

U.S. Department of Justice
FY2010 PERFORMANCE BUDGET

National Drug Intelligence Center

April 29, 2009

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I. Overview for the National Drug Intelligence Center

I. Introduction

In FY 2010, the Department of Justice (DOJ) requests a total of \$44,023,000, to provide domestic strategic counterdrug analysis in support of policy makers and resource planners and support to law enforcement authorities and the intelligence community by conducting document and computer exploitation of materials collected in Federal, State, and local law enforcement activity associated with counter-drug, counter-terrorism, and national security investigations and operations. This request includes a base adjustment of \$23,000.

NDIC supports national policymakers and law enforcement decision makers by providing strategic domestic drug intelligence; facilitating information sharing and liaison between intelligence and law enforcement agencies; providing timely operational support to law enforcement authorities by conducting document and media exploitation of evidence collected during Federal, state, and local law enforcement investigations; and providing training in support of the above efforts. NDIC has been a contributor to our nation's counternarcotics effort, the U.S. DOJ Strategic Plan and the Office of National Drug Control Policy's (ONDCP) National Drug Control Strategy.

In FY2008 the NDIC intelligence analysis staff produced 39 major recurring intelligence assessments and updated two major topical assessments. In November 2007 NDIC published and disseminated the *National Drug Threat Assessment 2008*, a comprehensive account of the threat to the United States posed by the trafficking and abuse of illicit and pharmaceutical drugs. Since then NDIC has completed 29 planned drug market analyses for the High Intensity Drug Trafficking Area (HIDTA) program and 9 regional drug threat assessments for the DOJ Organized Crime Drug Enforcement Task Force (OCDETF) program. These reports have provided a strategic overview of the illicit drug situation in every part of the country by highlighting significant drug trafficking trends and have frequently been used by law enforcement executives in the development of operational strategies and resource allocation. In addition to these recurring assessments, NDIC updated two major, drug-specific assessments: the *National Methamphetamine Threat Assessment 2008* and the *Domestic Cannabis Cultivation Assessment 2008*. These strategic reports have assisted national-level policymakers by providing both a comprehensive review of the current status and predictive analysis regarding the future of these complex drug threats.

In FY2008 NDIC also produced various intelligence products that focused on threats posed by drug trafficking at our nation's borders for, or in partnership with, other members of the counterdrug community. The NDIC assessment of cocaine flows in and through U.S. arrival zones--particularly those along Mexican and Canadian borders--served as the "Arrival Zone" section of the Defense Intelligence Agency (DIA) *Interagency Assessment of Cocaine Movement*. The NDIC report, *Reassessing Southwest Border Bulk Cash Smuggling: Consolidation Points as Trafficker Vulnerabilities*, was produced in response to a tasking from the U.S. Department of Treasury in its *2007 National Money Laundering Strategy*. That report identified--for the first time--five areas where bulk-cash drug proceeds were being consolidated in preparation for shipment across the Southwest Border. At the request of the National Security Council (NSC), NDIC produced a report entitled *Mexican Drug Trafficking Organizations: Predominant Arms Smugglers Along the Southwest Border*, an assessment of the links between

drug trafficking and arms smuggling along the U.S.-Mexico border. Other reports produced by NDIC in FY2008 that focused on border threats include *U.S.-Canada Border Drug Smuggling by Noncommercial Aircraft* and *Northern Border Drug Money Laundering Threat Assessment 2008*.

2. Background

Established in 1993, NDIC is a component of DOJ and a member of the Intelligence Community. NDIC began as an interagency center with a mission to focus on drug trafficking organizations, particularly Mexican, Colombian, Dominican, and Jamaican organizations, but expanded into traditional organized crime, money laundering, and gang activity because of their direct involvement in drug trafficking in the United States. In February 2000, the General Counterdrug Intelligence Plan (GCIP), signed by President Bush, mandated the mission of NDIC—“to become the principal center for domestic strategic counterdrug analysis in support of policy makers and resource planners.” To accomplish its mission, NDIC: (1) provides timely strategic domestic drug intelligence assessments focusing on the production, trafficking, and consumption trends and patterns of all illicit drugs inside U.S. national borders and territories; (2) produces the annual *National Drug Threat Assessment* and regional drug threat assessments and participates in joint counterdrug assessments involving the integration of foreign and domestic drug information; (3) prepares analysis and strategic assessments for senior counterdrug policy makers and resource planners such as the Attorney General, the Director of the ONDCP, and the Director of Central Intelligence (DCI); and (4) conducts document and computer exploitation of materials collected in Federal, state, and local law enforcement activities associated with counterdrug, counterterrorism, and national security investigations.

NDIC supports national policymakers with timely strategic domestic drug intelligence assessments focusing on the production, consumption, and trafficking of illicit drugs and NDIC produces geographic, topical, and organizational strategic intelligence related to threats posed by drug trafficking within the United States. Through the DOMEX capabilities, NDIC collects information from intelligence and law enforcement agencies and cooperating sources, builds partnerships with counterdrug agencies, and exploits seized documents and electronic media for use in criminal investigations and strategic intelligence production which provides real-time intelligence support to national impact investigations. The DOMEX teams use a state-of-art computer database developed at NDIC known as the Real-time Analytical Intelligence Database (RAID) to quickly collect, collate, and label large volumes of information from seized documents and computers.

The teams then analyze this information to identify previously unknown associates, hidden assets, and other actionable leads for further investigation. NDIC is also maintains the responsibility for a wide array of services, including formulating and executing NDIC’s budget and

NDIC’s primary mission is to be “the principal center for domestic strategic counterdrug analysis in support of policy makers and resource planners.” In addition, NDIC will provide timely support to law enforcement authorities and the intelligence community by conducting document and computer exploitation of materials collected in Federal, State, and local law enforcement activity associated with counterdrug, counter-terrorism, and national security investigations and operations.

providing technical, administrative, human resources, training, facility management, and publication.

3. Challenges

The greatest challenge facing NDIC is the establishment of a permanent funding source. Funding for NDIC is provided through the Department of Defense while the Attorney General exercises managerial direction and control.

4. Performance Challenges

The challenges that impede progress towards achievement of agency goals are complex and ever changing:

Major NDIC Program	Impact
Strategic Intelligence	NDIC is the only intelligence center that has the analytical resources and expertise to produce the annual National Drug Threat Assessment. Without this product, which has been produced since 1998 by NDIC, the information available for national-level decision makers would be severely restricted. Likewise, NDIC is the only intelligence center with the analytical resources and expertise to produce regional drug threat assessments for the DOJ's OCDETF program and major city market analyses for the Office of National Drug Abuse and Policy HIDTA program. These reports provide a strategic overview of the illicit drug situation in each respective region or market by highlighting significant trends and law enforcement concerns and are used to develop annual strategies for allocating assets and resources at the state and local level. NDIC's reports have also been cited by numerous members of Congress as basis to support bills introduced during the past year.
Document and Media Exploitation	NDIC is the only center with an established capability to provide document and computer exploitation services. Without this support, OCDETF, DEA, ATF, ICE, FBI, and other Federal agencies will be severely hampered in their law enforcement efforts. NDIC also received several commendations for supporting Multi National Forces in Iraq.
Training	Without NDIC, the availability of counterdrug analysis training will be significantly limited.

II. Appropriations Language and Analysis of Appropriations Language

Appropriations Language

The 2010 Budget request includes proposed changes in the appropriations language listed and explained below. New language is *italicized and underlined*, and language proposed for deletion is bracketed.

National Drug Intelligence Center

For necessary expenses of the National Drug Intelligence Center, \$44,023,000, of which \$2,000,000 shall be for reimbursement of Air Force personnel for the National Drug Intelligence Center to support the Department of Defense's counter-drug intelligence responsibilities: Provided, That the National Drug Intelligence Center shall maintain the personnel and technical resources to provide timely support to law enforcement authorities and the intelligence community by conducting document and computer exploitation of materials collected in Federal, State, and local law enforcement activity associated with counter-drug, counter-terrorism, and national security investigations and operations.

Analysis of Appropriations Language

Raises the amount of funding requested for current services from \$44.00 million to \$44.02 million.

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III. Decision Unit Justification

National Drug Intelligence Center	Perm. Pos	FTE	Amount (\$000)
2008 Enacted with Rescissions	222	222	39,000
2008 Supplementals			0
2008 Enacted w/Rescissions and Supplementals			39,000
2009 Enacted	239	239	44,000
2010 Current Services	239	239	44,023
2010 Program Increases			0
2010 Request	239	239	44,023
Total Change 2009-2010			23

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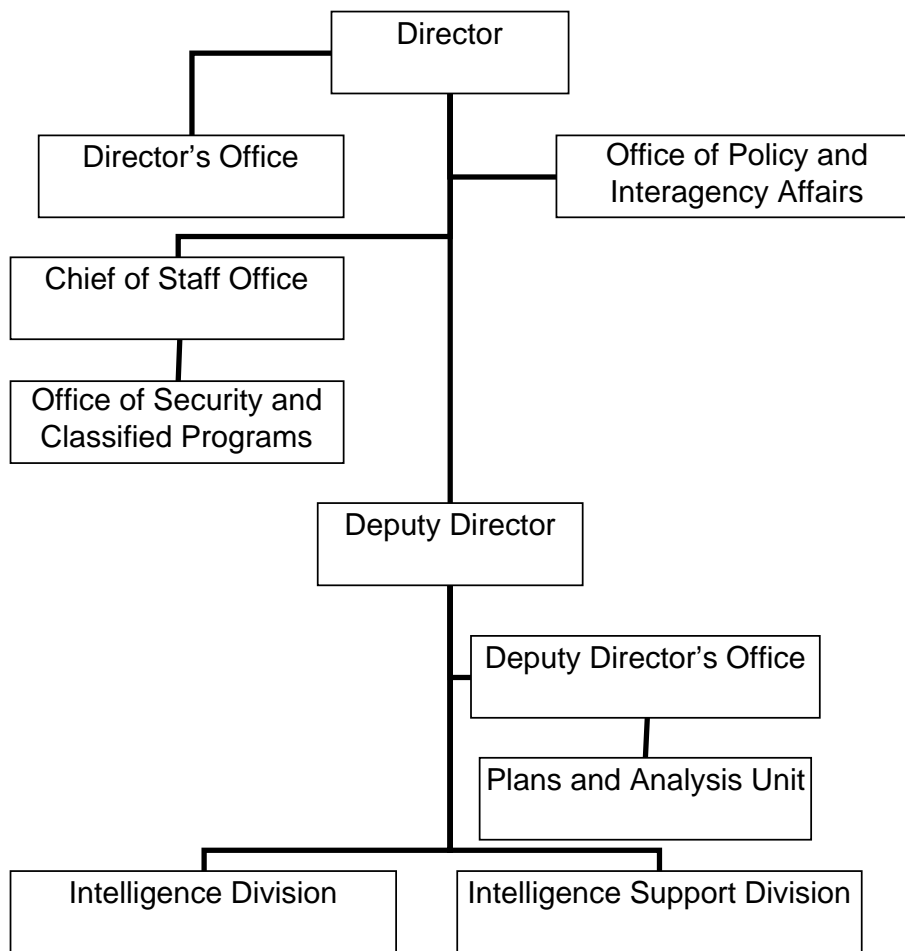


Exhibit A - Organizational Chart

B: Summary of Requirements

Summary of Requirements
National Drug Intelligence Center
Salaries and Expenses
(Dollars in Thousands)

	FY 2010 Request		
	Perm. Pos.	FTE	Amount
2008 Enacted (with Rescissions, direct only)			39,000
2008 Supplementals			
2009 Enacted (with Rescissions, direct only)	239	239	44,000
2009 Supplementals			
Total 2009 Enacted (with Rescissions and Supplementals)	239	239	44,000
Technical Adjustments			
Restoration of 2009 Prior Year Unobligated Balance Rescission			
Adjustments to Base			
Increases:			
2009 pay raise annualization (3.9%)			23
Annualization of 2009 positions (FTE)			
Annualization of 2009 positions (dollars)			
Annualization of 2008 positions (dollars)			
FY09 - New Hires -in process			
FY10 -New Hires - in process (50% Lapsed)			
Advisory & Assistance Services			
DHS Security			
Postage			
Security Reinvestigations			
NDIC Enhancements			
Subtotal Increases	0	0	23
Decreases:			
Non-recrural of 2009 Supplemental			
Non-recrurals [list all]			
Subtotal Decreases	0	0	0
Total Adjustments to Base	0	0	23
Total Adjustments to Base and Technical Adjustments	0	0	23
2010 Current Services	239	239	44,023
Program Changes			
Increases [list all]			
Subtotal Increases	0	0	0
Offsets			
Subtotal Offsets	0	0	0
Total Program Changes	0	0	0
2010 Total Request	239	239	\$44,023
2009 - 2010 Total Change	0	0	23

Summary of Requirements

Name of Budget Account

Salaries and Expenses

(Dollars in Thousands)

Estimates by budget activity	2008 Appropriation Enacted w/Rescissions and Supplementals			2009 Enacted			2010 Adjustments to Base and Technical Adjustments			2010 Current Services			2010 Increases			2010 Offsets			2010 Request		
	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount
NDIC	222		39,000	239		44,000			23	239	0	44,023			0				239	0	44,023
Decision Unit 2										0	0	0							0	0	0
Decision Unit 3										0	0	0							0	0	0
Decision Unit 4										0	0	0							0	0	0
Total	222	0	\$39,000	239	0	\$44,000	0	0	\$23	239	0	\$44,023	0	0	\$0	0	0	\$0	239	0	\$44,023
Reimbursable FTE											0									0	
Total FTE		0			0			0			0			0			0			0	
Other FTE:																					
LEAP																					
Overtime																					
Total Comp. FTE		0			0			0			0			0			0			0	

C: Program Increases/Offsets By Decision Unit

FY 2010 Program Increases/Offsets By Decision Unit

Name of Budget Account
(Dollars in Thousands)

Program Increases	Location of Description by Decision Unit	NDIC				Total Increases
		Pos.	Agt./Atty.	FTE	Amount	
						0
						0
						0
						0
						0
Total Program Increases		0	0	0	\$0	\$0
Program Offsets	Location of Description by Decision Unit	Decision Unit 1				Total Offsets
		Pos.	Agt./Atty.	FTE	Amount	
						0
						0
						0
						0
						0
Total Offsets		0	0	0	\$0	\$0

D: Resources by DOJ Strategic Goal and Strategic Objective

Resources by Department of Justice Strategic Goal/Objective
Name of Budget Account
(Dollars in Thousands)

Strategic Goal and Strategic Objective	2008 Appropriation Enacted w/Rescissions and Supplementals		2009 Enacted		2010 Current Services		2010				2010 Request	
	Direct, Reimb. Other FTE	Direct Amount \$000s	Direct, Reimb. Other FTE	Direct Amount \$000s	Direct, Reimb. Other FTE	Direct Amount \$000s	Increases		Offsets		Direct, Reimb. Other FTE	Direct Amount \$000s
							Other FTE	\$000s	Other FTE	\$000s		
If there is a nexus here, it is a small one...document and computer exploitation.											0	0
Subtotal, Goal 1	0	0	0	0	0	0	0	0	0	0	0	0
Goal 2: Prevent Crime, Enforce Federal Laws and Represent the Rights and Interests of the American People												
2.1 Strengthen partnerships for safer communities and enhance the Nation's capacity to prevent, solve, and control crime											0	0
2.2 Reduce the threat, incidence, and prevalence of violent crime											0	0
2.3 Prevent, suppress, and intervene in crimes against children											0	0
2.4 Reduce the threat, trafficking, use, and related violence of illegal drugs	239	39,000	239	44,000	23						0	23
2.5 Combat public and corporate corruption, fraud, economic crime, and cybercrime											0	0
2.6 Uphold the civil and Constitutional rights of all Americans											0	0
2.7 Vigorously enforce and represent the interests of the United States in all matters over which the Department has jurisdiction											0	0
2.8 Protect the integrity and ensure the effective operation of the Nation's bankruptcy system											0	0
Subtotal, Goal 2	239	39,000	239	44,000	0	23	0	0	0	0	0	44,023
											0	0
											0	0
											0	0
											0	0
											0	0
											0	0
											0	0
											0	0
											0	0
GRAND TOTAL	239	\$39,000	239	\$44,000	0	\$23	0	\$0	0	\$0	0	\$44,023

E. Justification for Base Adjustments

Justification for Base Adjustments National Drug Intelligence Center

Annualization of 2009 pay raise. \$23,000 is provided in pay annualizations.

F: Crosswalk of 2008 Availability

Crosswalk of 2008 Availability
 National Drug Intelligence Center
 Salaries and Expenses
 (Dollars in Thousands)

Decision Unit	FY 2008 Enacted Without Rescissions			Rescissions			Supplementals			Reprogrammings / Transfers			Carryover/ Recoveries			2008 Availability		
	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount
NDIC	222	222	39,000													222	222	39,000
Decision Unit 2																0	0	0
Decision Unit 3																0	0	0
Decision Unit 4																0	0	0
TOTAL	222	222	\$39,000	0	0	\$0	0	0	\$0	0	0	\$0	0	0	\$0	222	222	\$39,000
Reimbursable FTE		0			0			0			0			0			0	
Total FTE		222			0			0			0			0			222	
Other FTE		0			0			0			0			0			0	
LEAP		0			0			0			0			0			0	
Overtime		0			0			0			0			0			0	
Total Compensable FTE		222			0			0			0			0			222	

Enacted Rescissions. No funds recinded.

Reprogrammings. No funds reprogrammed.

G: Crosswalk of 2009 Availability

Crosswalk of 2009 Availability
 National Drug Intelligence Center
 Salaries and Expenses
 (Dollars in Thousands)

Decision Unit	FY 2009 Enacted			Rescissions			Supplementals			Reprogrammings / Transfers			Carryover/ Recoveries			2009 Availability		
	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount
NDIC	239	239	44,000	0	0	0	0	0	0	0	0	0	0	0	0	239	239	44,000
TOTAL	239	239	44,000	0	0	0	0	0	0	0	0	0	0	0	0	239	239	\$44,000
Reimbursable FTE		0			0			0			0			0			0	
Total FTE		239			0			0			0			0			239	
Other FTE														0				
LEAP		0			0			0			0			0			0	
Overtime		0			0			0			0			0			0	
Total Compensable FTE		239			0			0			0			0			239	

Reprogrammings. No reprogramming of positions and budget authority.

H: Summary of Reimbursable Resources

Summary of Reimbursable Resources

National Drug Intelligence Center

Salaries and Expenses

(Dollars in Thousands)

Collections by Source	2008 Enacted			2009 Planned			2010 Request			Increase/Decrease		
	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount
OCDETF (Asset Forfeiture Funds Houston & Atlanta Strike Force Teams)						1,800			2,900	0	0	1,100
OCDETF				1		85		1	87	0	0	2
Other						115			117	0	0	2
										0	0	0
Budgetary Resources:	0	0	\$0	0	1	\$2,000	0	1	\$3,104	0	0	\$1,104

I: Detail of Permanent Positions by Category

Detail of Permanent Positions by Category
National Drug Intelligence Center
Salaries and Expenses

Category	2008 Enacted w/Rescissions and Supplementals		2009 Enacted		2010 Request					
	Total Authorized	Total Reimbursable	Total Authorized	Total Reimbursable	ATBs	Program Increases	Program Decreases	Total Pr. Changes	Total Authorized	Total Reimbursable
Intelligence Series (132-134)	120		128					0	128	
Personnel Management (200-299)	6		6					0	6	
Clerical and Office Services (300-399)	37		45					0	45	
Accounting and Budget (500-599)	6		6					0	6	
Attorneys (905)	1		2					0	2	
Paralegals / Other Law (900-998)	1		1					0	1	
Information & Arts (1000-1099)	8		8					0	8	
Business & Industry (1100-1199)	2		2					0	2	
Library (1400-1499)	8		8					0	8	
Training (1700-1799)	3		3					0	3	
Cartographer	1		1					0	1	
Criminal Investigative Series (1811)	1		1					0	1	
Supply Services (2000-2099)	1		1					0	1	
Transportation Assistant (2102)	1		1					0	1	
Information Technology Mgmt (2210)	23		23					0	23	
Security Specialists (080)	3		3					0	3	
Miscellaneous Operations (010-099)								0	0	
Total	222	0	239	0	0	0	0	0	239	0
Headquarters (Washington, D.C.)								0	0	
U.S. Field								0	0	
Foreign Field								0	0	
Total	0	0	0	0	0	0	0	0	0	0

J: Financial Analysis of Program Changes

Financial Analysis of Program Changes
National Drug Intelligence Center
Salaries and Expenses
(Dollars in Thousands)

Grades:	NDIC						Program Changes	
	Inc. 1		Inc. 2		Offset		Pos.	Amount
	Pos.	Amount	Pos.	Amount	Pos.	Amount		
SES	0						0	0
GS-15	0		0				0	0
GS-14	0		0				0	0
GS-13	0		0				0	0
GS-12	0		0				0	0
GS-11	0		0				0	0
GS-10	0		0				0	0
GS-9	0		0				0	0
GS-8	0		0				0	0
GS-7	0		0				0	0
GS-6	0		0				0	0
GS-5	0		0				0	0
Total positions & annual amount	0	0	0	0	0	0	0	0
Lapse (-)	0	0	0	0	0	0	0	0
Other personnel compensation							0	0
Total FTE & personnel compensation	0	0	0	0	0	0	0	0
Personnel benefits		0					0	0
Travel and transportation of persons		0					0	0
Transportation of things		0					0	0
GSA rent		0					0	0
Communication, rents, and utilities		0					0	0
Printing		0					0	0
Advisory and assistance services		0					0	0
Other services		0					0	0
Purchases of goods & services from Government accounts		0					0	0
Research and development contracts		0					0	0
Operation and maintenance of equipment		0					0	0
Supplies and materials		0					0	0
Equipment		0					0	0
Total, 2010 program changes requested	0	\$0	0	\$0	0	\$0	0	\$0

K: Summary of Requirements by Grade

Summary of Requirements by Grade

National Drug Intelligence Center
Salaries and Expenses

Grades and Salary Ranges	2008 Enacted w/Rescissions and		2009 Enacted		2010 Request		Increase/Decrease	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount
SES, \$111,676 - \$168,000			2		2		0	
GS-15, \$110,363 - 143,471			18		18		0	
GS-14, \$93,822 - 121,967			30		30		0	
GS-13, \$79,397 - 103,220			71		71		0	
GS-12, \$66,767 - 86,801			26		26		0	
GS-11, \$55,706 - 72,421			26		26		0	
GS-10, 50,703 - 65,912			1		1		0	
GS-9, \$46,041 - 59,852			14		14		0	
GS-8, 41,686 - 54,194			14		14		0	
GS-7, \$37,640 - 48,933			18		18		0	
GS-6, \$33,872 - 44,032			10		10		0	
GS-5, \$30,386 - 39,501			9		9		0	
GS-4, \$27,159 - 35,303							0	
GS-3, \$24,194 - 31,451							0	
GS-2, \$22,174 - 27,901							0	
GS-1, \$19,722 - 24,664							0	
Total, appropriated positions	0		239		239		0	
Average SES Salary		139,838		\$144,173		\$147,345		
Average GS Salary		65,577		\$67,610		\$69,097		
Average GS Grade								

L: Summary of Requirements by Object Class

Summary of Requirements by Object Class

National Drug Intelligence Center

Salaries and Expenses

(Dollars in Thousands)

Object Classes	2008 Actuals		2009 Enacted		2010 Request		Increase/Decrease	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
11.1 Direct FTE & personnel compensation		17,215		17,593		17,616	0	23
11.3 Other than full-time permanent				0		0		0
11.5 Total, Other personnel compensation	0	529	0	0	0	0	0	0
<i>Overtime</i>		28		38		38		0
<i>Other Compensation</i>		501		2,462		2,462		0
11.8 Special personal services payments								0
Total	0	17,744	0	20,093	0	20,116	0	23
Other Object Classes:								
12.0 Personnel benefits		5,042		5,594		5,594		0
21.0 Travel and transportation of persons		814		1,346		1,346		0
22.0 Transportation of things		57		70		70		0
23.1 GSA rent		2,855		3,147		3,147		0
23.2 Moving/Lease Expirations/Contract Parking		35		8		8		0
23.3 Comm., util., & other misc. charges		323		934		934		0
24.0 Printing and reproduction		11		12		12		0
25.1 Advisory and assistance services		5,325		4,726		4,726		0
25.2 Other services		2,241		2,601		2,601		0
25.3 Purchases of goods & services from Government accounts (Antennas, DHS Sec. Etc..)		1,094		1,532		1,532		0
25.4 Operation and maintenance of facilities		4		2		2		0
25.5 Research and development contracts								0
25.7 Operation and maintenance of equipment		439		565		565		0
26.0 Supplies and materials		481		540		540		0
31.0 Equipment		2,535		2,830		2,830		0
Total obligations		\$39,000		\$44,000		\$44,023		\$23
Unobligated balance, start of year				0		0		
Unobligated balance, end of year								
Recoveries of prior year obligations								
Total DIRECT requirements		39,000		44,000		44,023		
Reimbursable FTE:								
Full-time permanent							0	0
23.1 GSA rent (Reimbursable)								0
25.3 DHS Security (Reimbursable)								0

M. Status of Congressionally Requested Studies, Reports, and Evaluations

National Drug Intelligence Center

Salaries and Expenses

(Dollars in Thousands)

Status of Congressionally Requested Studies, Reports, and Evaluations

Congress has not directed NDIC to provide any requested studies, reports, or evaluations.