (approximate time in hours that the schedule has run). This schedule repeats approximately every eight hours.

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<sup>2</sup>Schedule numbers are assigned sequentially from 1 to 64. The system software supports only 64 band events in a single schedule; however, the schedule may be programmed to restart automatically and there is no limit on how many times the schedule executes during a survey.

Table 1. Band Event Parameters for Channel Usage Surveys

Measurement Events		DA Receiver Parameters*					DA Spectrum Analyzer Parameters*					Antenna**	
Event Number	Freq. Band (MHz)	Algorithm	Start (MHz)	End (MHz)	Scans (# of)	Sweeps (# of)	IFBW (kHz)	Detector Type	VBW (kHz)	RL (dBm)	Swp/stp (sec)	Type	Gain (dBi)
2	138-144	sw/m3/apd	138.0	150.5	3	90	15	sample	1	-30	2.0	omni	-4.0
3	148-162	sw/m3/apd	148.0	163.0	3	90	15	sample	1	-30	2.0	omni	-3.2
4	162-174	sw/m3/apd	162.0	174.5	3	90	15	sample	1	-30	2.0	omni	-2.1
5	225-400	sw/m3/apd	225.0	400.0	35	40	15	sample	1	-30	2.0	omni	1.5
6	406-420	sw/m3/apd	406.0	422.667	4	90	15	sample	1	-30	2.0	omni	2.8
7	450-470	sw/m3/apd	450.0	470.833	5	90	15	sample	1	-30	2.0	omni	2.3
8***	470-512	sw/m3/apd	470.0	520.0	5	90	15	sample	1	-30	2.0	omni	2.0
9	806-821	sw/m3/apd	806.0	821.0	3	90	15	sample	1	-30	2.0	omni	1.8
10	821-824	sw/m3/apd	821.0063	825.1729	1	90	15	sample	1	-30	2.0	omni	1.7
11	851-866	sw/m3/apd	851.0	866.0	3	90	15	sample	1	-30	2.0	omni	1.4
12	866-869	sw/m3/apd	866.0063	870.1729	1	90	15	sample	1	-30	2.0	omni	1.3
13	896-901	sw/m3/apd	896.0063	904.3396	2	90	15	sample	1	-30	2.0	omni	1.0
14	935-940	sw/m3/apd	935.0063	943.3396	2	90	15	sample	1	-30	2.0	omni	0.9

\* Table parameters are defined in Appendix C.2.1 and C.3.1 respectively. For channel usage measurements, the IF bandwidth parameter (IFBW) is set to 30 kHz but a special 15-kHz channel filter is inserted into the spectrum analyzer IF path by ITS personnel, resulting in an effective IFBW of 15 kHz. Spectrum analyzer attenuation is set to 0 (default), display to 10 dB/div, and the analyzer measures 1001 points/scan.

\*\* For the Atlanta channel usage survey, all band events were measured with a 0.02-1.0 GHz omnidirectional discone antenna (Antenna Research Associates (ARA) model 210/C, passive option), mounted vertically and providing slant polarization.

\*\*\* For the Atlanta survey, the 470-512 MHz band was not measured. This band is only measured for channel usage statistics in metropolitan areas where 470-512 MHz is used for mobile radio. In Atlanta, this band is used for television broadcasting.

Table 2. Band Event Schedule for RSMS/CRSMS LMR Channel Usage Measurements

Schedule Number	Band Event Number	Priority Number	Event Time (minutes)	Accumulative Time (hours)
1	2	1	12	0.20
2	3	1	12	0.40
3	4	1	12	0.60
4	6	1	16	0.87
5	7	1	20	1.20
6	9	2	12	1.40
7	10	1	4	1.47
8	11	2	12	1.67
9	12	1	4	1.73
10	13	2	8	1.87
11	14	2	4	1.93
12	2	1	12	2.13
13	3	1	12	2.33
14	4	1	12	2.53
15	5	3	60	3.53
16	6	1	16	3.80
17	7	1	20	4.13
18	10	1	4	4.20
19	12	1	4	4.27
20	2	1	12	4.47
21	3	1	12	4.67
22	4	1	12	4.87
23	6	1	16	5.13
24	7	1	20	5.47
25	9	2	12	5.67
26	10	1	4	5.73
27	11	2	12	5.93
28	12	1	4	6.00
29	13	2	8	6.13
30	14	2	4	6.20
31	2	1	12	6.40
32	3	1	12	6.60
33	4	1	12	6.80
34	6	1	16	7.07
35	7	1	20	7.40
36	10	1	4	7.47
37	12	1	4	7.53

Band event priority is an important consideration when scheduling band events; i.e., some frequency bands in a spectrum survey are of more interest to spectrum managers than others. Band event priorities are based primarily upon the dynamics of channel usage in the band, and the length of time required to make a complete band measurement. For example, the 225-400 MHz band does not have high priority because of the current lack of allocation issues and the length of time (1 hr) required to measure the band. Most of the LMR bands are assigned priority-level 1 due to current interest in spectrum allocation issues.

The entire LMR channel usage band event schedule requires 8 hrs to execute. Within that cycle time, priority-1 events run 4 times (once every 2 hrs), priority-2 events run twice (once every 4 hrs), and priority-3 events run just once. Running every band event an integral number of times every 8 hrs facilitates time-of-day analysis. During an 8-hr period, about 2.7 s are spent measuring a single priority-1 channel.

### **3. 1996 SUMMER OLYMPICS CHANNEL USAGE SURVEY**

#### **3.1 Introduction**

This section (1) describes the measurement sites selected for the LMR channel usage survey in Atlanta, Georgia, (2) briefly describes the data processing used to characterize the LMR channel usage statistics for frequencies within a range of 138-MHz to 940-MHz, (3) presents the measured data, and (4) provides a band-by-band evaluation of measured usage before, during, and after the 1996 Summer Olympic Games.

#### **3.2 Measurement Site Descriptions**

Three sites were selected for LMR channel usage measurements in the Atlanta, Georgia, area. The RSMS was deployed at one site, and a CRSMS was deployed at each of the other two sites. All three sites were selected to satisfy the criteria presented in Section 2.2.

One site was on the roof of the Atlanta Financial Center (AFC), 3343 Peachtree Road, in the Buckhead district of Atlanta. The building was about 10 km (6 mi) north of downtown Atlanta. A CRSMS was deployed on the building rooftop, at coordinates  $84.3677^{\circ}$  W,  $33.8464^{\circ}$  N. Base altitude was 304 m MSL, and the rooftop was 60 m AGL. Part of the building shielded the CRSMS antenna from the north, but otherwise the view from the rooftop, shown in Figure 1, was unobstructed. An RF cable (about 30-m long) connected the antenna on the roof to the CRSMS; located inside a utility room on the top floor of the AFC, as shown in Figure 2. This site was designated "Buckhead" and is so addressed for the remainder of this report.

Another CRSMS deployment was located at Fort McPherson (Building 205), about 6 km (4 mi) southwest of downtown Atlanta. The site coordinates were  $84.4293^{\circ}$  W,  $33.7064^{\circ}$  N. Base altitude was 317 m MSL, and the antenna height (on the roof of the building) was 5 m AGL. An RF cable (about 20-m long) connected the antenna to the CRSMS located inside the building. This site was designated "Fort McPherson."



Figure 1. Downtown Atlanta skyline viewed from the rooftop at the Buckhead measurement site.

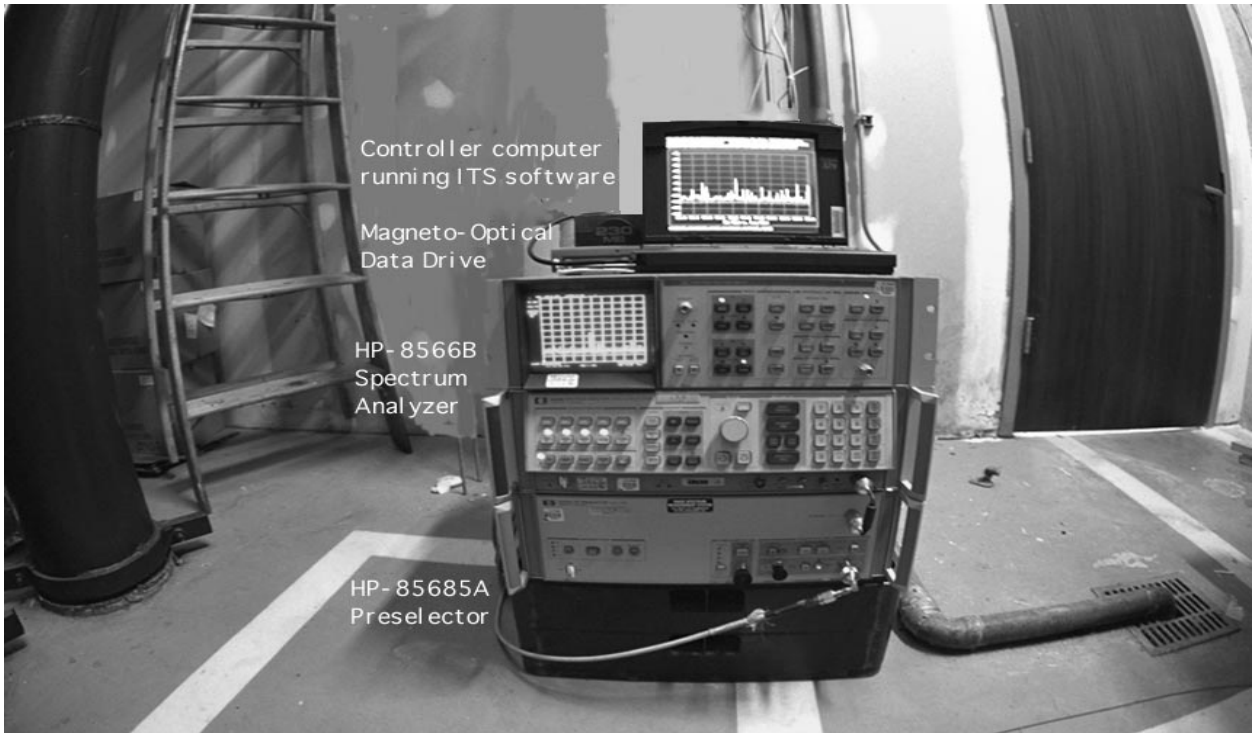


Figure 2. ITS compact radio spectrum measurement system operating in an equipment utility room below the rooftop at the Buckhead measurement site.

The RSMS was parked near a Cobb County-Marietta water tank at the intersection of Factory Shoals Road and Six Flags Drive, not far from the Six Flags amusement park. Located about 16 km (10 mi) west of downtown Atlanta, the site coordinates were 84.5754° W, 33.7783° N. Base altitude was 342 m MSL, and the antenna height was 8 m AGL. The water tank at the site partially blocked the RSMS antenna coverage northeast of the site; coverage of the downtown area was clear. This site was designated "Six Flags."

All three sites were well removed from fixed RF transmitters and man-made noise sources such as heavy vehicular traffic. Figure 3 shows the locations of the RSMS and CRSMS deployments in the Atlanta area. Figures 4, 5, and 6, show areas that were line-of-sight (white) or terrain obstructed (shaded with plus (+) symbols) from the RSMS/CRSMS antennas. Based on a terrain database<sup>3</sup>, any clear straight-line path between the RSMS/CRSMS antennas and a point 2 m above ground (typical mobile antenna height) was considered to be a line-of-sight path.

The Atlanta metropolitan area is located among low, rolling hills that are heavily vegetated; the tree line is typically 10-20 m (30-60 ft) high. The terrain rises slightly to the north, northwest, and the west. Urban development in the area is extensive. A downtown area near the main stadiums used for the 1996 Summer Olympic Games contains many skyscrapers that serve as base stations for broadcast transmitters and mobile communication systems. Stone Mountain, a granite outcrop to the east of Atlanta, also provides a base for many broadcast and mobile radio systems. All three measurement locations provided line-of-sight signal reception of the Stone Mountain summit and skyscraper rooftop transmitters.

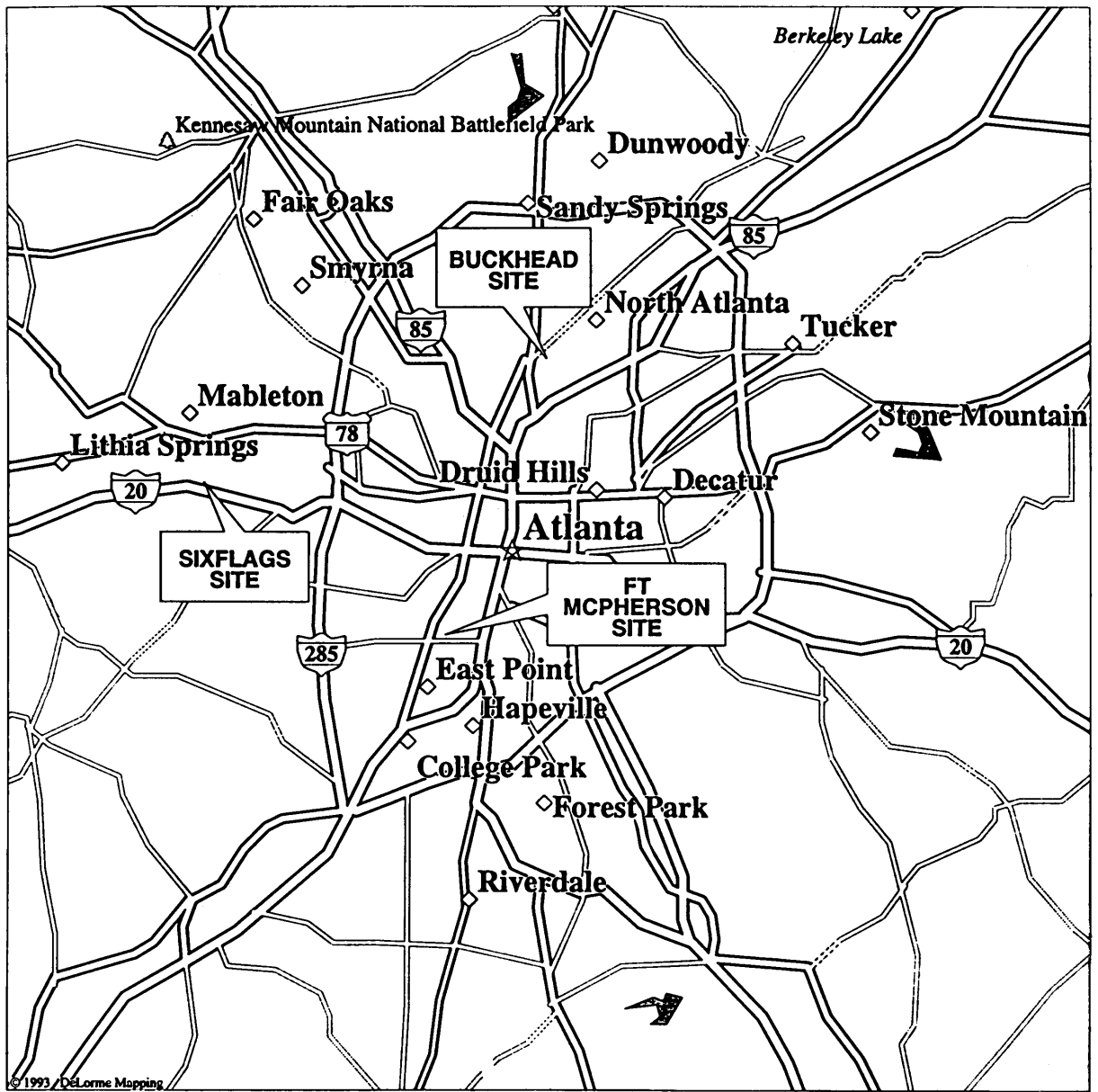
High tree lines, as exist in Atlanta, can substantially attenuate weak signals, such as transmissions from mobile LMR units, due to their lower antenna heights. However, this propagation signal loss was not a serious concern for these measurements because it would be relatively constant at each measurement site and would not alter measured channel usage as a function of time (before, during, and after the 1996 Summer Olympic Games; see Section 1.4, above).

Of the three sites, Buckhead provided the greatest overall line-of-sight reception area; it provided especially good coverage of the north, central, and east-central Atlanta metropolitan area. Buckhead coverage included Dobbins Air Force Base, which was the center of much logistical and emergency-response command-and-control activity during the Olympics. The Buckhead site was also closest to downtown Atlanta and Stone Mountain. As such, absolute usage levels measured at Buckhead were expected to be the highest of the three sites. This expectation is generally supported by examination of the measurement results.

The Six Flags site had the second largest line-of-sight coverage, and still included the downtown buildings and Stone Mountain. This site provided good coverage of the west and southwest parts of the Atlanta area, and some coverage of Dobbins Air Force Base. This site was expected to produce the second highest absolute usage levels, and generally, that was the case.

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<sup>3</sup>Time-shared propagation analysis computer programs, terrain databases, and technical assistance with problems involving sighting, design, and analysis of all types of radio telecommunications systems are available through ITS Telecommunications Analysis Services.



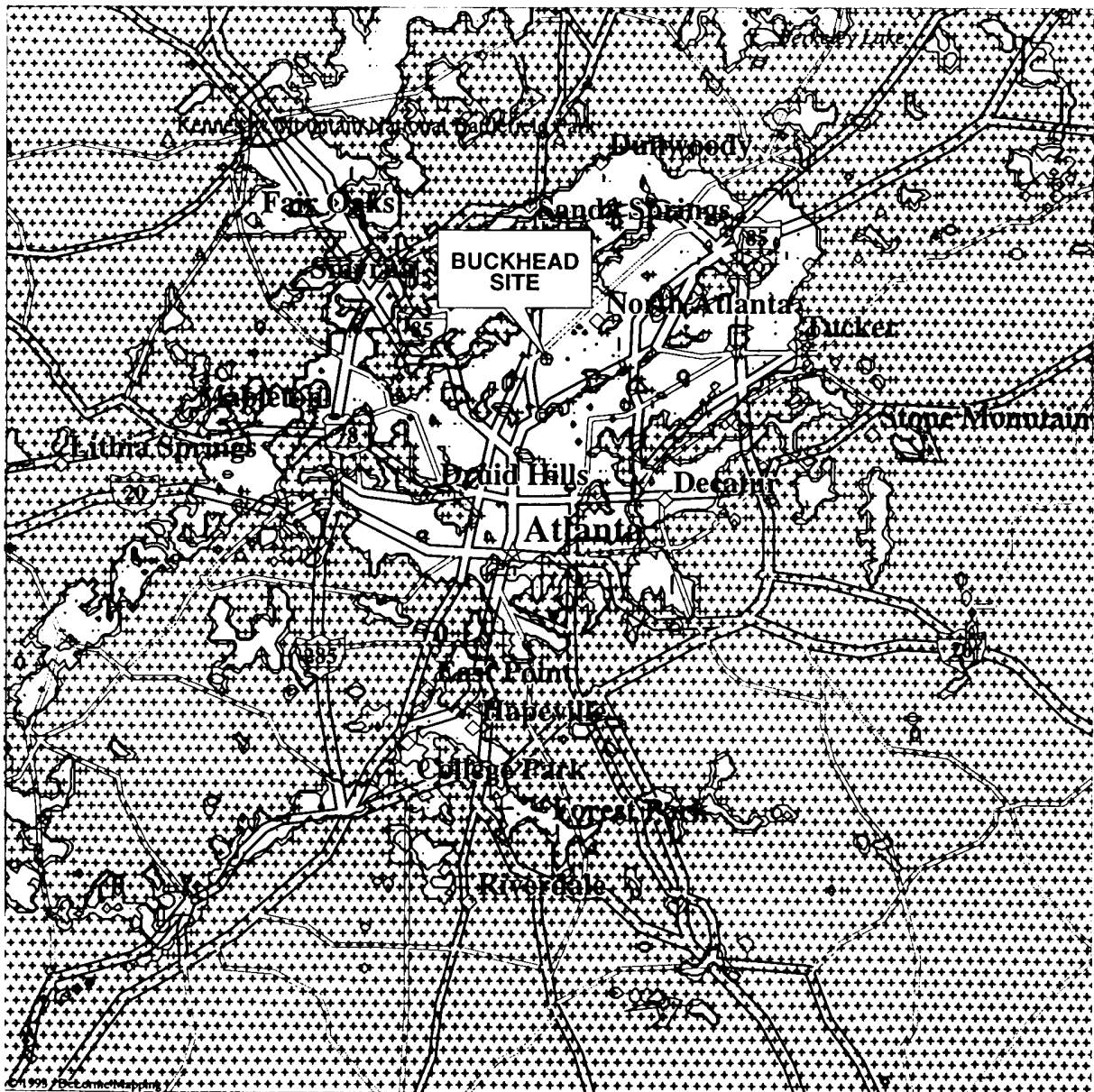
Map scale 1:300,000 (at center)

10 km

10 mi

Figure 3. Area map of Atlanta, Georgia, showing the location of all three measurement sites. Map produced with MapExpert™ software from DeLorme mapping, Freeport Maine.



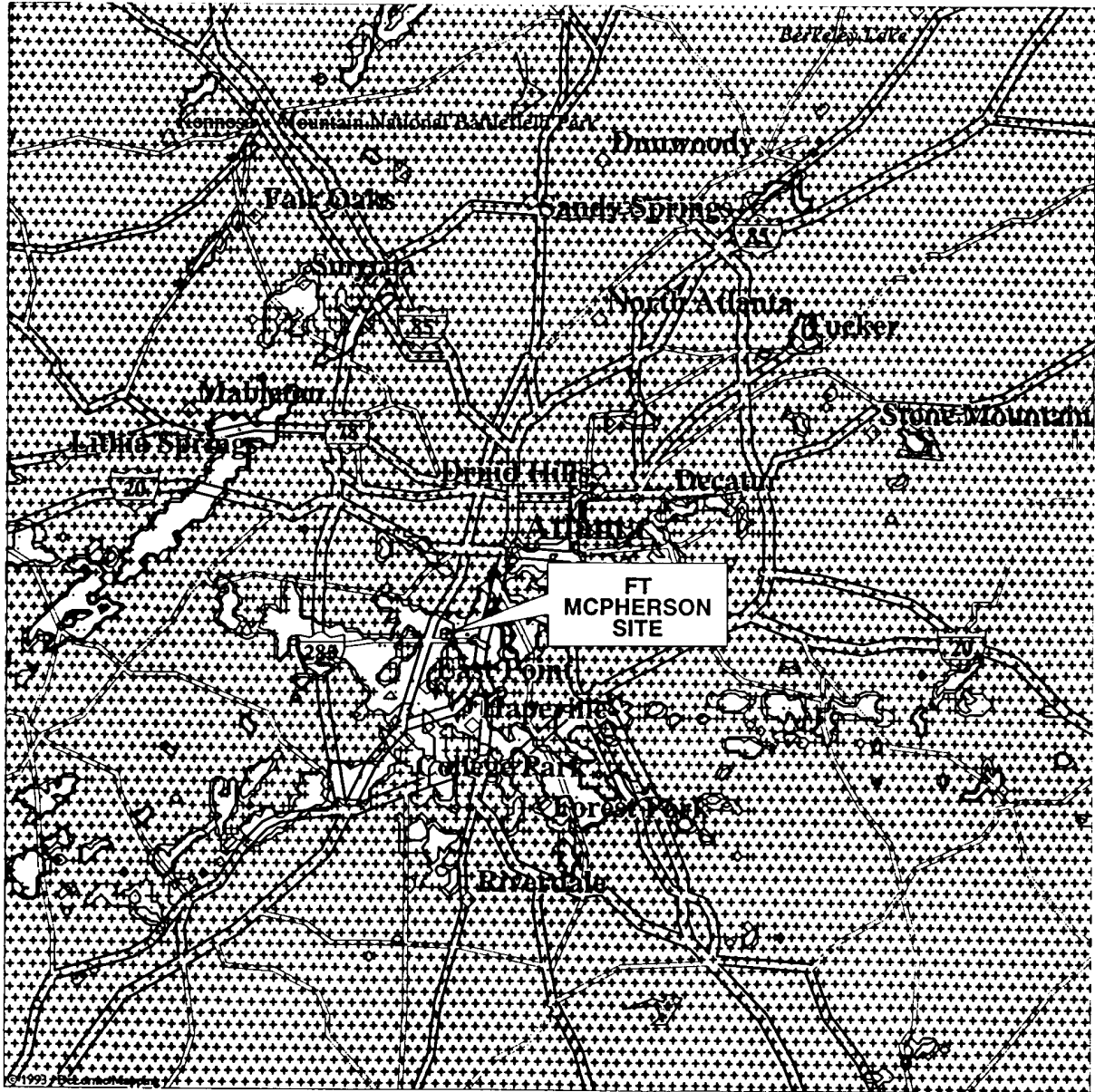


Map scale 1:300,000 (at center)

10 km

10 mi

Figure 4. Map of Atlanta, Georgia, with an overlay showing terrain line-of-sight areas (unshaded) from the Buckhead measurement site.

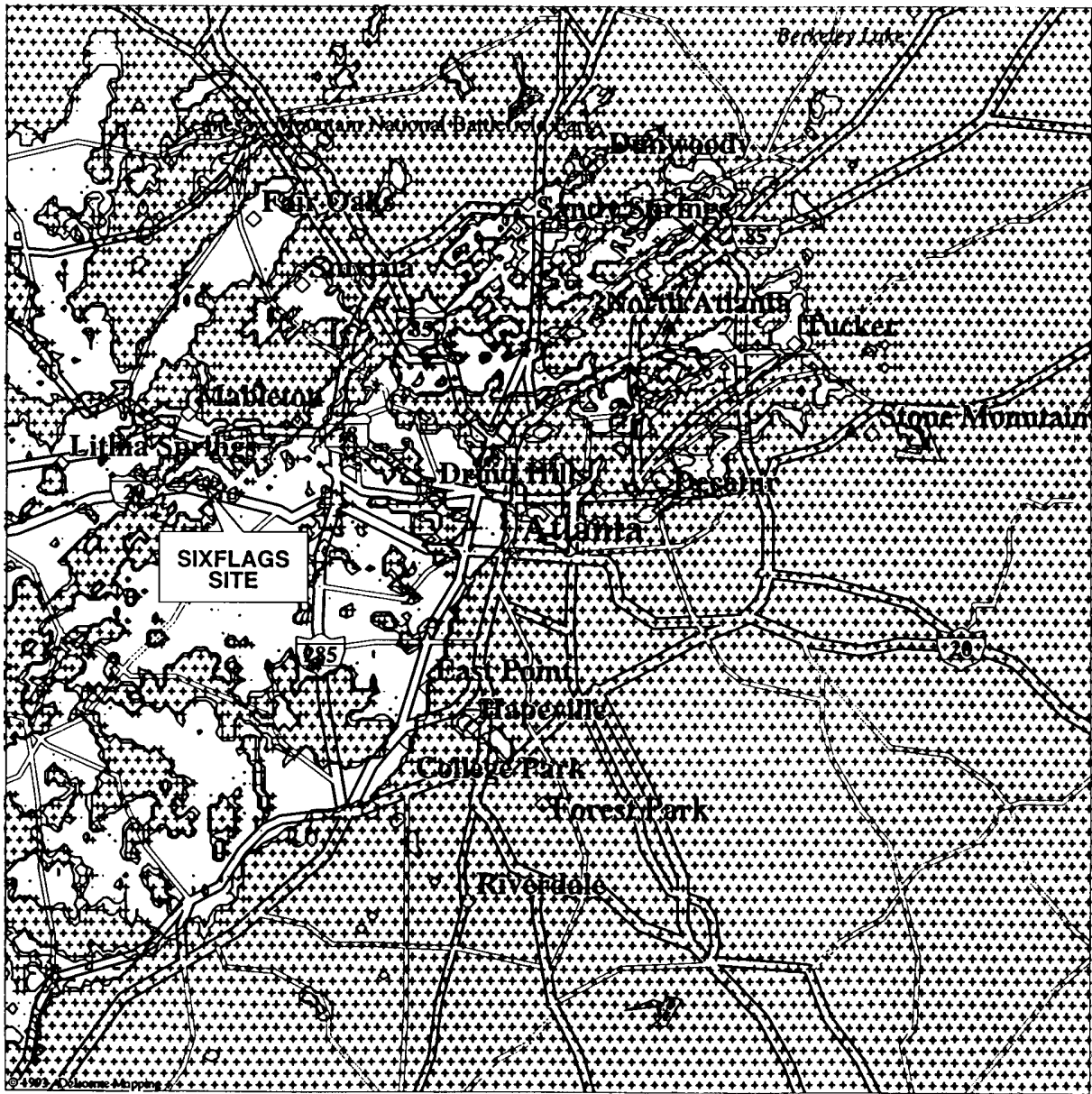


Map scale 1:300,000 (at center)

10 km

10 mi

Figure 5. Map of Atlanta, Georgia, with an overlay showing terrain line-of-sight areas (unshaded) from the Fort McPherson Measurement site.



Map scale 1:300,000 (at center)

10 km

10 mi

Figure 6. Map of Atlanta, Georgia, with an overlay showing terrain line-of-sight areas (unshaded) from the Six Flags measurement site.

The Fort McPherson site had the poorest line-of-sight coverage of the three measurement sites, both due to a low terrain elevation and low antenna height above the ground. But, the site filled a significant coverage gap in the south part of the Atlanta area, including the main airport. In addition, military band communications were expected to be better measured at Fort McPherson than elsewhere.

### 3.3 Measured Data Analysis

The Atlanta LMR channel usage survey was performed as outlined in Section 2. Table 1 (in Section 2.3.1) lists the measurement system parameters used for each survey band. Appendix A contains explanations of the measurement algorithm selections. All survey bands were measured with a 20-MHz to 1-GHz passive, omnidirectional discone antenna (Antenna Research Associates (ARA) model 210/C, passive option) mounted vertically. See Appendix B for more information on antennas and RF front-end hardware configurations.

Figures 7 through 9 show the distribution of band measurements in time at the three measurement sites. Each vertical line represents an intersection of a measured frequency range with the time the measurement took place. These lines represent the times and frequencies of recorded data; as such, they show large breaks between the before, during, and after, measurement periods and small breaks at times when the measurement system was stopped for such operator-initiated activities as checking the status of recorded data files.

All measured data underwent extensive cumulative processing before being recorded. Every channel usage data point plotted for Swept/m3/apd measurements was determined on the basis of, typically, 90 individual apd-threshold measurements. In addition to the apd data, the maximum, minimum, and mean (m3) occupancy power levels at all measured frequencies were recorded (see Section A.3.1 of Appendix A for a complete description of the Swept/m3/apd measurement algorithm).

Figure 10 is a graph of one maximum, minimum, and mean (m3) power-vs.-frequency scan that was recorded at the Buckhead site. Because the m3 data are not the primary concern of this survey's results, this is the only m3 graph presented in this report. Note that the graph shows a strong signal (at about 163.23 MHz) that exceeds the -30 dBm overload threshold.<sup>4</sup> Despite the number of preliminary checks at the three measurement locations, a few overload signals were received during the course of the survey. Most did not significantly reduce the total amount of data that were available for analysis. However, this signal-occurrence accelerated as the survey progressed and forced many of the Buckhead site 162-166 MHz data scans to be excluded from analysis.

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<sup>4</sup>The nominal overload threshold for the RSMS/CRSMS is -25 dBm. The software overload threshold is set 5 dB lower, at -30 dBm. If, during any single measurement scan, any signal exceeds this threshold, an overload condition exists and that particular measurement must be excluded from the final data; in effect, overload contaminates all data taken during a single scan, and all data in such a scan must be discarded.

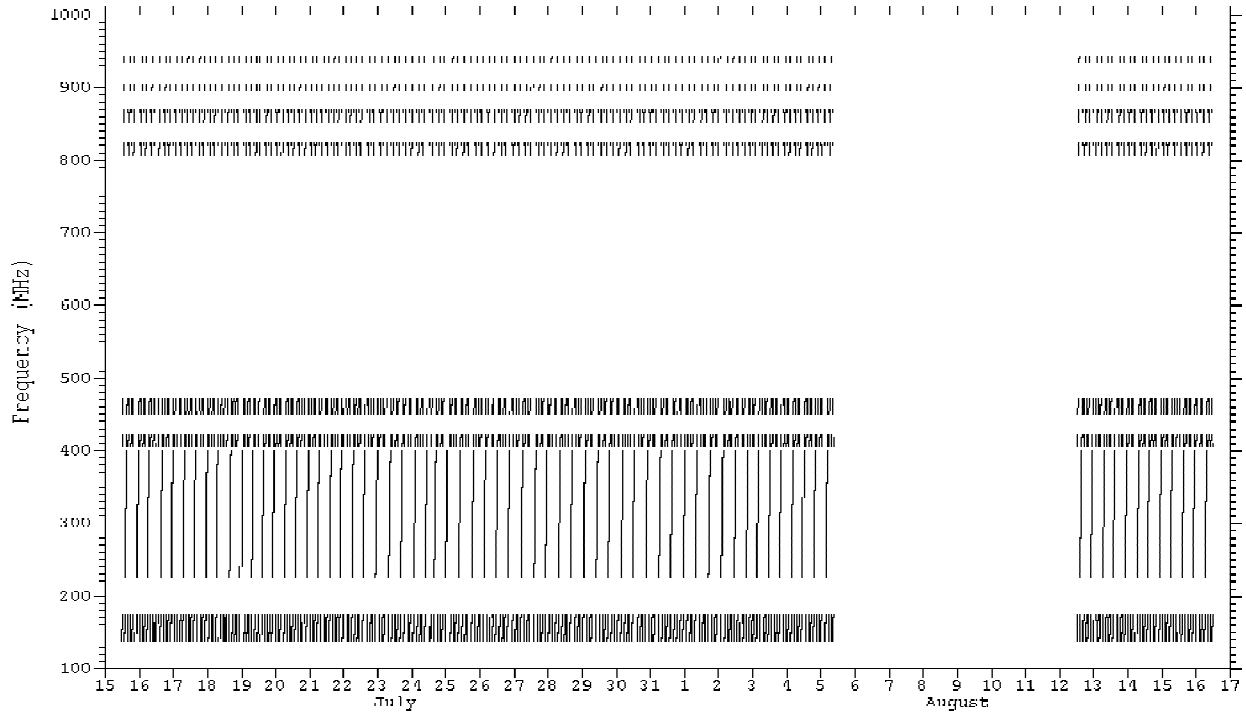


Figure 7. Frequency bands measured as a function of measurement time (24-hr days) at the Buckhead measurement site.

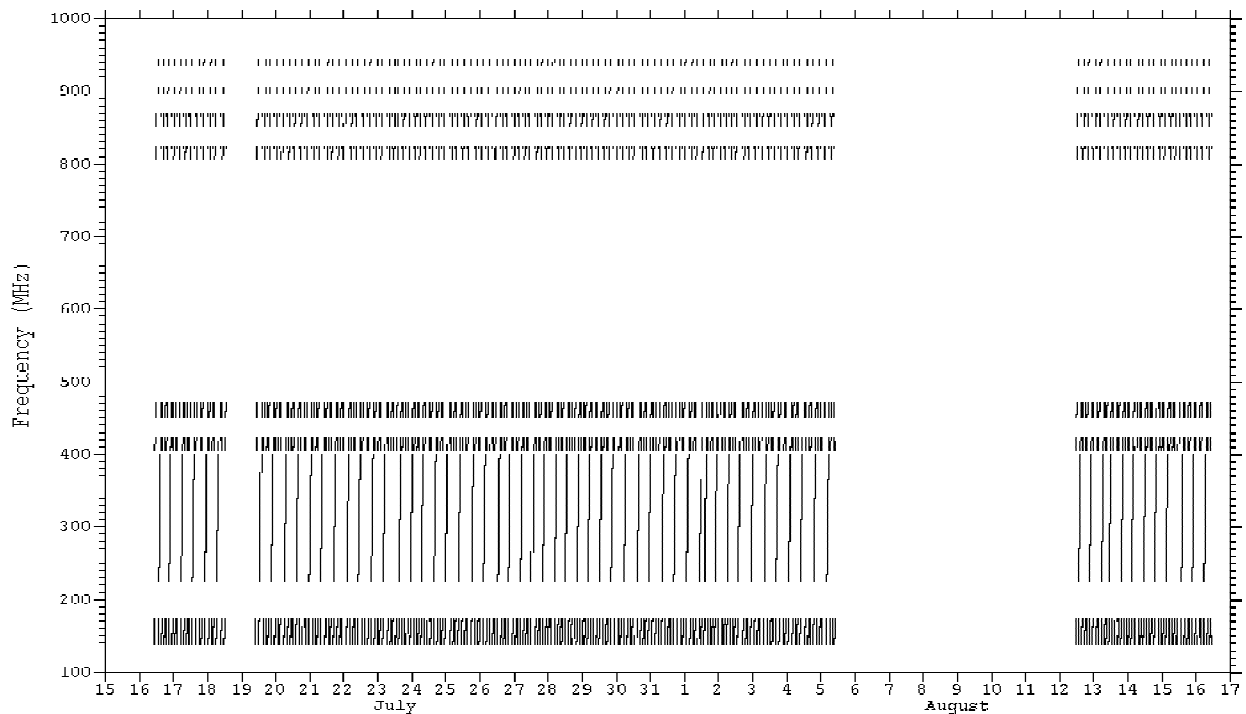


Figure 8. Frequency bands measured as a function of measurement time (24-hr days) at the Fort McPherson measurement site.

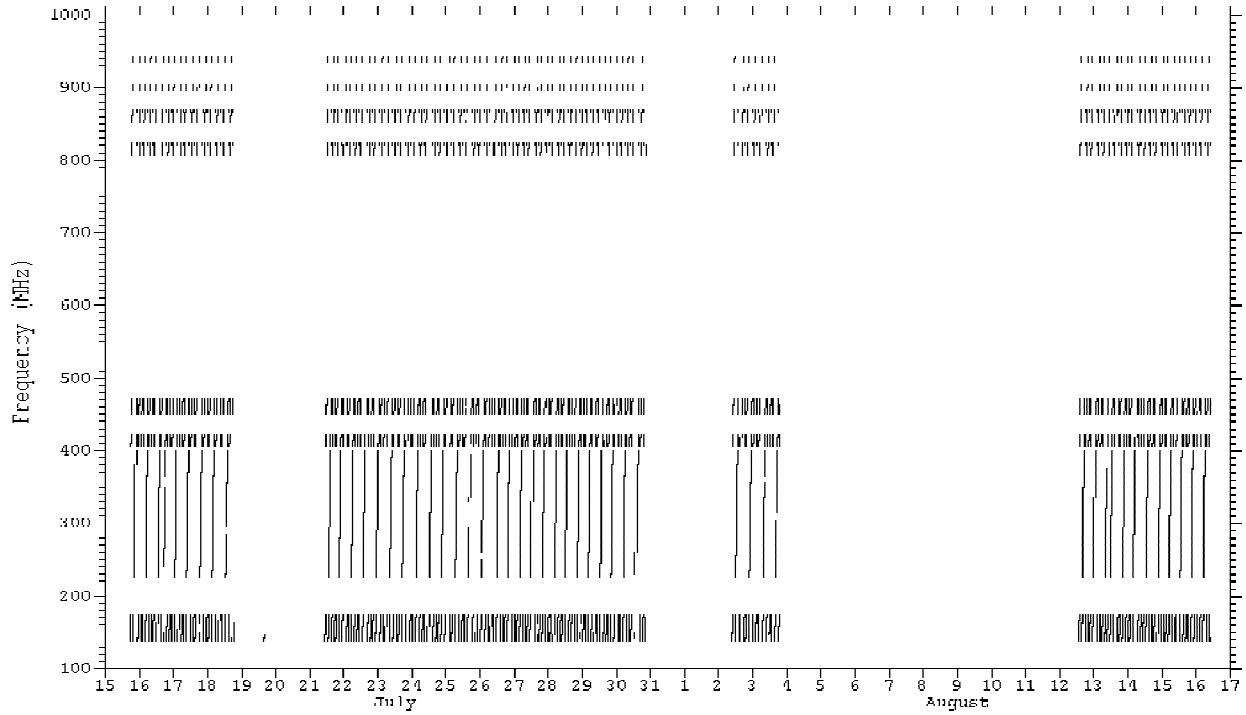


Figure 9. Frequency bands measured as a function of measurement time (24-hr days) at the Six Flags measurement site.

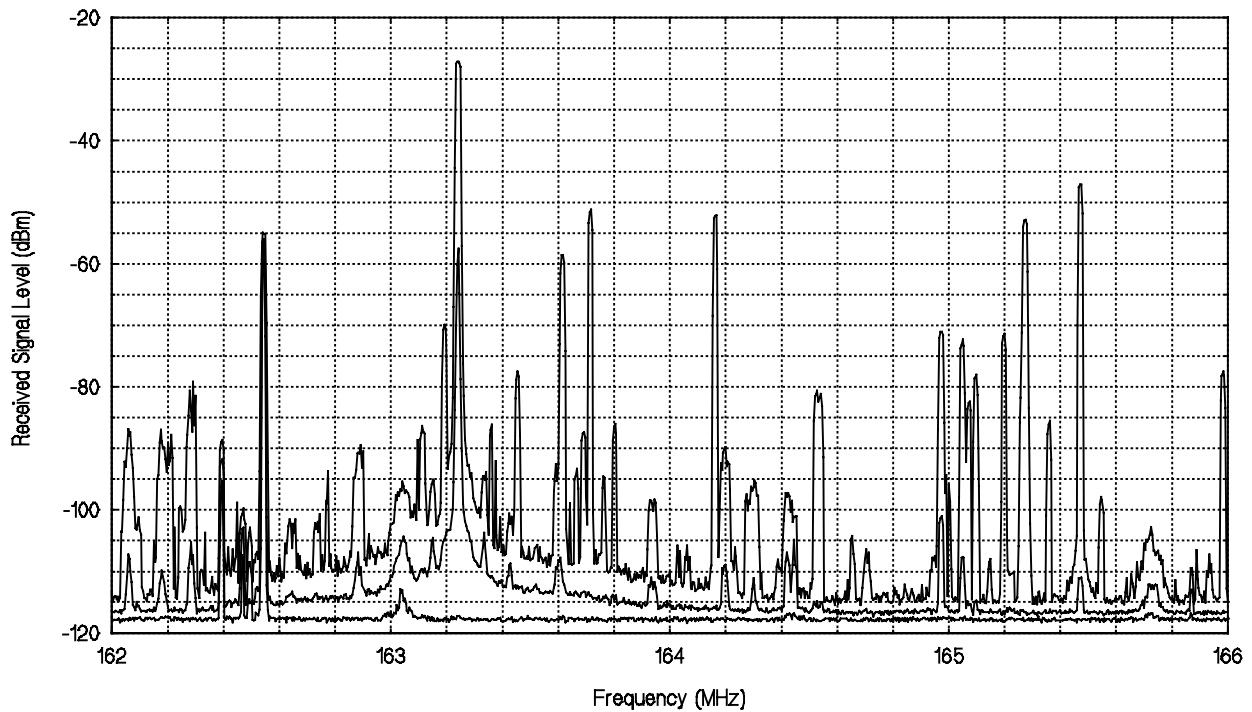


Figure 10. Swept/m3 measurement scan recorded at the Buckhead site.

### 3.4 Buckhead Site Channel Usage Statistics

This section presents graphs showing usage vs. time and usage vs. frequency for measurements at the Buckhead site. Each page contains graphs of analysis band channel usage statistics. Analysis bands are generally the same as survey bands (see Section 2.3.1); however, the 148-162 MHz survey band is split into two analysis-band plots to better show the LMR band channelization.

As explained in Section 2, measurements were accomplished as one or more frequency scans per survey band. For example, the 148-162 MHz survey band was measured in three 5-MHz scans of 148-153, 153-158, and 158-163 MHz. After post measurement processing, these data are presented as graphed analysis-band plots (in this case, two bands, 148-151 MHz and 150-162 MHz) of 148-162 MHz channelized LMR data. The plots are captioned for the analysis band, and displayed on one page. The graph at the top of each page shows percentage usage as a function of time (hereafter called a time plot), and the bottom graph shows percentage usage as a function of frequency (hereafter called a frequency plot). Each analysis graph has a header that is coded as follows:

- ▶ Measurement location      Site-identification codes for Atlanta are BUCKHEAD, FTMCPHSN, and SIXFLAGS;
- ▶ Frequency range              Survey band frequencies processed for the analysis graph (time plot or frequency plot);
- ▶ Date/time codes              Days included in graphed data are coded MTWTFSS; start/end dates are coded YYMMDD, e.g., 960715-960816, indicates measured data collected between July 15, 1996 and August 16, 1996; start/end times are coded HHMMSS (24-hr clock), e.g., 00000-240000 indicates data for all hours of the day are included;
- ▶ Total spans                    For analysis, all or part of a measurement scan that was used to calculate usage was called a span (the number in brackets is a counter used only during analysis);
- ▶ Include/exclude              ‘include’ data includes scans that exceeded the overload threshold, ‘exclude’ data does not, see explanation later in this section;
- ▶ Color bars                      Different colors are used to graph the average usage for different thresholds (exact values are shown above each color bar). Note that the threshold levels may be different for each frequency band.

All of the analysis graphs (both time plots and frequency plots) are color coded to show usage as a function of measured power threshold (color bars in the graph header show the analysis band

thresholds). Each vertical line on the time-dependence plot (upper graph) represents the average analysis band usage (i.e., average of all scans exceeding each color-coded threshold) at the time indicated. Each vertical line on the frequency plots shows the average usage for each threshold at the indicated frequency. Figures 11 through 40 are the time and frequency plots for all of the Buckhead analysis bands. Band-by-band observations on relative levels of LMR usage and comments on the extrapolation of all measured data are found in Section 3.9.

To further discuss results of the Buckhead measurements, Figures 15 and 16 are used as examples. The small amount of red on the bottom of Figure 15 indicates that on almost every measurement scan in the 150-162 MHz analysis band the -30-dBm threshold was exceeded. This occurred because a transmitter on one of the channels was too close to the measurement site (see Section 2.2). As a result, the spectrum analyzer was overloaded and the data collected was not used. Therefore, whenever a nonzero value appears in the -30-dBm threshold title, an additional figure is plotted with an **Exclude** title (Figures 17 and 18 in this case). These plots exclude any data scan that exceeded the -30-dBm threshold. In this example, Figure 15 shows that 872 spans were included in the analysis, while Figure 17 shows that only 313 spans were included. A close look at Figure 16 shows the specific frequencies that caused the problem: note the red line at 150.92 MHz and another at 157.71 MHz. The numbers below the 'Frequency (MHz)' label in Figure 16 show how many scans were included in the analysis band:

291 148-153 MHz scans;  
291 153-158 MHz scans, and;  
290 158-163 MHz scans.

When the -30-dBm threshold-exceeded data are **excluded** in Figure 18, the resultant scans are:

23 148-153 MHz scans;  
0 153-158 MHz scans, and;  
290 158-163 MHz scans.

Thus, every 153-158 MHz scan was corrupt, as were most of the 148-153 MHz scans.

The orange bar at the bottom of the frequency plots indicates which frequencies were included in the analysis. Figure 12 has a solid orange bar across the bottom indicating that every frequency in the 138-144 MHz survey band was included in the analysis. Figure 16 shows some white spaces where frequencies (assigned to services such as maritime mobile) were not considered pertinent Atlanta data and were excluded from the analysis.

The color bars in the title represent the total usage based on each of the thresholds exceeded. When plotted, the colors are stacked because data that exceeded the higher thresholds must have also exceeded the lower thresholds. In Figure 16, for example, a signal at 152.46 MHz has a **Blue** level of 85% (top of the vertical blue line). This shows that, during the times measured, this signal exceeded the -97-dBm threshold 85% of the time, indicating a strong transmitter that was almost always turned on.



This is a placeholder for Figures 11-40, pages 21-35 (Buckhead usage stats).

This is a placeholder for Figures 11-40, pages 21-35 (Buckhead usage stats).

### 3.5 Fort McPherson Site Channel Usage Statistics

This section presents graphs showing usage vs. time and usage vs. frequency for measurements at the Fort McPherson site. The graphed analysis plots in this Section are formatted the same as the plots previously described in Section 3.4; so, that description is not repeated here. The data are presented as two graphed analysis plots of channelized LMR data displayed on one page. The graph at the top of the page shows percentage usage as a function of time (time plot), and the bottom graph shows percentage usage as a function of frequency (frequency plot).

All of the usage graphs (both time plots and frequency plots) are color coded to show usage as a function of measured power threshold (color bars in the graph header show the analysis band thresholds). Each vertical line on the time-dependence plot (upper graph) represents the average analysis band usage (i.e., average of all scans exceeding each color-coded threshold) at the time indicated. Each vertical line on the frequency plots shows the average usage for each threshold at the indicated frequency. The orange bar at the bottom of the frequency plots indicates which frequencies were included in the analysis.

The color bars in the header represent the total usage based on each of the exceeded thresholds. When plotted, the colors are stacked because data that exceeded the higher thresholds must have also exceeded the lower thresholds.

Figures 41 through 64 are the time and frequency plots for all of the Fort McPherson analysis bands. Band-by-band observations on relative levels of LMR usage and comments on the extrapolation of all measured data are found in Section 3.9.

This is a placeholder for Figures 41-64, pages 37-48 (McPherson usage stats).

This is a placeholder for Figures 41-64, pages 37-48 (McPherson usage stats).

### 3.6 Six Flags Site Channel Usage Statistics

This section presents graphs showing usage vs. time and usage vs. frequency for measurements at the Six flags site. The graphed analysis plots in this section are formatted the same as the plots previously described in Section 3.4; so, that description is not repeated here. The data are presented as two graphed analysis plots of channelized LMR data displayed on one page. The graph at the top of the page shows percentage usage as a function of time (time plot), and the bottom graph shows percentage usage as a function of frequency (frequency plot).

All of the usage graphs (both time plots and frequency plots) are color coded to show usage as a function of measured power threshold (color bars in the graph header show the analysis band thresholds). Each vertical line on the time-dependence plot (upper graph) represents the average analysis band usage (i.e., average of all scans exceeding each color-coded threshold) at the time indicated. Each vertical line on the frequency plots shows the average usage for each threshold at the indicated frequency. The orange bar at the bottom of the frequency plots indicates which frequencies were included in the analysis.

The color bars in the header represent the total usage based on each of the exceeded thresholds. When plotted, the colors are stacked because data that exceeded the higher thresholds must have also exceeded the lower thresholds.

Figures 65 through 88 are the time and frequency plots for all of the Six Flags analysis bands. Band-by-band observations on relative levels of LMR usage and comments on the extrapolation of all measured data are found in Section 3.9.

This is a placeholder for Figures 65-88, pages 50-61 (Sixflags usage stats).

This is a placeholder for Figures 65-88, pages 50-61 (Sixflags usage stats).

### 3.7 Summary Analysis of Channel Usage Statistics

This section contains usage statistic summaries of all analysis bands for all three measurement sites. Figures 89 through 103 are summary usage plots for each analysis band. Each graph shows results for all thresholds at all three measurement sites. Data are plotted as histogram bars, with the height of each bar representing the percentage of measurement time that the band was in use. Each bar represents a combination of measurement parameters shown in the labeling below the bar. The measurement parameters are location (site), thresholds (with corresponding colors), and inclusive time and date codes. Analysis band, number of LMR channels represented, and include/exclude codes (as explained in Section 3.4) are labeled above each graph. The following labeling keys are relevant to each figure in this section.

Date and time-of-day codes (labels below each set of bars):

- A** bar represents data from *all* days measured (7/15 - 8/16, 1996);
- <** bar represents data measured *before* the Summer Olympic Games (7/15 - 7/18, 1996);
- D** bar represents data measured *during* the Summer Olympic Games (7/19 - 8/04, 1996);
- >** bar represents data measured *after* the Summer Olympic Games (8/12 - 8/16, 1996);

**0000-2400** bars represent all data measured during the dates specified;

**0900-1600** bars represent core hour data (9am - 4pm, Monday through Friday only).

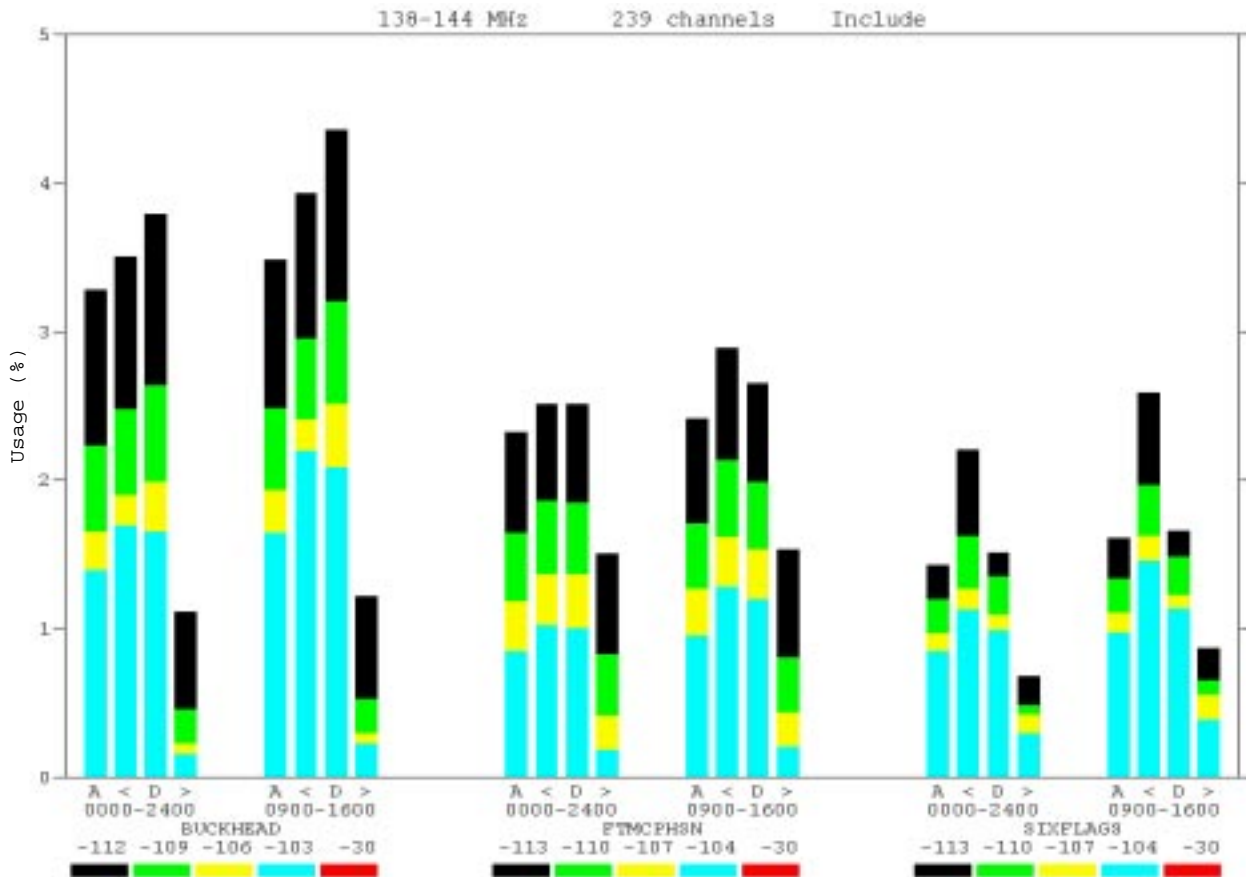


Figure 89. Summary plot of 138-144 MHz measurements at Atlanta, Georgia.

This is a placeholder for Figures 90-103, pages 63-69 (usage summary plots).

This is a placeholder for Figures 90-103, pages 63-69 (usage summary plots).

### 3.8 Public Safety Channel Usage Statistics and Summary Analysis

Additional wireless communication requirements for public safety services (such as, emergency response teams and law enforcement) at the 1996 Summer Olympics were expected to show a measurable impact on usage in public safety LMR channels. Therefore, the Atlanta data were analyzed not only for general (all-channel) usage, but also for public safety channel usage statistics. Channels included in this analysis are those listed as Public Safety Services in 47 CFR [2, part 90.555]. These services and their two-letter designators are: Fire (PF), Highway Maintenance (PH), Local Government (PL), Emergency Medical (PM), Forestry-Conservation (PO), Police (PP), and Special Emergency (PS).

This section contains usage statistic summaries for frequency bands that are partially allocated for public safety assignments. Table 3 describes the public safety channels individually analyzed in this section and the analysis results are shown in Figures 104 through 119.

Table 3. Public Safety LMR Channels Analyzed from Atlanta Measurement Data

LMR Band (MHz)	Frequencies (MHz)	Public Safety Services	Comments
150-162	150.775, 150.790	PS	2 channels, 15 kHz/channel
"	150.995-151.490	PH, PO (shared with IB)*	34 channels, 15 kHz/channel
"	153.740-154.445	PF, PL	48 channels, 15 kHz/channel
"	154.650-154.950	PP	21 channels, 15 kHz/channel
"	154.965-156.240	PH, PL, PP	86 channels, 15 kHz/channel
"	158.730-159.225	PH, PL, PO, PP	34 channels, 15 kHz/channel
"	159.240-159.465	PO (shared with IS)*	16 channels, 15 kHz/channel
450-470	453.025-453.975	PF, PH, PL, PO, PP, PM	39 channels, 25 kHz/channel
"	458.025-458.975	PF, PH, PL, PO, PP, PM	39 channels, 25 kHz/channel
"	460.025-460.625	PP, PF, PM	25 channels, 25 kHz/channel
"	462.950-463.175	PM	10 channels, 25 kHz/channel
"	465.025-465.265	PP, PF, PM	25 channels, 25 kHz/channel
"	467.950-468.175	PM	10 channels, 25 kHz/channel
806-821 851-866	809-816 854-861	All Services	70 channel pairs (paired bands),** 25 KHz/channel

\* Industrial Services Business (IB) and Industrial Services Special (IS) share some frequencies with public safety.

\*\* These channels are assigned as follows: Each mobile channel in the 809-816 MHz band is paired with a base channel 45 MHz above it in the 854-861 MHz band. Channels are 25 kHz wide, allocated as shown in Figures 112 through 119. In the 806-821 MHz and 851-866 MHz bands, Federal agencies coordinate use with non-Federal agencies on a state-by-state basis.



The 162-174, 406-420, 821-824, and 866-869 MHz LMR analysis bands are allocated exclusively for public safety assignments, and analysis results for these bands are presented with the overall (all-channel) band usage statistics in Sections 3.4 through 3.7.

For each of the four subbands that were analyzed for public safety channel usage statistics (150-160, 453-469, 809-816, and 854-861 MHz), four plots are presented. Three of the four are usage vs. frequency plots. These plots are in the same format as the plots in Sections 3.4-3.6; one each for the Buckhead, Fort McPherson, and Six Flags measurement sites. They differ from the plots in Sections 3.4-3.6 in that they include only the public safety channels described in Table 3. Section 3.4 describes in detail the interpretation of data for this type of plot.

The fourth graph in each group of four is a statistical usage summary plot of the public safety channels at the three measurement locations. Each of these graphs show results for all thresholds for all public safety channels at all three measurement sites. The graph header shows the measurement subband frequency range, number of public safety channels represented and the include/exclude code (as explained in Section 3.4).<sup>5</sup> Data are plotted as histogram bars, with the height of each bar representing the percentage of measurement time that the band was in use. Additionally, each bar represents a combination of measurement parameters shown in the labelling below each set of bars. The measurement parameters are location (in computer processing code; BUCKHEAD, FTMCPHSN, and SIXFLAGS), thresholds (with associated color bands), and inclusive time and date codes defined as follows.

Coded labels below bar groups:

- A** bar represents data from *all* days measured (7/15 - 8/16, 1996);
- <** bar represents data measured *before* the Summer Olympic Games (7/15 - 7/18, 1996);
- D** bar represents data measured *during* the Summer Olympic Games (7/19 - 8/04, 1996);
- >** bar represents data measured *after* the Summer Olympic Games (8/12 - 8/16, 1996);
- 0000-2400** bars represent all data measured during the dates specified;
- 0900-1600** bars represent core hour data (9am - 4pm, Monday through Friday only).

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<sup>5</sup>There were no overload (i.e., *exclude*) occurrences in any of the four subbands that were analyzed for public safety channel usage statistics.

This is a placeholder for Figures 104-119, pages 72-79 (usage vs. frequency and summary plots of public safety channels).

This is a placeholder for Figures 104-119, pages 72-79 (usage vs. frequency and summary plots of public safety channels).

### **3.9 Band-by-Band Evaluation of LMR Usage Before, During, And After the 1996 Summer Olympic Games**

It is important to understand what aspects of spectrum use can be extrapolated from the measured usage data presented in this report, and also what aspects of spectrum use cannot be inferred from these data. First, the data acquisition was performed at three locations in the Atlanta metropolitan area during the 1-month period of July 16-August 16, 1996, with a one-week break between August 6-12, 1996. In the measured LMR bands, the data presented in this report show the percentage of time that channels were occupied during the measurement periods at each measurement location. In these bands, the cumulative measurement time during the survey was typically several hours, spread uniformly over the diurnal cycle.

Based on the measurement and sampling techniques used, these data represent a valid statistical sampling of the activity in the LMR bands in the Atlanta metropolitan area, for purposes of comparing relative band activity levels before, during, and after the 1996 Summer Olympic Games (often referred to hereafter as: the 1996 Games or the Games). The measured data show the percentage of measurement time that channel usage exceeded measurement thresholds at each of the three measurement locations. Statistical analysis of these data do not show absolute usage levels in the LMR bands for the entire metropolitan area; however, they do show the relative impact of the channel usage during the 1996 Games, as compared to usage before and after the Games. The purpose of these data is to indicate the relative impact on channel usage of a major spectrum loading event, rather than absolute levels.

Table 4 contains a band-by-band evaluation of relative levels of LMR usage in the Atlanta area before, during, and after the 1996 Games. Observations and comments are based on examination and evaluation of usage data collected during the spectrum survey; diurnal variation and day-to-day variation in usage statistics are also considered. Where applicable, the comments also include information on unique systems or capabilities that were brought to Atlanta by the Federal Government for use during the Games. For bands containing a mixture of public safety channel assignments and other assignments (as noted in Table 3 and Figures 104-119), the comments are broken down into two parts: observations on overall channel usage and on public safety channel usage.

Early on Saturday morning, July 27, 1996, at about 0120 local time a pipe bomb exploded in Centennial Olympic Park, downtown Atlanta, Georgia, instigating a major law-enforcement and emergency-services response. If the olympics are to be considered a major spectrum-usage loading event, then the Centennial Olympic Park bombing represented a crisis within the larger, spectrum loading background stress. Thus, it would be expected that some LMR bands might show a measurable impact on usage levels just after the bombing event. The analyzed data do, in fact, show some impact from the bomb event in some bands.

According to published accounts, the Centennial Park bombing occurred at approximately 0120 local time, and was preceded by a telephoned threat to the authorities on the same date at approximately 0100 local time. Thus, the impact of the bombing on spectrum usage should have become visible in the data soon after 0100 local time on that date. In Table 4, each LMR band

is also examined in terms of its measured usage response, if any, to the Centennial Park bombing event on July 27, 1996.

Table 4. Comments on Atlanta Spectrum Usage Measurement Results

LMR Band (MHz)	Figures	Comments
138-144	<p>All channels: 11, 12, 41, 42, 65, 66, and 89.</p> <p>Public Safety channels:</p> <p>None.</p>	<p><b>Federal Government systems brought to Atlanta for the 1996 Games:</b> Although channels for Public Safety (see Table 3) are not allocated in this band, availability of this band for use by Federal emergency response organizations is critical. In this band during the Games, the Army, acting for the whole of the Department of Defense, set up numerous LMR stations in the Atlanta area, including repeaters and cross-links. Hundreds of frequencies were used by these systems. Secure communications were made available in this band for all state and Federal command posts, including the Georgia Emergency Operations Center (EOC), the Federal Bureau of Investigation (FBI), the Federal Emergency Management Agency (FEMA), and the Department of Health and Human Services (HHS). HHS used the frequencies to ensure the availability of hundreds of physicians who were on standby for fast response to catastrophic emergencies. FEMA maintained 5 repeater channels and 5 simplex channels for command and control of the Federal Response Plan (FRP). Although events at the Games never required FRP implementation, the channels in this band were used between various agencies at the Federal command posts in the Atlanta area. Systems in this band were also used to coordinate Air Force acrobatic team flyovers at olympic events.</p> <p><b>Usage trends observed before, during, and after the 1996 Games:</b> At all three measurement sites, the band usage after the Games was substantially lower (by a factor of three or more) than the levels before and during the Games. This implies, in turn, that there was a usage impact in this LMR band. Twenty-four-hour usage statistics were only slightly lower than 0900-1600 usage statistics at the three sites, implying that the usage levels were roughly the same during normal business hours (8:00 am - 5:00 pm) and all other hours of the day. This may be because much of the usage is connected with public safety activities that operate in shifts, around the clock. Diurnal variation did occur, but the drop in activity at night and during weekend periods still left off-peak usage levels (as at midnight) at 75-80% of the peak levels measured (as at midday) on weekdays.</p> <p>Usage levels measured at the Buckhead site were about three times higher before and during the Games than they were after the Games. At Fort McPherson, usage levels after the Games dropped by almost half, and at the Six Flags site, usage was highest before the Games, dropping by a factor of one third to one half during the Games, then dropping by another factor of two after the Games had ended. Thus, although the patterns were not identical at the three measurement sites, the measured data show a substantial increase in the usage levels in this band at locations across the metropolitan area. <i>Continued on next page.</i></p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
138-144 (Continued)	<p>All channels: 11, 12, 41, 42, 65, 66, and 89.</p> <p>Public Safety channels: None.</p>	<p>At least half the channels in this band did not show usage above the lowest processing threshold at any time at any of the three measurement locations. This does not mean that the unused channels at the measurement locations were not used anywhere in the metropolitan area during the measurement period; indeed, channels that are unoccupied at one location often show usage at another measurement location, implying a high probability that all channels in this band were used at one location or another, somewhere in the Atlanta area, during the measurement period. But, it also means that, at any given location, many channels were available for an entire 2-week period, and that if communication system architectures could take advantage of such channels between multiple points in the area (identifying channels that were simultaneously available at both ends of the desired communication path), then additional communications could theoretically be handled, even during high-use, emergency-event periods such as the 1996 Games.</p> <p>Although the Games clearly had an impact on the usage levels in this band, the data do not show a sizable impact due to the Centennial Park bombing. This is probably because the bombing, although newsworthy, was not an emergency that warranted the activation of the FRP or other major responses that systems in this band were intended to support. The Buckhead and Fort McPherson sites show slight increases in activity at about 0130, and the Six Flags site shows a slight increase somewhat later in the morning. But the increase in usage levels is not as large as observed in some other bands, such as the 162-174 MHz band at Buckhead and Six Flags (see 162-174 MHz LMR band comments). Again, this is probably because the park bombing did not require implementation of the major response that the systems in the 138-144 MHz band were intended to facilitate.</p>
148-153	<p>All channels: 13, 14, 43, 44, 67, 68, and 90.</p> <p>Public Safety channels: None.</p>	<p><b>Federal Government systems brought to Atlanta for the 1996 Games:</b> Few, if any, Federal systems were deployed in this band to support the communications requirements at the Games. Thus, this band served as a control for the other bands; i.e., activity in this band was not expected to show a large variance attributable to the 1996 Summer Olympic Games.</p> <p><b>Usage trends observed before, during, and after the 1996 Games:</b> At all three measurement sites, the band usage was not significantly affected by the Games. At two sites, almost no change occurred, and at the Buckhead site, only a 25% drop occurred after the Games ended. Twenty-four-hour usage statistics were almost identical to the 0900-1600 usage statistics at the three sites, implying that the usage levels were roughly the same during business and non-business hours. Diurnal variation did occur at the Buckhead site, but very little diurnal variation occurred at the other two sites. However, note the comments on measurements in this band at the Six Flags and Fort McPherson sites. <i>Continued on next page.</i></p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
148-153 (Continued)	<p>All channels: 13, 14, 43, 44, 67, 68, and 90.</p> <p>Public Safety channels: None.</p>	<p>Usage levels measured at the Buckhead site were only about 25% higher before and during the Olympics than they were after the Olympics. At the Fort McPherson site, usage levels after the Olympics dropped very slightly, and at the Six Flags site, usage after the Games dropped by only 20%. Although the patterns were not identical at the three measurement sites, the Olympics clearly caused very little impact on usage in this band.</p> <p>About 25% of the channels in this band did not show usage above the lowest processing threshold at any time at the Buckhead measurement site. Also, three wideband channels (about 100 kHz bandwidth) caused disproportionate weighting of the statistics; usage on other channels was lower than the overall statistics imply. At the Fort McPherson site, a broadband, low-level noise source generated approximately 2% usage on all channels across the band, but usage by communication signals appeared on only about 10 channels during the entire measurement period. At the Six Flags site, usage occurred on about half the channels in the band, but the statistics were dominated by only six channels; the rest of the channels that showed any usage at all were mostly below 5% usage. This does not mean that the unused channels at the measurement locations were not used anywhere in the metropolitan area; indeed, channels that are unoccupied at one location sometimes show usage at another measurement location, implying a probability that many channels in this band were used at one location or another, somewhere in the Atlanta area, during the measurement period. But, it also means that, at any given location, most channels were available for an entire 2-week period, and if communication system architectures could take advantage of such channels between multiple points in the area (by identifying channels that are simultaneously available at both ends of a desired communication path), then additional communications could theoretically be handled, even during emergencies or high-demand events such as the Olympic Games. In fact, the statistics at the measurement locations were dominated by a relatively small number of high-usage channels, implying that considerably more communications throughput might be possible with such architectures.</p> <p>These data do not show a noticeable impact due to the Centennial Park bombing. This is consistent with the minimal overall observed impact due to the 1996 Games, and also is consistent with the fact that few, if any Federal systems were deployed in this band to support communication requirements for the Games. The three sites show impacts that range from zero to possibly even slight decreases in activity at about 0130. This contrasts with increased usage levels observed in some other bands, such as 162-174 MHz at the Buckhead and Six Flags sites (see 162-174 MHz comments).</p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
150-162	<p>All channels: 15, 16, 17, 18, 45, 46, 69, 70, 91, and 92.</p> <p>Public Safety channels: 104, 105, 106, and 107.</p>	<p><b>Federal Government systems brought to Atlanta for the 1996 Games:</b> Available assignment lists do not show any dedicated Federal LMR systems brought to Atlanta for the Games. However, there are dedicated public safety channels that were utilized during the Games, and those channels were analyzed separately from the all-channel usage statistics. See Section 3.8 and particularly Table 3 for a description of the public safety channel allocations in this band.</p> <p><b>Usage trends observed before, during, and after the 1996 Games:</b> In this band, an overload signal occurred at the Buckhead site (see red threshold-exceeded marks in Figures 17 and 18). The presence of this signal may have caused apparent usage on channels where none actually occurred. Thus, the Buckhead site data were analyzed twice, once with the overload signal included (called INCLUDE data; see Figures 15, 16, and 91), and again with scans containing overload data excluded (called EXCLUDE data; see Figures 17, 18, and 92). The INCLUDE data show usage levels that are as high or higher than actual levels; the EXCLUDE data show usage levels that represent the lowest usage statistics, possibly even lower than the levels really were. Actual all-channel usage levels may fall between these two analyzed data sets.</p> <p>At two measurement sites, Fort McPherson and Six Flags, all-channel usage was unaffected by the Games. At the Buckhead site, overall usage either was unaffected (INCLUDE data) or possibly even increased slightly (EXCLUDE data, which should be considered more reliable) after the Olympics. In short, the Games appear to have had a negligible effect on overall usage in this band.</p> <p><b>Usage trends observed in public safety channels before, during, and after the 1996 Games:</b> Figures 104 through 107 present the results of analysis of the public safety channels in this band, as described in Section 3.8. Comparison of Figures 104 through 106 with the corresponding all-channel usage Figures 16, 46, and 70 indicates that a large percentage of the communications occurring in this band were in fact for public safety assignments. However, Figure 107 indicates that, just as all-channel usage in this band was not much affected by the Games, neither was the public safety channel usage significantly affected by the Games. Statistical data before, during, and after the Games were nearly identical.</p> <p><b>Observations applicable to both public safety and all-channel usage:</b> Most channels in this band show some usage (usually 10% or less) above the lowest processing threshold at least once during the measurement period at each of the measurement locations. However, the all-channel usage statistics appear to be dominated at each measurement location by a small number of very high-usage channels. In other words, most channels in this band were used less than the overall band statistics would imply.</p> <p>Analyzed data do not show a measurable impact due to the Centennial Park bombing incident. In fact, all three sites show a steady decrease in usage levels from midnight to midday on July 27, 1996.</p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
162-174	<p>All channels:</p> <p>19, 20, 21, 22, 47, 48, 71, 72, 93, and 94.</p> <p>Public Safety channels:</p> <p>None.</p>	<p><b>Federal Government systems brought to Atlanta for the 1996 Games:</b> Although channels for Public Safety (see Table 3) are not allocated in this band, availability of this band for use by Federal law enforcement and emergency response organizations is critical. This band is, in fact, heavily used by Federal law enforcement organizations, and in Atlanta some new assignments were made in this band for such organizations. For the duration of the 1996 Games, assignments were maintained for "special case" purposes involving law enforcement at the tactical level. The Department of Health and Human Services (HHS) also brought some portable communications into the Atlanta area for use during the Games.</p> <p><b>Usage trends observed before, during, and after the 1996 Games:</b> An overload signal occurred at the Buckhead site (note red threshold-exceeded marks in Figures 19 and 20). This signal's presence may have caused apparent usage on channels where none actually occurred. Thus, Buckhead site data were analyzed twice, once with the overload signal included (called INCLUDE data; see Figures 19, 20, and 93), and again with scans containing overload data excluded (called EXCLUDE data; see Figures 21, 22, and 94). INCLUDE data show usage levels that are as high or higher than actual levels; EXCLUDE data show usage levels that are the lowest possible. Actual usage levels may fall between these two analyzed data sets.</p> <p>Patterns of overall usage in this band were complex. At the Buckhead site, the INCLUDE data imply that peak usage levels were unaffected, while the EXCLUDE data (which should be considered more reliable) show some decrease in usage after the Games. At the Fort McPherson site, usage levels increased somewhat after the Games (implying that some activities in this band near this location may have been suspended during the Games), while a slight decrease in usage occurred at the Six Flags site. It is also significant that, while overall usage levels in this band were not significantly changed during the Games, dips in diurnal cycles became markedly lower after the Games. This implies that usage remained high during nighttime periods that under other circumstances would probably have been lower; i.e., usage was sustained at higher overall levels during 24-hr periods when the Games were in progress.</p> <p>Although overall band statistics were not heavily affected by the Games, the highest usage levels measured at the Buckhead and Six Flags sites did occur just prior to and during the Games, and some overall decrease in the usage statistics did occur in the Buckhead EXCLUDE data after the Games had ended. At the Fort McPherson site, the highest usage occurred after the Games. But, at Fort McPherson, diurnal variations were more pronounced after the Games than before and during the Games. As noted above, this implies a higher sustained level of activity during the Olympics in each 24-hr period, even though peak usage levels were not affected very much. <i>Continued on next page.</i></p>



Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
162-174 (Continued)	<p>All channels: 19, 20, 21, 22, 47, 48, 71, 72, 93, and 94.</p> <p>Public Safety channels: None.</p>	<p>About two-thirds of the channels in the EXCLUDE data set from the Buckhead site show usage above the lowest processing threshold at sometime during the measurement period. At the Fort McPherson and Six Flags sites, fewer than half the channels showed any activity above the lowest processing threshold at any time during the measurement period. (Data from Fort McPherson shows a broadband noise signature across the band, which should not be confused with the actual signal usage that was measured above the noise.) However, most of the occupied channels show 10% usage or less. Thus, the overall channel usage statistics tend to be dominated at each measurement location by a small number of very high-usage channels. This does not mean that the unused channels at the measurement locations were not used anywhere in the area during the measurement period; indeed, channels that are unoccupied at one location sometimes show usage at another location, implying that many channels in this band were used at one location or another, somewhere in the area, during the measurement period. But, it also means that, at any given location, most channels were available for an entire 2-week period, and communication system architectures that could take advantage of such channels (by identifying channels that are simultaneously available at both ends of a desired communication path), could theoretically be handled, even during emergencies or spectrum demanding periods such as olympic games.</p> <p>Data from all three measurement sites show large increases in usage after midnight on July 27, 1996, indicating a noticeable impact due to the Centennial Park bombing. This implies that much of the LMR response activity occurred in this band, and indicates that this band needs the capacity to handle large increases in emergency communications.</p>
406-420	<p>All channels: 23, 24, 49, 50, 73, 74, and 95.</p> <p>Public Safety channels: None.</p>	<p><b>Federal Government systems brought to Atlanta for the 1996 Games:</b> Although channels for Public Safety (see Table 3) are not allocated in this band, availability of this band for use by Federal law enforcement and emergency response organizations is critical. Furthermore, nearly every Federal Government assignment listed in the Government Master File (GMF) for the Atlanta area, is part of a trunked system, and this band is considered optimal for such systems due to good propagation characteristics for communication. This band is, in fact, heavily used by Federal law enforcement organizations, and for the 1996 Games in Atlanta, some new assignments were provided for such organizations. For example, communication systems were available that would allow law enforcement authorities to maintain negotiations with terrorists who might have seized hostages. This band was also used during the Olympics for security operations at facilities utilized by law-enforcement authorities, e.g., an assignment was found in the GMF for a new 5-channel trunked system that was procured by GSA and used by other agencies during the Games. <i>Continued on next page.</i></p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
406-420 (Continued)	<p>All channels:</p> <p>23, 24, 49, 50, 73, 74, and 95.</p> <p>Public Safety channels:</p> <p>None.</p>	<p><b>Trends observed in usage before, during, and after the 1996 Games:</b> At all three measurement sites, the band usage did not appear to be significantly affected by the Games. At two sites, Fort McPherson and Six Flags, almost no change occurred, and at the Buckhead site, only a peak on July 19, the opening day of the 1996 Summer Olympics, indicated any effect on this band by the Games. Twenty-four-hour usage statistics were essentially identical to the 0900-1600 usage statistics at the three sites, implying that the usage levels were roughly the same during 8:00 am - 5:00 pm business hours and all other periods. Diurnal variation did not seem to occur at the Fort McPherson site, and only slight diurnal variation occurred at the other two sites.</p> <p>Usage levels measured at the Buckhead site were only slightly higher on the day of the Opening Ceremonies than they were during and after the Games. At Fort McPherson, usage levels were unaffected; and at the Six Flags site, usage levels showed somewhat more variation from day to day, but overall statistics were not distinguishable between the periods of before, during, and after the Games. Although the patterns were not identical at the three measurement sites, the 1996 Games caused very little impact on usage in this band.</p> <p>More than half of the channels in this band did not show usage above the lowest processing threshold at any time at the Buckhead site. Also at the Buckhead site, a small number of high-usage channels caused disproportionate weighting of the statistics; usage on other channels was lower than the overall statistics imply. At Fort McPherson, usage by communication signals appeared on only about 10-15 channels during the entire measurement period. At the Six Flags site, usage occurred on many of the channels in the band. This does not mean that the unused channels at the measurement locations were not used anywhere in the metropolitan area during the measurement period; indeed, channels that are unoccupied at one location sometimes show usage at another measurement location, implying that there is a probability that many channels in this band were used at one location or another, somewhere in the Atlanta area. But, it also means that, at any given location, most channels were available for an entire 2-week period. The trunked systems that were in extensive use in Atlanta in this band were presumably better adapted to dynamically assign users to such available channels than could conventional LMR systems. Thus, substantial levels of additional communications could theoretically be handled, even during emergencies and high-use periods such as olympic games.</p> <p>The data do not show a noticeable impact due to the Centennial Park bombing. This is consistent with the fact that Federal emergency-response communication systems were already in place that would have been used in conjunction with such an incident.</p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
450-470	<p>All channels: 25, 26, 27, 28, 51, 52, 75, 76, 96, and 97.</p> <p>Public Safety channels: 108, 109, 110, and 111.</p>	<p><b>Federal Government systems brought to Atlanta for the 1996 Games:</b> Available assignment lists do not show any dedicated Federal LMR systems that were brought to Atlanta specifically for the 1996 Summer Olympics. However, there are dedicated public safety channels that were utilized during the Games, and those channels were analyzed separately from the all-channel usage statistics. See Section 3.8 and particularly Table 3 for a description of the public safety channel allocations in this band.</p> <p><b>Usage trends observed before, during, and after the 1996 Games:</b> In this band, an overload signal occurred at the Buckhead site (see red threshold-exceeded marks in Figures 25 and 26). The presence of this signal could have caused apparent usage on channels where none actually occurred. Thus, Buckhead site data were analyzed twice, once with the overload signal included (called INCLUDE data, see Figures 25, 26, and 96); and again, with scans containing overload data excluded (called EXCLUDE data, see Figures 27, 28, and 97). The INCLUDE data show usage levels that are as high or higher than actual levels; the EXCLUDE data show usage levels representing the lowest usage statistics, possibly even lower than the levels really were. Actual all-channel usage levels probably fall between these two analyzed data sets.</p> <p>At two measurement sites, Fort McPherson and Six Flags, all-channel usage was only slightly affected by the Olympics. At the Buckhead site, usage was affected significantly more than at the other two sites, as indicated in both the INCLUDE and the EXCLUDE data. Based on the Buckhead site results, the Games appear to have had a measurable effect on usage in at least some parts of the area.</p> <p>Most channels in this band showed usage above the lowest processing threshold at each measurement site at least once during the measurements. However, most of the channels show 15% usage or less, and the all-channel usage statistics tend to show domination at each measurement location by a small number (usually ten or fewer) of high-usage channels. In other words, most channels in this band were used less than the band analysis would imply.</p> <p><b>Usage trends observed in public safety channels before, during, and after the 1996 Games:</b> Figures 108 through 111 show analysis results for the public safety channels in this band, as described in Section 3.8. Comparison of Figures 108 through 110 with the corresponding all-channel usage Figures 26, 28, 52, and 76 indicates that a large percentage of the communications occurring in this band were, in fact, public safety channels. Moreover, comparison of Figures 96, 97, and 111 indicates that overall usage in this band, including public safety usage, was significantly affected by the Games, especially as measured at the Buckhead site. Statistics for before, during, and after the Games at that location show that public safety channel usage was twice as high immediately prior to the Games than after the Games (30% before vs. 15% after), and the public safety channel usage levels during the Games also were substantially higher than after the Games (25% during vs. 15% after). <i>Continued on next page.</i></p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
450-470 (Continued)	<p>All channels: 25, 26, 27, 28, 51, 52, 75, 76, 96, and 97.</p> <p>Public Safety channels: 108, 109, 110, and 111.</p>	<p><b>Observations applicable to both public safety and all-channel usage:</b> Most channels in this band showed usage above the lowest processing threshold at all of the three measurement locations at least once during the measurement period. Most of the public safety channels show relatively high usage, with levels ranging between 5% and 80% usage. Thus, overall usage levels were substantially affected by the Games, and public safety channel usage, which contributed heavily to overall usage, was also significantly affected by the Games.</p> <p>Although the 1996 Games clearly had an impact on the overall usage levels in this band, the data do not show any measurable impact on usage due specifically to the Centennial Park bombing, as inferred by examination of data taken during the day of the bombing. In fact, all three sites show July 27, 1996 as one of the lowest-usage days of the measurement period. This observation is consistent with the determination that public safety communications in this band were not specifically tailored for response to this sort of event.</p>
806-821 paired with: 851-866.	<p>All channels: 29, 30, 53, 54, 77, 78, and 98.</p> <p>Public Safety channels: 112, 113, 114, and 115.</p>	<p>The 809-816 MHz portion of the 806-821 MHz LMR band (mobile stations) is allocated for public safety channels and is paired with the 854-861 MHz portion of the 851-866 MHz LMR band (base stations).</p> <p><b>Federal Government systems brought to Atlanta for the 1996 Games:</b> Available assignment lists do not show any dedicated Federal LMR systems that were brought to Atlanta to operate in this band during the Olympics. Federal use of this band is conducted through sharing agreements with local law enforcement agencies on a state-by-state basis. In Georgia, specifically Atlanta, the only GMF entries for Federal sharing that existed during 1996 were U.S. Postal Service assignments. However, assignment lists show dedicated public safety channels that could have been utilized by law enforcement agencies during the Games, and those channels were analyzed separately from the all-channel usage statistics. See Section 3.8 and particularly Table 3 for a description of the public safety channel allocations in this band.</p> <p><b>Usage trends observed before, during, and after the 1996 Games:</b> Mobile-band usage dropped about 25% after the Games ended, although fixed-band usage statistics were hardly affected (possibly due to the presence of control channels in the fixed-station spectrum). Mobile-usage measurements at the Buckhead site show that most channels exceeded the lowest threshold at least once during the measurement period, and that ten channels reached usage levels of 20-30 percent during the same period. <i>Continued on next page.</i></p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
<p>806-821 (Continued)  paired with: 851-866.</p>	<p>All channels:  29, 30, 53, 54, 77, 78, and 98.  Public Safety channels:  112, 113, 114, and 115.</p>	<p><b>Usage trends observed in public safety channels before, during, and after the 1996 Games:</b> Figures 112 through 115 show analysis results for the public safety channels in this band, as described in Section 3.8. Comparison of Figures 112 through 115 with the corresponding all-channel usage Figures 29 and 30 for mobile spectrum at the Buckhead site (the only location where the mobile spectrum shows measurable usage) indicates that about 20 channels in this spectrum may have been used for public safety, although only three of those channels were clearly distinguishable above the measurement system noise floor. Base-station statistics are substantially higher, and show between 21 and 24 channels in use in the public safety spectrum. It is not known to what extent these statistics were affected by control-channel operations. The mobile-spectrum statistics show an approximate 30% drop in usage after the Games, comparable to the 25% drop that occurred in the overall mobile band after the Games. Base-station public safety spectrum statistics were not substantially affected by the Games, indicating that control-channel operations may tend to mask actual usage statistics for base stations. Overall, the Games appear to have increased usage of mobile public safety channels in this band by about 30%, an impact comparable to the overall band impact.</p> <p><b>Observations applicable to both public safety and all-channel usage:</b> Mobile channel spectrum statistics dropped by 25% to 30% in both the overall and public safety portions of this band. Base-station channel spectrum statistics were only slightly affected for both cases, possibly the result of control-channel activity that would mask changes in actual usage.</p> <p>The data for this band show no measurable impact as a result of the Centennial Park bombing.</p>
<p>821-824  paired with: 866-869.</p>	<p>All channels:  31, 32, 55, 56, 79, 80, and 99.  Public Safety channels:  None.</p>	<p>This band is used for mobile-station transceivers, and the paired band (866-869 MHz) is used by base-stations.</p> <p><b>Federal Government systems brought to Atlanta for the 1996 Games:</b> No public safety channels are allocated in this band (see Section 3.8). Available channel assignment lists do not indicate that any dedicated Federal LMR systems were brought to Atlanta to operate in this band during the 1996 Summer Games.</p> <p><b>Usage Trends observed before, during, and after the 1996 Games:</b> At all three measurement sites, base-station transmissions were present at consistently higher percentages than the mobile signals (as shown by comparing the 821-824 MHz band measurement data with the corresponding 866-869 MHz band data), but the patterns of usage were the same for the base and mobile stations (compare Figures 99 and 101). <i>Continued on next page.</i></p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
<p>821-824 (Continued)</p> <p>paired with: 866-869</p>	<p>All channels: 31, 32, 55, 56, 79, 80, and 99.</p> <p>Public Safety channels: None.</p>	<p>At all three sites, measured usage levels before and during the Games were about twice as high as the levels after the Games. A 50% drop after the Games ended was observed in both the 24-hour usage statistics and the 0900-1600 usage statistics. Diurnal variation is very distinct in this band, especially at the Buckhead site, indicating a preponderance of activity during daytime periods in this band.</p> <p>Although base-station channels typically show high usage, about half the mobile channels did not show usage above the lowest processing threshold at any time at any of the measurement locations. This does not mean that the unused channels at these locations were not used anywhere in the metropolitan area during the measurement period; indeed, channels that were unoccupied at any given location were probably used at other locations. But it also means that, at any given location, many channels in the band could have been available for an entire two-week period. And, of the mobile channels that showed usage, most were measured at levels of 3% to 5%. Corresponding base-station channels typically show usage levels of 20% to 50%, although half of the base-station channels did not show any usage during the measurement period. The offset between mobile channel and base-station channel statistics probably represents the higher probability of intercept for base stations as compared to mobile stations.</p> <p>The overall results are interesting, because they indicate that while usage in this band was doubled for the Games, this trunked-system spectrum was still not saturated during the Games. This may be a result of the relative efficiency of trunked-channel system architecture, which dynamically allocates channels to users on an as-needed basis.</p> <p>No measurable change occurred in the usage statistics for this band as a result of the Centennial Park bombing.</p>
<p>851-866</p> <p>paired with: 806-821.</p>	<p>All channels: 33, 34, 57, 58, 81, 82, and 100.</p> <p>Public Safety channels: 116, 117, 118, and 119.</p>	<p>See remarks for paired band 806-821 MHz.</p> <p>No measurable change occurred in the usage statistics for this band as a result of the Centennial Park bombing.</p>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
866-869  paired with: 821-824.	All channels:  35, 36, 59, 60, 83, 84, and 101.  Public Safety channels:  None.	See remarks for paired band 821-824 MHz.  No measurable change occurred in the usage statistics for this band as a result of the Centennial Park bombing.
896-901  paired with: 935-940.	All channels:  37, 38, 61, 62, 85, 86, and 102.  Public Safety channels:  None.	The 896-901 MHz band is used by mobile transmitters and is paired with the 935-940 MHz band used by base stations.  <b>Federal Government systems brought to Atlanta for the 1996 Games:</b> No public safety channels are allocated in this band (see Section 3.8). Available channel assignment lists do not indicate that any dedicated Federal LMR systems were brought to Atlanta to operate in this band during the 1996 Games.  <b>Usage Trends observed before, during, and after the 1996 Games:</b> At all three measurement sites, the base station signals were present at consistently higher percentages than the mobile signals, but the patterns of usage were the same for both the base station band and the mobile band.  Base-station channel statistics at the three measurement locations dropped somewhat after the Games ended. However, the relative percentage decrease was small, only about 10% to 20%, implying that the Games had only a moderate impact on usage activity in the paired 935-940 MHz band.  Usage patterns in mobile channels varied considerably between the three measurement locations. At the Buckhead site, usage levels substantially decreased during the Games, implying that the mobile-channel users in this band were actually staying away from the area, or at least were avoiding the use of the radio during this period. (Note, too, that the Buckhead site mobile-channel users were active on only five wideband channels; this is an instance where a change in usage by a small number of users could have a large effect on overall band statistics.) At the Fort McPherson site, mobile-channel signals were never observed above the lowest processing threshold. At the Six Flags site, mobile-channel signals were measured, but at such low usage levels that the resulting statistics were unusable for discerning usage trends. <i>Continued on next page.</i>

Table 4. Comments on Atlanta Spectrum Usage Measurement Results (Continued)

LMR Band (MHz)	Figures	Comments
896-901 (Continued)  paired with: 935-940.	All channels:  37, 38, 61, 62, 85, 86, and 102.  Public Safety channels:  None.	<p>Given the difficulties in interpreting the mobile-radio usage data for this band, the base-station usage statistics appear to be the best indicator of usage during the measurement period. The implication, derived from the base-station data at all three sites, is that the Games influenced a 10% to 20% increase in usage. This change, while measurable, was small compared to changes in some other bands, such as 138-144 MHz.</p> <p>Most mobile-station channels were unoccupied at each site during the measurement period, and about 20% of the base-station channels show no measurable usage during the measurement period. Given this observation, and considering these bands' trunked architecture, it appears likely that these frequency bands did not approach saturation during the Games, and that considerably more communications traffic could have been accommodated by the systems utilizing these bands.</p> <p>No measurable change occurred in the usage statistics for this band as a result of the Centennial Park bombing.</p>
935-940  paired with: 896-901.	All channels:  39, 40, 63, 64, 87, 88, and 103.  Public Safety channels:  None.	<p>See comments for the paired band 896-901 MHz.</p> <p>No measurable change occurred in the usage statistics for this band as a result of the Centennial Park bombing.</p>

#### 4. CONCLUSIONS

Although it was widely believed, prior to the 1996 Summer Olympic Games in Atlanta, Georgia, that the event would produce a spectrum loading crisis; the data collected at three measurement sites before, during, and after the 1996 Games indicate that the impact was much less dramatic, although quite measurable. Table 5 summarizes the spectrum loading impact of the 1996 Games on the LMR bands that were measured.



Table 5. Measured Impact of the 1996 Summer Olympic Games on LMR Band Usage

<b>LMR Band (MHz)</b>	<b>Impact on All channels</b>	<b>Impact on Public Safety Channels</b>	<b>Impact Due to the Centennial Park Bombing</b>
138-144	Usage 200-300% higher during the Games than afterward	No Public Safety allocations, but high usage by Federal emergency response activities; see comments in Section 3.9 and Table 4.	No
148-153	Usage 25% higher during the Games than afterward	Small impact	No
150-162	No measurable impact	Small impact	No
162-174	Small impact	Small impact	Yes
406-420	No measurable impact	No measurable impact	No
450-470	Usage twice as high just prior to the Games, compared to the period after the Games	Usage twice as high immediately prior to the Games, compared to the period after the Games	No
806-821 paired with: 851-866	Usage 25% higher during the Games than afterward	Usage 25%-30% higher during the Games than afterward	No
821-824 paired with: 866-869	Usage 50% higher during the Games than afterward	Usage 50% higher during the Games than afterward; entire band is allocated for Public Safety	No
896-901 paired with: 935-940	50% drop in mobile usage during the Games, base station activity dropped slightly after the Games	No Public Safety allocations	No

As shown in Table 5, some bands, such as 138-144 MHz, show an approximate increase of two to three times higher usage before and during the Games than afterward, while some other bands show essentially no change during the entire measurement period, and most bands show only intermediate increases in usage due to activities associated with the Games. Even the Centennial Park bombing, a crisis within a crisis, produced no measurable impact in any band except 162-174 MHz. As explained below, these results were commensurate with the types of systems that were installed in these bands for the Olympic Games.

Before accepting a conclusion that many land-mobile radio bands in Atlanta, Georgia, did not, for the most part, experience substantial impacts in channel usage due to the 1996 Summer Olympic Games, alternative explanations for the measurement results should first be examined.

Is it possible that a surge in overall spectrum usage occurred during the measurement period, and was somehow missed? This explanation might seem plausible if the measurements had been performed at only one location (thus introducing a possible bias due to some fluke of conditions at a single location), or if the measurements had been directed toward the goal of determining absolute, rather than relative, spectrum usage levels (since, for reasons presented earlier in this

report, absolute usage levels are difficult or impossible to obtain directly from measurements). But, the twin facts that the measured usage trends tend to be repeated at every measurement location, and that the measured usage levels were relative in nature (comparing usage at each location under conditions that were controlled for all variables except the presence of the Games) tends to support the validity of the data. Furthermore, a large increase was measured in the 138-144 MHz band, implying that the measurement systems were fully capable of registering surges in spectrum usage when they occurred.

Is it possible that a surge in usage occurred in many bands, but that the majority of those communications were conducted with low-power handheld units that were not observable by the deployed measurement systems? For example, handie-talkie radio communications within a stadium would not normally be receivable outside the confines of the stadium. Thus, although many handie-talkies might flood the city, their impact on spectrum usage would be highly localized, only reaching a few blocks radius for each unit, and overall spectrum impact would be contained within relatively isolated areas. This possibility is highly plausible, although it could only be proven or disproven by deploying measurement systems in such locations as stadiums. However, if this scenario is true, the fact remains that such impact would be localized, and overall spectrum congestion across the metropolitan area would be minimal.

Is it possible that, with attention focussed on the 1996 Games, many routine activities that ordinarily generate spectrum usage may have been overridden by higher-priority communications for the main event, the effect being that increased usage levels due to the Games were offset by decreased usage levels for routine activities? For example, routine law enforcement activities and their concomitant communications requirements may have been largely suspended during the Games, while the enforcement personnel were detailed to other, higher-priority tasks. They would still have used their radios, but usage of their radios would have been a substitute for, rather than an increase of, routine daily communications. This possibility is quite plausible, and can be neither proven nor disproven from the measurement data. However, if the plausible is actually true, then the implication is that spectrum loading levels would not be increased by emergency situations, since any emergency situation is likely to cause the same focus on crisis events at the expense of routine activities.

Is it possible that, for all the anticipation of a communications crisis in Atlanta during the 1996 Summer Olympic Games, the usage statistics for the area might ordinarily be so low that, even with the loading due to the Games, the overall usage levels did not climb significantly higher than would be measured in larger metropolitan areas on average days? That is to say, perhaps Atlanta, Georgia, in the midst of a mobile communications crisis might look like Los Angeles, California, on a regular weekday. This possibility seems unlikely, because a major spectrum-loading crisis in an area that ordinarily has relatively low spectrum usage levels should result in an even larger increase in measured usage statistics than would be observed in an area that has routinely higher usage levels. In other words, the 1996 Summer Olympic Games should have made an even larger impact on relative spectrum usage levels in Atlanta, Georgia, than they would have made in Los Angeles, California, assuming the same number of visitors, same security procedures, etc., in both locations. The fact that usage statistics did not substantially increase in most bands in Atlanta implies that even smaller percentage increases would be measured in areas that have routinely higher-level spectrum usage statistics.

Is it possible that the advance preparations for radio communications at the 1996 Summer Olympic Games had the effect of preventing spectrum usage levels from significantly increasing? This seems unlikely, as advance preparations should not have reduced the volume of usage, but rather should have facilitated high levels of usage. As a corollary to this question, is it possible that most of the preparation for radio communications in Atlanta was designed to accommodate crisis contingencies much larger than the Centennial Park bombing, and that the occurrence of such a crisis would have substantially increased the measured spectrum usage levels? This is a more likely possibility, and may have contributed to the relatively small increase in spectrum usage levels, and apparently low levels of congestion, that are indicated by the measurement data.

In the final analysis, the data lead to the conclusion that the 1996 Summer Olympic Games in Atlanta, Georgia, did not (in most land mobile radio bands) produce substantially higher overall spectrum usage levels in mobile-communication bands across the metropolitan area, and that public safety channels were likewise not generally congested by the occurrence of the 1996 Games. Furthermore, a large proportion of mobile-radio channels were available for use during a large percentage of time at any given location in the metropolitan area during the Games. Public safety bands and band assignments do not show usage patterns that are substantially different from those of other channel assignments, and in general do not exhibit large relative increases in usage levels.

Taken as a whole, these results indicate that a significant reserve spectrum capacity was available in Atlanta during the Games. This is consistent with the fact that, as summarized in Table 4, the bands that showed little or no impact during the Games were required for the operation of a large number of public safety communication systems that were installed for use in the event of a major disaster. In effect, the presence of these systems meant that a large amount of reserve capacity had to be available, to accommodate the possibility that the systems would have been operated.

This conclusion is supported by the increase in channel usage that was observed in the 138-144 MHz band. Of all the mobile bands, this was the one that was used most extensively for purposes of crowd control and other, related tactical public safety communications. The channel usage increase of two to three times the background level in this band is probably indicative of the reserve spectrum capacity that would have been required if the emergency communication systems in the other mobile bands had been needed. Since no emergencies requiring the use of these systems occurred, these systems were not used, and they never generated measurable spectrum usage. However, their spectrum requirements were probably similar in magnitude to that of the 138-144 MHz band, regardless of whether they were used operationally.

To the extent to which the 1996 Summer Olympic Games represent a model crisis event for mobile radio operations, the measurement results have implications for mobile-radio spectrum loading in the midst of other sorts of crisis events, such as natural disasters or terrorist attacks.

The lesson of the Atlanta Olympic Games appears to be that, in the event of a crisis in a metropolitan area, land mobile radio bands required for emergency responses should have a reserve capacity for communication traffic that will allow channel usage levels that are

approximately two to three times higher than normal, non-emergency channel usage levels. Such accommodation may depend critically upon substantial advance spectrum planning, including coordination of plans between agencies at the local, state, and federal levels, and improvements to metropolitan area radio communication infrastructure. It is not known how well the spectrum needs in Atlanta might have been accommodated if advance planning had not been performed, but it is reasonable to assume that spectrum loading problems would have been significantly worse if substantial advance planning and communications infrastructure improvements had not been accomplished. The fact that the 138-144 MHz band was able to accommodate an increase of two to three times the background level, and that a similar reserve capacity was apparently available in the other mobile radio bands, which were to be used in the event that a significant disaster had occurred, indicates that this type of planning and coordination did contribute to the success of the land mobile radio communications in Atlanta. To the extent that communication planning and infrastructure improvements for the 1996 Summer Olympic Games helped to prevent overloading in any given mobile bands during the event, then similar planning needs to be performed prior to the occurrence of events of similar magnitude in other U.S. metropolitan areas.

To further test these hypotheses, additional measurements should be performed, to which the Atlanta results can be compared. Likely measurement locations would be Los Angeles, California, San Diego, California, and New York, New York, where spectrum loading on any given day may be significantly higher than occurs in Atlanta, Georgia. San Diego, California, and Los Angeles, California, have shown routinely high levels of loading in the mobile radio bands during previous RSMS broadband spectrum surveys [3],[4]. Such measurements would help verify the Atlanta results, and would indicate the locations where future spectrum crisis loading events should be measured.

## 5. REFERENCES

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