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February 3, 1982

US CIVIL DEFENSE POLICY

It is the policy of the United States to enhance the deterrence of strategic nuclear war through a strong and balanced program of strategic forces, including effective capabilities for strategic defense. Civil Defense, along with an effective Continuity of Government program, emergency mobilization, and secure and reconstitutable telecommunications systems, is an essential ingredient of our nuclear deterrent forces. It is a matter of national priority that the US have a Civil Defense program which provides for the survival of the US population even in a protracted general war involving nuclear destruction in the United States.

The Program

Accordingly, I direct that the US Civil Defense program provide an improved basis for dealing with crises and carrying out eventual national recovery. The US Civil Defense program will:

- Enhance deterrence and stability in conjunction with our strategic offensive and other strategic defensive forces. Civil Defense, as an element of the strategic balance, should assist in maintaining perceptions that this balance is favorable to the US.
- Reduce the possibility that the US could be coerced in time of crisis.
- Provide for survival of [REDACTED] the US population in the event of nuclear attack preceded by strategic warning; and for continuity of government, should deterrence and escalation control fail.
- Provide, as an additional desirable benefit, improved ability to deal with natural disasters and other large-scale domestic emergencies.

This policy complements primary US reliance on strategic offensive nuclear forces as the preponderant factor in maintaining deterrence.

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Implementation

To implement the foregoing policies, the President directs that the program consist of three major elements and adhere to the following timetable:

- Population Protection. By the end of 1987, the development of plans and deployment of supporting operational systems will be completed to ensure the survival of [REDACTED] the population under circumstances of strategic warning. Primary reliance will be placed on relocating the population of US metropolitan and other potential high-risk areas to surrounding areas of lower risk during a period of international crisis, taking advantage of extensive US transportation resources.
- Industrial Protection. By the beginning of FY 1984, analyses and preparations will be completed which will allow a funding decision to be made on a program to protect key defense and population relocation support industries. These preparations will allow for initial deployment of an industrial protection system in 1985 and full deployment by 1987.
- Blast Sheltering. By the beginning of FY 1984, analyses and preparations will be completed which will allow a funding decision on blast shelters for key industrial workers in defense and population relocation support industries. Current analyses indicate 4 million blast shelter spaces will be required. This figure will be used for initial planning and will be refined as analyses proceed. These plans will allow for initial shelter deployment in 1985 and full deployment in 1987.

These measures will fully support continuity of government, survival and endurance in time of war.

Management

The Federal Emergency Management Agency will have overall operational supervision of this program. Funds for the program will be contained in the FEMA budget. In order to ensure interagency cooperation and support in the program, the Civil Defense Working Group of the Emergency Mobilization Preparedness Board will be responsible for, among other things, assuring coordination between the Civil Defense program and mobilization preparedness actions and programs, and the preparation of semi-annual reports to the President.

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PD/NSC-41 is superseded by this Directive.

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