

CRS Report for Congress

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Terrorism Preparedness: Catalog of Selected Federal Assistance Programs

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Terrorism Preparedness: Catalog of Selected Federal Assistance Programs

Summary

Congress has authorized a limited number of programs specifically designed to assist state and local governments with preparing for terrorist attacks, particularly those involving weapons of mass destruction. Congress also authorizes several general assistance programs that states and localities may use for terrorism preparedness.

At present, several agencies administer preparedness programs, including the Departments of Defense, Health and Human Services, and Justice, and the Federal Emergency Management Agency. Congress authorizes the agencies to provide technical assistance and monetary grants for emergency planning, training, and equipment acquisition. Federal preparedness programs fall into the following categories:

- Emergency management and planning
- Training
- Equipment
- Law enforcement
- Public health and medical community

This report will be updated as relevant programs are created, modified, or terminated. For more information on policy issues related to state and local preparedness, see CRS Report RL31266, *State and Local Preparedness for Terrorism: Policy Issues and Options*.

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Terrorism Preparedness: Catalog of Selected Federal Assistance Programs

Introduction to Preparedness Programs

This report lists and describes selected federal programs that assist states and localities with preparing for terrorist attacks, particularly those involving weapons of mass destruction. Some of the programs are authorized specifically for this purpose, while others are general assistance programs that recipients may use for terrorism preparedness.

Preparedness programs are administered by several agencies, including the Departments of Defense, Justice, and Health and Human Services, and the Federal Emergency Management Agency (FEMA). These agencies provide grants, training, and technical assistance for a wide range of preparedness activities. The programs fall into the following categories:

- Emergency management and planning
- Training
- Equipment
- Law enforcement
- Public health and medical community.

The President and Congress are considering transferring program responsibilities among agencies. The President's FY2003 budget proposes the transfer of the Department of Justice's Domestic Preparedness Programs, currently administered by the Office for Domestic Preparedness (ODP), to a new Office for National Preparedness (ONP) within the Federal Emergency Management Agency. FEMA would consolidate its Assistance to Firefighters program (FIRE grants) with the domestic preparedness programs as part of a new First Responder Initiative.¹ It is not yet clear whether the new office will assume all the responsibilities of the Justice Department's Office for Domestic Preparedness.

The President's budget also proposes the consolidation of several Justice Department grant programs, including the Local Law Enforcement Block Grant, into one grant program called the Justice Assistance Grants Program. This new program would remain within the Justice Department's Office of Justice Programs (OJP).²

¹For more information, see U.S. Office of Management and Budget, *Budget of the United States, Fiscal Year 2003*, chapter on the Federal Emergency Management Agency, available at: [<http://www.whitehouse.gov/omb/budget/fy2003/bud26.html>].

²For more information, see OMB, *Budget of the United States, Fiscal Year 2003*, chapter on the Department of Justice, available at:

(continued...)

This report will be updated as relevant programs are created, modified, or terminated.

Information in This Catalog

For each program, this catalog provides the program title, brief description, administering agency, contact phone number, web site, and CRS contact. For those programs registered in the *Catalog of Federal Domestic Assistance* (CFDA), the program number is provided after the title. This catalog provides only basic descriptive and contact information about the selected programs, and does not provide details about course offerings and application requirements.

For more descriptive information on a specific program, as well as application deadlines and requirements, please see the CFDA web site at [<http://www.cfda.gov>]. The most up-to-date information, however, is available on agency and program web sites, and from the listed CRS analyst.

Federal Agency Catalogs

Federal agencies have published catalogs with detailed information about their terrorism preparedness programs. Agency catalogs typically provide descriptions of specific training courses and grant programs, give application requirements, and often offer suggestions for writing grant proposals. The following federal agency catalogs are available on the Internet:

Compendium of Weapons of Mass Destruction Courses — Descriptions of all federal training programs for responding to weapons of mass destruction. Available at: [<http://www.usfa.fema.gov/pdf/cwmdc.pdf>].

Office for Domestic Preparedness: Weapons of Mass Destruction Training Program — Detailed information on training programs offered by the Department of Justice's Office for Domestic Preparedness. Available at: [<http://www.ojp.usdoj.gov/odp/docs/coursecatalog.pdf>].

Grant Writing Assistance

Grant applicants may seek assistance from a number of sources. All applicants should consult the federal agency to which they are applying. Many federal agencies provide grant writing assistance and workshops tailored to the specific requirements of their applications. Applicants might also consult with an appropriate state agency (such as the state department of emergency services or public health). Some state agencies provide technical assistance for completing federal grant applications and, in some instances, may even submit the grant on behalf of a locality.

Listed below are CRS products and other resources available through the Internet that may assist applicants in completing applications.

²(...continued)

[<http://www.whitehouse.gov/omb/budget/fy2003/bud18.html>].

CRS Grants Information web page — This web site for congressional staff links to key grants sources, including the *Catalog of Federal Domestic Assistance*, various federal pages intended specifically to assist grant seekers, and the Foundation Center for private foundation funding. It also links to the web pages on writing and developing grant proposals (see below). Available at: [<http://www.crs.gov/reference/general/grantsinfo.shtml>].

Catalog of Federal Domestic Assistance — The CFDA includes an instructional page, *Developing and Writing Grant Proposals*, to assist federal grant seekers. Available at: [<http://www.cfda.gov/public/cat-writing.htm>].

Foundation Center Proposal Writing Short Course — Online tutorial for learning how to develop good grant proposals. Available at: [<http://fdncenter.org/learn/shortcourse/prop1.html>].

University of North Carolina, GrantSource Library — This web site contains several links to online articles and tutorials for grant writers. Available at: [<http://research.unc.edu/grantsource/grantwriting.html>].

Related CRS Products

For more information on federal programs and policy issues related to state and local emergency preparedness, please see the following CRS products:

CRS Report RL31266, *State and Local Preparedness for Terrorism: Policy Issues and Options*, by Ben Canada.

CRS Report RL31263, *Bioterrorism: Legislation to Improve Public Health Preparedness and Response Capacity*, by C. Stephen Redhead, Mary E. Tiemann, and Donna U. Vogt.

CRS Report RL31285, *FEMA's Mission: Policy Directives for the Federal Emergency Management Agency*, by Keith Bea.

CRS Report RS20071, *United States Fire Administration: An Overview*, by Len Kruger.

CRS Report RS21073, *Urban Search and Rescue Task Forces: Fact Sheet*, by Ben Canada.

For assistance with any further questions on state and local emergency preparedness, congressional clients may contact Ben Canada at 7-0632 or, for information on a specific program, the listed CRS contact.

Federal Preparedness Programs

Emergency Management and Planning

Emergency Management Institute

Description: Training for state and local emergency response personnel in basic emergency management and terrorism preparedness. Institute is intended to improve emergency management practices among state and local emergency managers, and federal officials, in response to emergencies and disasters. Programs embody the Comprehensive Emergency Management System by unifying the elements of management common to all emergencies: preparedness, mitigation, response, and recovery. Institute offers a wide selected of courses.

Agency: Federal Emergency Management Agency
Phone: 800-238-3358
Web site: EMI web site: [<http://training.fema.gov/EMIWeb/ctr.htm>]
 FEMA regional offices and state emergency management offices:
 [<http://www.fema.gov/about/regoff.htm>]
CFDA: 83.527, 83.529, 83.530
CRS Contact: Keith Bea, 7-8672

Emergency Management Performance Grants (EMPG)

Description: Grants to states to develop comprehensive emergency management plans, including plans to manage consequences of terrorist attacks. The program's goal is to improve overall emergency planning, preparedness, mitigation, response, and recovery capabilities. FEMA has identified 13 emergency management functions for which states are encouraged, but not required, to use EMPG funds. These functions are: 1) laws and authorities; 2) hazard identification and risk assessment; 3) hazard mitigation; 4) resource management; 5) planning; 6) direction, control, and coordination; 7) communications and warning; 8) operations and procedures; 9) logistics and facilities; 10) training; 11) exercises, evaluations, and corrective actions; 12) crisis communications, public education, and information; and 13) finance and administration.

Agency: Federal Emergency Management Agency
Phone: 202-646-4157
Web site: [<http://www.usfa.fema.gov/fedguide/ch1-92.htm>]
CFDA: 83.552
CRS Contact: Keith Bea, 7-8672

National Fire Academy

Description: Training for state and local emergency managers to increase the professional level of the fire service and emergency medical service. Courses are offered at the National Fire Academy training facility in Emmitsburg, MD, but also through regional offices and distance learning mechanisms. The Academy offers a wide selection of courses in such areas as professional development, incident

management, information management, hazardous materials, fire prevention, and volunteer leadership.

Agency: U.S. Fire Administration (FEMA)
Phone: 800-238-3358, ext. 1035, or 301-447-1035
Web site: [<http://www.usfa.fema.gov/nfa/>]
CFDA: 83.009, 83.010
CRS Contact: Len Kruger, 7-7070

Metropolitan Medical Response Systems (MMRS)

Description: The Metropolitan Medical Response Systems (MMRS) program provides grants to metropolitan areas to upgrade existing local emergency response capabilities. The program seeks to link and integrate all likely responders during a mass casualty event, including fire and emergency medical systems, public health, hospitals, national guard, law enforcement, and emergency management.

Agency: Office of Emergency Preparedness (HHS)
Phone: 301-443-1167
Web site: [<http://mmrs.hhs.gov/>]
CFDA: Not listed
CRS Contact: Steve Redhead, 7-2261, or Pamela Smith, 7-7048

Training

State and Local Domestic Preparedness Training and Technical Assistance Program

Description: Grants to provide training to state and local jurisdictions to respond to terrorist incidents involving weapons of mass destruction (WMD), such as nuclear, biological, chemical, and explosive devices. The Justice Department utilizes the capabilities of a number of specialized institutions in the design and delivery of its training programs. These include private contractors, other federal and state agencies, and the National Domestic Preparedness Consortium, among others.

Agency: Office for Domestic Preparedness (Department of Justice)
Phone: 800-368-6498
Web site: [<http://www.ojp.usdoj.gov/odp/welcome.html>]
CFDA: 16.008
CRS Contact: Bill Ellis, 7-6928

State and Local Domestic Preparedness Exercise Support

Description: Grants and technical assistance to aid state and local jurisdictions in planning and conducting exercises that simulate response to terrorist attacks involving weapons of mass destruction (WMD). Exercises and simulations may be conducted on a local, regional, state, or national scale. Assistance involves evaluation of the authorities, plans, policies, procedures, and resources used in response operations. ODP provides policy, guidance, standards for scheduling, and uniformity in design,

development, conduct, and evaluation of domestic preparedness exercises and related activities.

Agency: Office for Domestic Preparedness (Department of Justice)
Phone: 800-368-6498
Web site: [<http://www.ojp.usdoj.gov/odp/welcome.html>]
CFDA: 16.009
CRS Contact: Bill Ellis, 7-6928

First Responder Counter-Terrorism Training Assistance

Description: Grants to states to enhance the capabilities of first responders in managing the consequences of terrorist acts. Training is provided in each of the 50 states through individual state fire training systems. Training is targeted for first responders who will come into contact with and manage the consequences of terrorist acts.

Agency: U.S. Fire Administration (FEMA)
Phone: 301-447-1533
Web site: [<http://www.usfa.fema.gov/fedguide/ch1-1.htm>]
CFDA: 83.547
CRS Contact: Len Kruger, 7-7070

State Fire Training System Grants

Description: Grants to states to enhance the capacity of their state-level training system and enable them to deliver a variety of National Fire Academy courses/programs.

Agency: U.S. Fire Administration (FEMA)
Phone: 301-447-1376
Web site: [<http://www.usfa.fema.gov/fedguide/ch1-110.htm>]
CFDA: 83.553
CRS Contact: Len Kruger, 7-7070

Equipment

State Domestic Preparedness Equipment Support Program

Description: Grants to states to purchase specialized equipment for responding to terrorist attacks involving weapons of mass destruction (WMD). Grants are distributed to states, which then distribute funds to localities in accordance with pre-approved state plans. Program provides for a comprehensive threat and needs assessment, develops a three-year plan to enhance first responder capabilities, and provides for equipment purchases and the provision of specialized training.

Agency: Office for Domestic Preparedness (Department of Justice)
Phone: 800-368-6498
Web site: [<http://www.ojp.usdoj.gov/odp/welcome.html>]
CFDA: 16.007
CRS Contact: Bill Ellis, 7-6928

Hazardous Materials Assistance Program

Description: Grants and technical assistance to plan and train for response to oil and hazardous material incidents. Grants are distributed to states, which may then distribute funds to local or tribal governments. Program seeks to enhance state and local capabilities to operate within the National Response System (NRS) and to support the Comprehensive Hazardous Materials Emergency Response – Capability Assessment Program (CHER-CAP). This program is coordinated between FEMA, the Department of Transportation, and the Environmental Protection Agency.

Agency: Federal Emergency Management Agency
Phone: 301-447-1009
Web site: [<http://www.usfa.fema.gov/hazmat/hmep/>]
CFDA: 83.012
CRS Contact: Keith Bea, 7-8672

Assistance to Fire Fighters Grant Program (FIRE grants)

Description: Grants made directly to fire departments to equip and train firefighters and emergency medical technicians. Program is intended to promote general improvements in firefighter safety and effectiveness, not to directly improve terrorism preparedness. Eligible activities include: establish wellness and fitness programs for firefighting personnel; buy fire trucks and other firefighting vehicles (no more than 25% of the total amount appropriated may be awarded to purchase vehicles); buy firefighting equipment, including equipment for communications and monitoring; buy personal protective equipment; fund fire prevention programs (no less than 5% of the total appropriation).

Agency: U.S. Fire Administration (FEMA)
Phone: 866-274-0960 or 301-447-1608
Web site: [<http://www.usfa.fema.gov/grants/>]
CFDA: N/A
CRS Contact: Len Kruger, 7-7070

Law Enforcement

State and Local Anti-Terrorism Training

Description: Program provides training and technical assistance in terrorism response for state and local law enforcement personnel. Program focuses on four goals: 1) provide state and local law enforcement agencies with knowledge of “political” extremist movements; 2) disseminate information relating to vital elements of law enforcement preparedness for terrorist attacks; 3) provide a general planning orientation to state and local law enforcement pertaining to crisis and consequence management and incident command, including essential elements requisite to conducting criminal investigations and prosecutions of terrorist threats and incidents; and 4) maintain and enhance a domestic terrorism database.

Agency: Office for Domestic Preparedness (Department of Justice)
Phone: 800-368-6498
Web site: [<http://www.ojp.usdoj.gov/odp/welcome.html>]
CFDA: 16.614
CRS Contact: Bill Ellis, 7-6928

Law Enforcement Assistance — FBI Field Police Training

Description: Training and technical assistance for state and local law enforcement officials to develop professional skills. Course topics range from basic recruit training to specialized instruction in such areas as fingerprinting, police-community relations, hostage negotiation, white-collar crime, organized crime, computer fraud, management techniques, investigative support, and criminal investigative analysis.

Agency: Federal Bureau of Investigation (DOJ)
Phone: Not available
Web site: [<http://www.fbi.gov/hq/td/academy/academy.htm>]
CFDA: 16.302
CRS Contact: Bill Ellis, 7-6928

Local Law Enforcement Block Grant

Description: Formula grants to support general law enforcement improvements. Eligible activities include: 1) purchasing technology and other equipment directly related to basic law enforcement functions; 2) hiring and training additional law enforcement officers and necessary support personnel; 3) enhancing security at locations that are considered a special risk for incidents of crime, such as schools; and 4) establishing multijurisdictional task forces composed of local, state, and federal law enforcement officials to prevent and control crime.

Agency: Bureau of Justice Assistance (DOJ)
Phone: 888-549-9901, option 4
Web site: [<http://www.ojp.usdoj.gov/BJA/html/llebg1.htm>]
CFDA: 16.592
CRS Contact: Bill Ellis, 7-6928

Public Health and Medical Community

Public Health Preparedness and Response for Bioterrorism

Description: Formula grants to upgrade state and local health department preparedness to respond to bioterrorism attacks and other public health threats and emergencies. Funding may be used for preparedness planning and readiness assessment, expanding disease surveillance and epidemiologic capacity, strengthening lab capacity, establishing a secure communications network among state and local public health agencies, and education and training.

Agency: Centers for Disease Control and Prevention (HHS)
Phone: 770-488-2740
Web site: [<http://www.bt.cdc.gov/Planning/CoopAgreementAward>]
CFDA: 93.283
CRS Contact: Steve Redhead, 7-2261, or Pamela Smith, 7-7048

Bioterrorism Hospital Preparedness Program

Description: Formula grants to state and territorial health departments (and three of the largest cities: Chicago, Los Angeles, New York City) to upgrade the preparedness of hospitals to respond to bioterrorism attacks and other public health emergencies. A prime focus area is the identification and implementation of bioterrorism preparedness plans and protocols for hospitals and other participating health care entities. Funding will be used to facilitate regional hospital preparedness planning, recruit and train emergency personnel, and upgrade hospital infrastructure.

Agency: Health Resources and Services Administration (HHS/HRSA)
Phone: 301-443-4996
Web site: [<http://www.hrsa.gov/bioterrorism.htm>]
CFDA: 93.003
CRS Contact: Steve Redhead, 7-2261, or Pamela Smith, 7-7048

U.S. Army Medical Research Institute of Infectious Diseases — Training for Public Health Professionals

Description: Training opportunities for public health professionals. Courses are taught at the USAMRIID facility in Aberdeen, MD, but are also available through satellite broadcasts and other distance learning mechanisms. Courses focus on recognizing signs of bioterrorism attacks, planning and preparing for mass casualties, and preventing spread of disease.

Agency: U.S. Army Medical Research Institute of Infectious Diseases (DOD)
Phone: 410-436-2230 or 410-436-3393
Web site: [<http://www.usamriid.army.mil/education/index.html>]
CFDA: Not listed
CRS Contact: Steve Bowman, 7-7613